



MEMORANDUM

TO: THE TRANSPORTATION COMMISSION
FROM: JEFF SUDMEIER, CHIEF FINANCIAL OFFICER
DATE: MARCH 18, 2020
SUBJECT: FY 2020-21 FINAL ANNUAL BUDGET

Purpose

To present the FY 2020-21 Final Annual Budget Allocation Plan for Transportation Commission (TC) adoption.

Action

The Division of Accounting and Finance (DAF) is requesting that the TC adopt the FY 2020-21 Final Annual Budget Allocation Plan.

FY 2020-21 Final Annual Budget Allocation Plan

The FY 2020-21 Final Annual Budget Allocation Plan is available on the Department's website: <https://www.codot.gov/business/budget/cdot-budget/draft-budget-documents/fy-2020-21-budget-allocation-plan>. The Plan includes a Budget Narrative, Revenue Allocation Plan, Spending Plan, and other appendices. The total revenue available for allocation in the Final Budget is \$1,983.9 million, which is allocated as follows:

- \$973.6 M to capital construction programs
- \$368.9 M to maintenance and operations programs
- \$224.1 M to suballocated programs
- \$70.1 M to multimodal services
- \$120.9 M to Colorado Bridge Enterprise
- \$22.6 M to High Performance Transportation Enterprise

The FY 2020-21 Final Revenue Allocation Plan is balanced, with all flexible revenue allocated. Revenues specific to a program that are considered inflexible (i.e., Fast Act and State mandated programs such as safety education and Aeronautics) have been automatically adjusted based on the FY 2020-21 Revenue Forecast. Asset Management and Maintenance programs are funded according to the FY 2020-21 Asset Management Planning Totals, approved by the TC in August 2017. All other program revenues are flexible and are initially set based on the FY 2019-20 budget amounts as adopted by the TC in March 2019 (and subsequently amended), and then modified through the work plan budget and decision item processes.

Changes to FY 2020-21 Revenue Allocation Plan

The Department made several minor modifications to the Final Revenue Allocation Plan since February, briefly described below.

Projected FY 2019-20 roll forwards were further refined from the original estimates provided in February. The roll forward budget from FY 2019-20 that is available in FY 2020-21 is estimated at approximately \$1.1 billion. Of this amount, the majority of the funds have been programmed which means the Department has planned projects to use this funding. Roll forwards will be updated after the end of the fiscal year to reflect final year-end amounts.



Additionally, the Department added footnotes to provide clarification with regard to allocations for Snow and Ice Control and Multimodal Services:

- **Snow and Ice Control (Line 28)** - The Maintenance Reserve Fund (Line 35) under Maintenance and Operations, Asset Management includes an additional \$10 million in contingency for Snow and Ice removal. This funding is set aside in addition to the \$78.7 million allocation for Snow and Ice Control.
- **Strategic Transit and Multimodal Projects (Line 44)** - SB 17-267 directed the State Treasurer to execute lease-purchase agreements on existing state facilities to generate revenue for priority transportation projects. At least 10 percent of these proceeds must be used for transit projects. Of the \$50 million in estimated revenue for transit projects, the department anticipates spending \$2.4 million on Administration, \$27.6 million on the construction of bus and pedestrian facilities, and \$20.0 million on rolling stock.
- **Rail Commission (Line 45)** - SB 18-001 appropriated \$2.5 million to the Southwest Chief and Front Range Rail Commission in FY 2018-19. Pursuant to SB 19-125, this funding is available until the close of FY 2020-21.
- **Multimodal Options Program (Line 60)** - SB 18-001 created the Multimodal Transportation Options Fund, and allocated \$71.75 million to the fund in FY 2018-19 and \$22.5 million to the fund in FY 2019-20. This funding is annually appropriated by the General Assembly. The FY 2018-19 appropriation is available until the close of FY 2022-23 pursuant to SB 19-125, and the FY 2019-20 appropriation is available until the close of FY 2023-24 pursuant to SB 19-207. Of the total funding, the department will spend approximately \$6 million on administration and operating costs, approximately \$14 million for CDOT bus purchase and facility construction, and approximately \$74 million will be passed through to local agencies for rolling stock purchases.

Options and Recommendation

Pursuant to Section 43-1-113 (9)(c), C.R.S., the TC is required to adopt a Final Annual Budget Allocation Plan for the upcoming fiscal year by April 15. DAF requests TC adoption of the FY 2020-21 Final Annual Budget Allocation Plan. Options include:

1. Adopt the FY 2020-21 Final Annual Budget Allocation Plan by resolution. (Staff Recommendation)
2. Request additional changes to the FY 2020-21 Final Annual Budget Allocation Plan prior to April 15, 2020.

Next Steps

Upon Adoption, the FY 2019-20 Final Annual Budget Allocation Plan will be delivered to the Governor on or before April 15, 2019. The TC has the authority to amend the budget after this date. The budget may also be changed according to revised Common Policy or other legislatively approved changes.

Attachments

Attachment A - FY 2020-21 Revenue Allocation Plan

Attachment B - FY 2020-21 Spending Plan

Attachment C - Personnel Report

Attachment D - FY 2019-20 Estimated Rollforwards for Capital Construction Programs



Attachment A: FY 2020-21 Revenue Allocation Plan

Line	Budget Category / Program	Rollforward from FY19-20 *Estimated	FY 2020-21 Proposed Allocation Plan	FY 2020-21 Final Allocation Plan	Directed By	Funding Source
1	COLORADO DEPARTMENT OF TRANSPORTATION	Draft Estimates				
2	Capital Construction	\$518.8 M	\$976.4 M	\$973.6 M		
3	Asset Management	\$69.3 M	\$327.3 M	\$325.2 M		
4	Surface Treatment	\$2.0 M	\$223.2 M	\$223.2 M	TC	FHWA / SH / SB 09-108
5	Structures	\$0.8 M	\$51.8 M	\$51.8 M	TC	FHWA / SH / SB 09-108
6	System Operations	\$0.0 M	\$33.5 M	\$31.4 M	TC	FHWA / SH
7	Geohazards Mitigation	\$0.5 M	\$12.3 M	\$12.3 M	TC	SB 09-108
8	Permanent Water Quality Mitigation	\$2.0 M	\$6.5 M	\$6.5 M	TC	FHWA / SH
9	Emergency Relief	\$64.0 M	\$0.0 M	\$0.0 M	FR	FHWA
10	Safety	\$26.5 M	\$128.3 M	\$127.6 M		
11	Highway Safety Improvement Program	\$10.0 M	\$32.8 M	\$32.8 M	FR	FHWA / SH
12	Railway-Highway Crossings Program	\$5.0 M	\$3.6 M	\$3.6 M	FR	FHWA / SH
13	Hot Spots	\$0.0 M	\$2.2 M	\$2.2 M	TC	FHWA / SH
14	FASTER Safety	\$7.5 M	\$68.3 M	\$67.6 M	TC	SB 09-108
15	ADA Compliance	\$4.0 M	\$21.4 M	\$21.4 M	TC	FHWA / SH
16	Mobility	\$423.0 M	\$520.8 M	\$520.8 M		
17	Regional Priority Program	\$14.0 M	\$48.4 M	\$48.4 M	TC	FHWA / SH
18	Strategic Projects	\$379.0 M	\$450.0 M	\$450.0 M	SL	SB 17-267 / SB 19-262
19	National Highway Freight Program	\$30.0 M	\$22.4 M	\$22.4 M	FR	FHWA / SH
20	Maintenance and Operations	\$21.5 M	\$349.2 M	\$368.8 M		
21	Asset Management	\$18.0 M	\$315.3 M	\$332.9 M		
22	Maintenance Program Areas	\$0.0 M	\$260.7 M	\$265.2 M		
23	Roadway Surface	\$0.0 M	\$36.1 M	\$41.4 M	TC	SH
24	Roadside Facilities	\$0.0 M	\$24.1 M	\$21.8 M	TC	SH
25	Roadside Appearance	\$0.0 M	\$10.6 M	\$10.7 M	TC	SH
26	Structure Maintenance	\$0.0 M	\$6.1 M	\$4.5 M	TC	SH
27	Tunnel Activities	\$0.0 M	\$5.9 M	\$3.4 M	TC	SH
28	Snow and Ice Control	\$0.0 M	\$78.4 M	\$78.7 M	TC	SH
29	Traffic Services	\$0.0 M	\$64.8 M	\$70.3 M	TC	SH
30	Materials, Equipment, and Buildings	\$0.0 M	\$17.1 M	\$16.4 M	TC	SH
31	Planning and Scheduling	\$0.0 M	\$17.6 M	\$18.1 M	TC	SH
32	Toll Corridor General Purpose Lanes	\$0.0 M	\$2.9 M	\$2.9 M	TC	SH
33	Property	\$6.0 M	\$18.1 M	\$29.3 M	TC	SH
34	Capital Equipment	\$12.0 M	\$21.6 M	\$23.5 M	TC	SH
**35	Maintenance Reserve Fund	\$0.0 M	\$12.0 M	\$12.0 M	TC	SH
36	Safety	\$0.0 M	\$11.4 M	\$11.4 M		
37	Strategic Safety Program	\$0.0 M	\$11.4 M	\$11.4 M	TC	FHWA / SH
38	Mobility	\$3.5 M	\$22.6 M	\$24.6 M		
39	Real-Time Traffic Operations	\$1.0 M	\$12.6 M	\$14.6 M	TC	SH
40	ITS Investments	\$2.5 M	\$10.0 M	\$10.0 M	TC	FHWA / SH
41	Multimodal Services	\$107.0 M	\$68.9 M	\$70.1 M		
42	Mobility	\$107.0 M	\$68.9 M	\$70.1 M		
43	Innovative Mobility Programs	\$6.0 M	\$11.1 M	\$11.1 M	TC	FHWA / SH
***44	Strategic Transit and Multimodal Projects	\$94.0 M	\$50.0 M	\$50.0 M	SL	SB 17-267
****45	Rail Commission	\$0.0 M	\$0.1 M	\$0.1 M	SL	SL
46	Bustang	\$7.0 M	\$7.7 M	\$8.9 M	TC	SB 09-108 / Fare Rev.
47	Suballocated Programs	\$344.5 M	\$226.2 M	\$224.1 M		
48	Aeronautics	\$13.0 M	\$33.3 M	\$31.8 M		
49	Aviation System Programs	\$13.0 M	\$33.3 M	\$31.8 M	AB	SA
50	Highway	\$206.0 M	\$125.8 M	\$125.7 M		
51	STP-Metro	\$140.0 M	\$55.7 M	\$55.7 M	FR	FHWA / LOC
52	Congestion Mitigation and Air Quality	\$50.0 M	\$50.5 M	\$50.5 M	FR	FHWA / LOC
53	Metropolitan Planning	\$1.0 M	\$9.2 M	\$9.1 M	FR	FHWA / FTA / LOC
54	Off-System Bridge Program	\$15.0 M	\$10.5 M	\$10.5 M	TC / FR	FHWA / SH / LOC
55	Transit and Multimodal	\$125.5 M	\$67.1 M	\$66.6 M		
56	Recreational Trails	\$0.5 M	\$1.6 M	\$1.6 M	FR	FHWA
57	Safe Routes to School	\$5.0 M	\$3.1 M	\$3.1 M	TC	FHWA
58	Transportation Alternatives Program	\$20.0 M	\$12.3 M	\$12.3 M	FR	FHWA / LOC
59	Transit Grant Programs	\$20.0 M	\$50.1 M	\$49.6 M	FR / SL / TC	FTA / LOC / SB 09-108
****60	Multimodal Options Program	\$80.0 M	\$0.0 M	\$0.0 M	TC/SL	SB 19-125
61	Administration & Agency Operations	\$12.2 M	\$93.9 M	\$100.9 M		
62	Agency Operations	\$12.2 M	\$58.3 M	\$62.6 M	TC / AB	FHWA / SH / SA / SB 09-108
63	Administration	\$0.0 M	\$35.7 M	\$35.7 M	SL	SH
64	Project Initiatives	\$0.0 M	\$0.0 M	\$2.6 M	TC	SH
65	Debt Service	\$0.0 M	\$62.8 M	\$62.8 M		
66	Debt Service	\$0.0 M	\$62.8 M	\$62.8 M	DS	FHWA / SH
67	Contingency Reserve	\$40.0 M	\$51.0 M	\$15.0 M		
68	Contingency Fund	\$20.0 M	\$15.0 M	\$15.0 M	TC	FHWA / SH
69	Reserve Fund	\$20.0 M	\$36.0 M	\$0.0 M	TC	FHWA / SH
70	Other Programs	\$13.4 M	\$24.0 M	\$25.1 M		
71	Safety Education	\$8.0 M	\$11.9 M	\$13.0 M	TC/FR	NHTSA / SSE
72	Planning and Research	\$5.0 M	\$11.7 M	\$11.7 M	FR	FHWA / SH
73	State Infrastructure Bank	\$0.4 M	\$0.4 M	\$0.4 M	TC	SIB
74	TOTAL - CDOT	\$1,057.4 M	\$1,852.5 M	\$1,840.3 M		

Key to Acronyms:

TC = Transportation Commission
FR = Federal
SL = State Legislature
AB = Aeronautics Board
SH = State Highway
SIB = State Infrastructure Bank
LOC = Local
SB = Senate Bill
SA = State Aviation

75 COLORADO BRIDGE ENTERPRISE						
76	Construction		\$45.0 M	\$100.2 M	\$100.2 M	
77	Asset Management		\$45.0 M	\$100.2 M	\$100.2 M	
78	Bridge Enterprise Projects		\$45.0 M	\$100.2 M	\$100.2 M	BEB SB 09-108
79	Maintenance and Operations		\$0.8 M	\$0.5 M	\$0.5 M	
80	Asset Management		\$0.8 M	\$0.5 M	\$0.5 M	
81	Maintenance and Preservation		\$0.8 M	\$0.5 M	\$0.5 M	BEB SB 09-108
82	Administration & Agency Operations		\$2.9 M	\$2.0 M	\$2.0 M	
83	Agency Operations		\$2.9 M	\$2.0 M	\$2.0 M	BEB SB 09-108
84	Debt Service		\$0.0 M	\$18.2 M	\$18.2 M	
85	Debt Service		\$0.0 M	\$18.2 M	\$18.2 M	BEB FHWA / SH
86	TOTAL - BRIDGE ENTERPRISE		\$48.7 M	\$120.9 M	\$120.9 M	

87 HIGH PERFORMANCE TRANSPORTATION ENTERPRISE						
88	Maintenance and Operations		\$55.0 M	\$11.0 M	\$17.0 M	
89	Express Lanes Operations		\$55.0 M	\$11.0 M	\$17.0 M	HPTEB Tolls / Managed Lanes Revenue
90	Administration & Agency Operations		\$1.0 M	\$5.6 M	\$5.6 M	
91	Agency Operations		\$1.0 M	\$5.6 M	\$5.6 M	HPTEB Fee for Service
92	Debt Service		\$0.0 M	\$0.0 M	\$0.0 M	
93	Debt Service		\$0.0 M	\$0.0 M	\$0.0 M	HPTEB Fee for Service
94	TOTAL - HIGH PERFORMANCE TRANSPORTATION ENTERPRISE		\$56.0 M	\$16.6 M	\$22.6 M	
95	TOTAL - CDOT AND ENTERPRISES		\$1,162.1 M	\$1,990.0 M	\$1,983.9 M	

*Roll forward budget is budget from a prior year that hasn't been committed to a project or expended from a cost center prior to the close of the fiscal year. Estimated Roll forward budget will be incorporated prior to finalizing the FY 2021 budget, and updated after the close of FY 2020.

** \$10M of the FY21 Maintenance Reserve Final Allocation Plan budget is specifically allocated for Snow and Ice Control.

***SB 17-267 directed the State Treasurer to execute lease-purchase agreements on existing state facilities to generate revenue for priority transportation projects. At least 10 percent of these proceeds must be used for transit projects. Of the \$50 million in estimated revenue for transit projects, the department anticipates spending \$2.4 million on Administration, \$27.6 million on the construction of bus and pedestrian facilities, and \$20.0 million on rolling stock.

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Department of Transportation - FY 2020-21 Spending Plan

Last updated February 2020

Projected Cash Balance	\$1,111.8M
Projected FY21 Revenue	\$1,840.3M
Projected FY21 Receivables	\$150M
TOTAL Projected - CDOT	\$3,102.1M

Line	Budget Category / Program	FY 2020-21 Projected Expenditures	FY 2020-21 Actual Expenditures	% Spent
1	COLORADO DEPARTMENT OF TRANSPORTATION			
2	Capital Construction			
3	Pre-Construction Activities			
4	Right of Way			
5	Acquisitions	\$ 43.2M		
6	Personal Services	\$ 1.2M		
7	Professional Services	\$ 4.8M		
8	Other	\$.6M		
9	Design and Other Pre-Construction Activities			
10	Professional Services	\$ 113.6M		
11	Personal Services	\$ 18.0M		
12	Other	\$ 6.6M		
13	Construction Activities			
14	Contractor Payments	\$ 1,016M		
15	Professional Services	\$ 30.8M		
16	Personal Services	\$ 2.5M		
17	Other	\$ 2.0M		
18	Other Capital Project Activities			
19	Indirect Allocations	\$ 104.0M		
20	Construction Engineering Allocations	\$ 69.0M		
21	Maintenance and Operations			
22	Personal Services	\$ 169.6M		
23	Operating	\$ 122.6M		
24	Capital	\$ 21.6M		
25	Property	\$ 18.1M		
26	Road Equipment	\$ 21.6M		
27	Multimodal Services, Non Construction			
28	Personal Services	\$ 7.8M		
29	Operating	\$ 28.3M		
30	Capital	\$ 9.6M		
31	Suballocated Programs			
32	Aeronautics	\$ 36.5M		
33	Payments to Local Governments	\$ 161.8M		
34	Administration & Agency Operations			
35	Personal Services	\$ 36.6M		
36	Operating	\$ 47.3M		
37	Capital	\$ 4.6M		
38	Debt Service			
39	Debt Service	\$ 62.8M		
40	Other Programs, Non Construction			
41	Personal Services	\$ 2.9M		
42	Operating	\$ 9.0M		
43	Capital	\$.4M		
44	Studies (Non-construction Activities) (DTD)	\$ 6.4M		
45	TOTAL - CDOT	\$ 2,180M		

46	COLORADO BRIDGE ENTERPRISE		
	Projected Cash Balance	\$302.3M	
	Projected FY21 Revenue	\$120.9M	
	TOTAL Projected - BRIDGE ENTERPRISE	\$423.2M	
47	Capital Construction		
48	Asset Management		
49	Bridge Enterprise Projects-CBE	\$ 234.1M	
50	Maintenance and Operations		
51	Asset Management		
52	Maintenance and Preservation-CBE	\$.5M	
53	Administration & Agency Operations		
54	Agency Operations-CBE	\$ 2.0M	
55	Debt Service		
56	Debt Service-CBE	\$ 18.2M	
57	TOTAL - BRIDGE ENTERPRISE	\$ 254.8M	
58	HIGH PERFORMANCE TRANSPORTATION ENTERPRISE		
	Projected Cash Balance	\$44.5M	
	Projected FY21 Revenue	\$22.6M	
	TOTAL Projected - HPTE	\$67.1M	
59	Maintenance and Operations		
60	Express Lanes Operations-HPTE	\$ 1.6M	
61	Administration & Agency Operations		
62	Agency Operations-HPTE	\$ 5.6M	
63	Debt Service		
64	Debt Service-HPTE	\$ 16.9M	
65	TOTAL - HIGH PERFORMANCE TRANSPORTATION ENTERPRISE	\$ 24.0M	
66	TOTAL - CDOT AND ENTERPRISES	\$ 2,459M	

Appendix G: CDOT Personnel Report

Budget Category / Program	FY 2019-20 Positions	FY 2019-20 Projected Salary and Benefits	FY 2020-21 Positions	FY 2020-21 Projected Salary and Benefits
Capital Construction	1146.0	\$122,340,970	1137.0	\$122,268,081
Asset Management	0.0	\$0	0.0	\$0
Safety	0.0	\$0	0.0	\$0
Mobility	0.0	\$0	0.0	\$0
Construction Program Direct Indirect Staff Expenditures	1146.0	\$122,340,970	1137.0	\$122,268,081
Maintenance and Operations	1874.0	\$141,390,359	1881.0	\$143,336,264
Asset Management	1852.0	\$139,231,554	1860.0	\$141,257,692.8
Safety	0.0	\$0	0.0	\$0
Mobility	22.0	\$2,158,805	21.0	\$2,078,571
Multimodal Services	5.0	\$541,982	9.0	\$1,132,487
Mobility	5.0	\$541,982	9.0	\$1,132,487
Suballocated Programs	0.0	\$0	0.0	\$0
Aeronautics	0.0	\$0	0.0	\$0
Highway	0.0	\$0	0.0	\$0
Transit and Multimodal	0.0	\$0	0.0	\$0
Administration & Agency Operations	287.0	\$30,908,070	285.0	\$31,176,326
Debt Service	0.0	\$0	0.0	\$0
Contingency Reserve	0.0	\$0	0.0	\$0
Other Programs	2.0	\$245,985	2.0	\$251,822
TOTAL - CDOT	3314.0	\$295,427,367	3314.0	\$298,164,981

COLORADO BRIDGE ENTERPRISE				
Construction	0.0	\$0	0.0	\$0
Asset Management	0.0	\$0	0.0	\$0
Maintenance and Operations	0.0	\$0	0.0	\$0
Asset Management	0.0	\$0	0.0	\$0
Administration & Agency Operations	1.0	\$114,646	1.0	\$117,486
Debt Service	0.0	\$0	0.0	\$0
TOTAL - BRIDGE ENTERPRISE	1.0	\$114,646	1.0	\$117,486

HIGH PERFORMANCE TRANSPORTATION ENTERPRISE				
Maintenance and Operations	0.0	\$0	0.0	\$0
Administration & Agency Operations	9.0	\$1,135,356	9.0	\$1,147,054
Debt Service	0.0	\$0	0.0	\$0
Total - HPTE	9.0	\$1,135,356	9.0	\$1,147,054
TOTAL - CDOT AND ENTERPRISES	3324.0	\$296,677,369	3324.0	\$299,429,521

Attachment D: Programming Status of Capital Construction Budget

Line	Budget Category / Program	Rollforward from FY19-20 *Estimated	FY 2020-21 Final Allocation Plan	Approved TC Amendments
1 COLORADO DEPARTMENT OF TRANSPORTATION				
2	Capital Construction	\$518.8 M	\$973.6 M	
3	Asset Management	\$69.3 M	\$325.2 M	
4	Surface Treatment	\$2.0 M	\$223.2 M	Planned through FY24
5	Structures	\$0.8 M	\$51.8 M	Planned through FY 24
6	System Operations	\$0.0 M	\$31.4 M	Planned through FY 24 for Traffic Signals, FY 21 for ITS Investments
7	Geohazards Mitigation	\$0.5 M	\$12.3 M	Planned through FY 24
8	Permanent Water Quality Mitigation	\$2.0 M	\$6.5 M	Planned through FY 21
9	Emergency Relief	\$64.0 M	\$0.0 M	Planned through FY 21
10	Safety	\$26.5 M	\$127.6 M	
11	Highway Safety Improvement Program	\$10.0 M	\$32.8 M	Planned through FY 22
12	Railway-Highway Crossings Program	\$5.0 M	\$3.6 M	Planned through FY 22
13	Hot Spots	\$0.0 M	\$2.2 M	Planned through FY 21
14	FASTER Safety	\$7.5 M	\$67.6 M	Planned through FY 22
15	ADA Compliance	\$4.0 M	\$21.4 M	Planned through FY 23
16	Mobility	\$423.0 M	\$520.8 M	
17	Regional Priority Program	\$14.0 M	\$48.4 M	Planned through FY 24
18	Strategic Projects	\$379.0 M	\$450.0 M	Planned through FY 23
19	National Highway Freight Program	\$30.0 M	\$22.4 M	Planned through FY 20