Appendix A2

I-25 NORTH METRO MANAGED LANES ROAD SAFETY AUDIT REPORT

AND

I-25 NORTH METRO MANAGED LANES RSA REPORT – NOVEMBER 2019 UPDATE

FOR THE

I-25 (US 36 to 104th Avenue) Environmental Assessment





Colorado Department of Transportation Region 1 2829 W. Howard Place Denver, CO 80204

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I-25 North Metro Managed Lanes Road Safety Audit (RSA) Report

December 2017

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I-25 NORTH METRO MANAGED LANES ROAD SAFETY AUDIT (RSA) REPORT

DECEMBER 2017

PREPARED FOR:



SAI REFERENCE NO. 1000.004.15

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- Appendix E Detailed Crash Data Review
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1 BACKGROUND

In the latter half of 2016, the Colorado Department of Transportation (CDOT) implemented managed lanes along Interstate 25 from US Route 36 to 120th Avenue. This reconstruction was in response to relatively sharp population growth and subsequent traffic increase in the greater Denver area. CDOT considers this reconstruction as an interim project and is currently examining the need for additional expansion of the I-25 corridor, including the construction of additional lanes as necessary. In general, properly functioning managed lanes, also referred to as high-occupancy toll (HOT) lanes, toll lanes or express lanes, are intended to reduce traffic congestion thus improving mobility. In the relatively short period of time since construction of the managed lanes was completed, an increase in crash frequency along this newly reconstructed corridor was observed by the City of Thornton and communicated to CDOT. An analysis by CDOT, seen in Figure 1, confirmed that there had been an increase in crash frequency once the managed lanes were in operation. To proactively address this observation, CDOT decided to conduct a formal road safety audit (RSA) on this segment of Interstate 25.



Figure 1 - I-25 2016 Crash Data with Tolling Timeline

1.1 ROAD SAFETY AUDIT PROCESS

A Road Safety Audit (RSA) is the formal safety performance examination of an existing or future road or intersection by an independent, multidisciplinary team. It qualitatively estimates and reports on potential road safety issues and identifies opportunities for improvements in safety for all road users [1]. Typically, mitigation strategies identified through an RSA include short-term, medium-term, and long-term improvements. Ultimately, the goal of this and all RSAs is to reduce traffic-related death, injury, and property damage resulting from crashes as well as provide valuable information for consideration during planning of future or proposed similar facility types.

Figure 2 depicts the eight-step process of any RSA. Step 1 has been completed as previously mentioned by CDOT officials. Step 2 was cooperatively completed by the City of Thornton, CDOT, and the Federal Highway Administration (FHWA) wherein several stakeholders from various backgrounds in engineering and enforcement were invited to take part in the start-up meeting. The complete Road Safety Audit Team, comprised of those that accepted the invitation and participated in this RSA process, is listed in Table 1.



Figure 2 - RSA Process

NAME	AGENCY AFFILIATION
KYLE KAMMERMEIER	City of Northglenn
JOEL BROWN	City of Northglenn Police Department
KENT MOORMAN	City of Thornton
MARTA BENAVENTE	City of Thornton
PAT LONG	City of Thornton Police Department
WILLIAM FARR	City of Thornton Police Department
ANDY STRATTON	Colorado Department of Transportation
ALAZAR TESFAYE	Colorado Department of Transportation
LEELA RAJASEKAR	Colorado Department of Transportation
TONY BRINDISI	Colorado Department of Transportation
CHARLES MEYER	Colorado Department of Transportation
CLARK ROBERTS	Colorado Department of Transportation
DAVID SWENKA	Colorado Department of Transportation
ANGIE DRUMM	Colorado Department of Transportation
STEPHANIE ALANIS	Colorado Department of Transportation
CHRISTIANA LACOMBE	Colorado Department of Transportation
BEN KIENE	Colorado Department of Transportation
DAHIR EGAL	FHWA Colorado Division
CHRIS HORN	FHWA Colorado Division
GEORGE MERRITT	FHWA Resource Center Safety/RSA
JOSH SENDER	Stolfus & Associates, Inc
MATT BROWN	Stolfus & Associates, Inc.

Table 1 - I-25 North Metro Managed Lanes RSA Team Members

Prior to the start-up meeting, CDQT compiled crash data for January 1, 2012 to December 31, 2016 located on I-25 from milepost 217.04 (US 36 / I-270) to milepost 222.18 (Community Center Dr). Analysis of this crash data is presented and discussed in subsequent sections of this report. Other information sources used for this RSA include CDOT Traffic Volume Maps, aerial photography from various sources, photographs from CDOT's traffic management center, and historic planning documents.

Step 3 of the RSA, the start-up meeting, was conducted on July 11, 2017. Minutes for this meeting can be found in Appendix A. Formal geographical limits for this RSA were also determined during this start-up meeting and are depicted in Figure 3.



Figure 3 - I-25 North Metro Managed Lanes RSA Limits

The RSA team conducted a field visit (Step 4 of the RSA) on September 7, 2017. During this field visit, team members initially met at the City of Thornton offices, then dispersed into groups to visit four predetermined locations as seen in Figure 4 during the hours of 6:30am-8:30am and 3:15pm-5:30pm. These locations and times were selected based on crash history, traffic counts, and anecdotal evidence from team members who frequently travel and/or work on this section of Interstate 25. The combination of this data indicated that these particular locations and times would have the highest probability for the RSA team members to observe potential highway safety issues from safe, undisturbed, and unobstructed locations while not impeding or affecting the traffic flow. A summary of field audit observations and group discussions which occurred directly after the morning and evening field visits is presented in Section 4.



Figure 4 - Field Visit Locations

This report, representative of Step 5 of the RSA process, is a detailed record of all analyses, findings, and potential improvement strategies for the Interstate 25 corridor of interest. All RSA team members have been presented with this report and have had the opportunity to contribute and comment throughout the RSA process. This RSA report will serve as a guidance document for future discussion and for formulating an action plan with respect to the safety related issues discussed herein.

2 PROJECT DESCRIPTION

Interstate 25 runs north-south spanning the entire longitudinal distance of the state of Colorado. Colorado jurisdiction of Interstate 25 begins just south of Trinidad, running north through the major cities of Pueblo, Colorado Springs, Denver, and Fort Collins, then proceeding north into Cheyenne, Wyoming. The focus limits of the Interstate 25 corridor for this road safety audit spans from US Route 36 (milepost 217.04) north to East 112th Avenue (milepost 222.18). This corridor is located just north of the City of Denver and runs primarily through the City of Thornton and extends north into the City of Northglenn beginning at 104th Avenue.

In 1994, managed lanes used for High Occupancy Vehicles (HOV) and/or vehicle tolling, also known as "Express" lanes, were constructed along Interstate 25 from 20th Street in downtown Denver north to US Route 36 (Figure 5 and Figure 6). Managed lanes are primarily used to alleviate traffic congestion by offering motorists the opportunity to use tenes with reduced access and conflict points, frequently in exchange for toll collection and/or the requirement of traveling with 3 or more passengers per vehicle. The managed lanes from 20th Street to US Route 36 are two reversible 12-foot lanes bounded by a 4-foot shoulder on one side and a 10foot shoulder on the other side. These lanes are situated between the northbound and southbound Interstate 25 general purpose lanes and are separated by permanent concrete barriers on both sides.



Figure 5 - I-25 HOW/Tolled Express Lane Corridor Map



Figure 6 - Example Street View of I-25 HOV/ToII Lanes near 50th Avenue (Metro)

In fiscal year 2012, CDOT successfully acquired TIGER Grant funding to reconfigure the existing infrastructure along Interstate 25 from US Route 36 to 120th Avenue to include one managed lane each for both northbound and southbound traffic. Construction on this project began in October of 2013 and was completed in the spring of 2016. The new configuration is depicted in Figure 7 and Figure 8 and yields a 4-foot inside shoulder, an 11.5-foot managed lane, a nominal 2-foot double white line striped buffer space, an 11.5-foot general purpose lane, two 12-foot general purpose lanes, and an 8-foot outside shoulder. Before and after street level photos are shown in Figure 9 and Figure 10. New signage and striping was also installed with this project and a detailed plan set can be found in Appendix B.





Figure 8 - I-25 North Metro Managed Lanes Configuration





Figure 10 - On Thornton Pkwy overpass looking south (9/7/17 at 6:45am)

3 CRASH DATA REVIEW

The crash history for the period of January 1, 2012 through December 31, 2016 was examined to locate crash clusters and identify collision causes. Within the study period, 2,739 crashes were reported along I- 25 between MP 217.04 (US 36 / I-270) and MP 222.18 (Community Center Dr). Of these, there were 525 injury collisions and 2 fatal collisions; 714 injured and 2 killed overall. Table 2 summarizes the crash totals for mainline I-25 over the five-year study period. A detailed summary of crashes report can be found in Appendix C.

Year	Property Damage Only (PDO) Crashes	Injury (INJ) Crashes	Injuries	Fatal (FAT) Crashes	Fatalities	Total Crashes
2012	253	67	95	0	0	320
2013	334	60	70	0	0	394
2014	505	123	172	0	0	628
2015	514	123	175	1	1	638
2016	606	152	202	1	1	759
Total	2212	525	714	2	2	2739
Average/Yr	442.4	105.0	142.8	0.4	0.4	547.8

Table 2 - Crash History of I-25 from US 36 to Community Center Dr by Year

Figure 11 shows crash data from this time frame broken down by severity. The majority of the crashes along the corridor are Property Damage Only (PDO) crashes.



Figure 11 - I-25 Crash Distribution by Severity

Crash data was also analyzed by type as seen in Figure 12. Rear-end crashes account for the majority of all crashes, followed by sideswipe same direction crashes.





Similarly, crash data was analyzed by direction. For this analysis, the I-25 corridor was broken into four sections as seen in Table 3 and Figure 13. Table 4 displays that a greater proportion of crashes occur in the southbound direction in Sections 2, 3, and 4 while the reverse is true (more crashes northbound than southbound) in Section 1.

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Section	Begin	Begin Reference	End	End Reference	Length
	Post		Post		(miles)
1	217.036	I-270 and US-36 Junction	218.463	84 th Avenue	1.451
2	218.463	84 th Avenue	219.859	Thornton Parkway	1.318
3	219.859	Thornton Parkway	221.027	104 th Avenue	1.182
4	221.027	104 th Avenue	222.177	Community Center Drive	1.135

Table 3 - I-25 Sections



Figure 13 - I-25 Section Map

Table 4 -	I-25	crash	distribution	by	section	and	direction
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Direction	Section 1			Section 2			Section 3			Section 4		
Direction	Veh 1	Veh 2	Veh 3	Veh 1	Veh 2	Veh 3	Veh 1	Veh 2	Veh 3	Veh 1	Veh 2	Veh 3
N	61.8%	62.7%	56.1%	33.3%	32.7%	27.1%	32.0%	28.7%	26.6%	21.3%	18.4%	9.4%
NE	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
E	0.2%	0.2%	0.9%	0.1%	0.0%	0.0%	0.0%	0.0%	0.0%	0.5%	0.6%	0.0%
SE	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.2%	0.0%	0.0%	0.0%	0.0%
S	38.1%	37.1%	41.1%	66.3%	67.0%	72.9%	67.8%	71.1 <mark>%</mark>	71.9%	77.9%	80.4%	89.8%
SW	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.2%	0.2%	0.8%
W	0.0%	0.0%	0.9%	0.1%	0.1%	0.0%	0.2%	0.0%	0.0%	0.2%	0.2%	0.0%
UK	0.0%	0.0%	0.9%	0.2%	0.2%	0.0%	0.0%	0.0%	1.6%	0.0%	0.2%	0.0%

Corridor wide crash data was further analyzed by time of day and is displayed in Figure 14. A similar analysis by time of day was also performed for sectioned crash data and can be found in Appendix D.



Figure 14 shows that northbound crashes along the entire corridor generally occur at one peak period, evenings between 3pm to 6pm. However, southbound crashes along the corridor appear to occur in several peak periods. The highest peak period for southbound crashes appears to be in the mornings from 6am to 8am. Lesser, secondary peaks then occur from 12pm to 1pm and from 5pm to 6pm. An examination of the crashes for each section along this corridor indicates that these patterns in northbound and southbound crashes are consistent within each section. The data also reveals that more crashes occur in Section 2 than any other section. These multiple peaks in southbound crashes are apparent but less pronounced when examining only injury crashes along the entire corridor as seen in Figure 15.



Section 2 appears to stand out as the largest contributor to total crashes in this corridor of I-25. This is also true when examining crashes by severity as seen in Figure 16. Again, more Property Damage Only (PDO) and Injury (INJ) crashes occur in Section 2 than in any other section. The fewest number of PDO crashes occurs in Section 1, but the relative severity of those crashes tends to be higher as shown in the INJ portion of the graph.



Figure 16 - I-25 Total Crashes by Section and Severity

More patterns appear when directional sectioned crash data is analyzed by day of week as seen in Figure 17 and Figure 18. The number of northbound crashes remains relatively constant in

all sections from Sunday to Thursday. Friday and Saturday then show an increase in the number of crashes in Sections 1, 3, and 4 but remain fairly constant in Section 2. These trends also occur when analyzing northbound Injury crashes. Meanwhile, the total number of southbound crashes generally displays an increasing trend from Sunday to Saturday across all Sections. Southbound Injury crashes display this same trend with the exception of Section 2 shown in Figure 19. It appears that there is a peak in southbound Injury crashes in Section 2 on Tuesdays and then again on Fridays to a slightly lesser extent.



Figure 18 - Southbound I-25 Total Crashes by Section and Day of Week



It was also noticed that there is a distinct increase in annual crash rate from 2012 to 2016. A typical analysis of highway crash rates in Colorado would usually contain comparisons to a Safety Performance Function (SPF) and subsequent Level of Service of Safety (LOSS) ratings. However, Colorado does not currently have such an SPF developed for highways with managed lanes. Therefore, crash rates were solely used to identify relative patterns for this corridor of I-25.

The aforementioned crash rate observation is best seen when examining the cumulative number of each type for each year, as seen in Figure 20. An increased slope in a data plot line for any given year shown in this figure indicates a rise in the annual crash rate for that year. In general, the plot line for each year trends on a linear path, indicating a consistent crash rate within that year. However, March to April of 2015 and June to July of 2016 both indicate a sharp increase in slope, suggesting perhaps some event occurred which resulted in the increased crash rate. The increase in slope from March to April of 2015 may perhaps be due to construction along I-25 and the related traffic pattern shift. Meanwhile, the increase from June to July of 2016 coincides with the beginning of toll collection on this corridor of I-25.



Figure 20 - Cumulative Crashes Both Direction on I-25

Figure 21 displays the total crash rate per Million Vehicle Miles Traveled (MVMT) for this corridor of I-25 for each year analyzed. The total crash rates for three specific timeframes in the year 2016 are also shown in Figure 21. The timeframe of January 1 to March 20 corresponds with the portion of 2016 in which the managed lanes were still under construction. Construction was completed and the managed lanes were opened to traffic on March 21 and operated without toll collection until July 11. Toll collection began on July 12, 2016 and continues to present day.

The total annual crash rate has indeed been increasing since 2012. However, it is clear that there are large deviations from this trend when examining the 2016 timeframes without toll collection and with toll collection. Notably, once the managed lane construction was completed and this new lane functionally operated as a general purpose lane, that is without toll collection, the total crash rate appears to decrease. In contrast, once the managed lane functionally operated as intended, with toll collection, the crash rate appears to increase. These shifts in total crash rate may be evidence of underlying highway capacity related issues.



Figure 21 - Total Crash Rates by Year

In contrast, the Average Annual Daily Traffic (AADT) in the study area has shown only a moderate increase from 2012 to 2016. Crash frequency has clearly outpaced volume as displayed in Figure 22 and Table 5. A pattern such as this may be further evidence that the highway is approaching or has surpassed its capacity.



A more detailed analysis of the crash data based on particular time frames associated with this corridor of I-25 can be found in Appendix E.

4 AUDIT OBSERVATIONS

Field reviews, along with subsequent debriefing and group discussion sessions were performed in the morning and in the evening of September 7, 2017. A list of meeting attendees and the meeting agenda can be found in Appendix F. Excerpts from these group discussion sessions are seen below. In general, the discussions were structured around 4 field observation locations (Pedestrian bridge north of 104th Avenue, 92nd Avenue (Thornton Pkwy), 88th Avenue, and 84th Avenue) as well as general field observations.



Figure 23 - RSA Team Members meeting after field visit on 9/7/17

4.1 MORNING GROUP DISCUSSION

4.1.1 General Observations

 The question was asked "was today a typical day"? Thornton Police Department observed that the morning appeared to be somewhat lighter than typical; perhaps a result of the Labor Day holiday. There were three crashes during the period of observations. All three were in the southbound direction (see Figure 25 and Figure 24 below). Two crashes were located just beyond the southbound on-ramp from Thornton Parkway (between Thornton Parkway and 88th Avenue). This is also the location of geometric concerns that will be discussed in more detail in this report. The 3rd location was located between 104th Avenue and Thornton Parkway. This crash involved closure of Lanes 1 and 2 (managed lane and inside general-purpose lane) for an extended period of time to facilitate potential medical attention and clearance of the crash by local first responders.



- Some speed measurements were collected by the Thornton Police Department prior to the morning peak bours including speeds as high as 80 to 95 MPH in the managed lanes. Typical speeds in the general purposes lanes at that time were estimated at 45 MPH resulting in a speed differential of 40-45 MPH in these cases.
- Northglenn Police Department noted that crashes occurring in the managed lanes typically resulted in a closure of Lanes 1 and 2. This statement was corroborated by observation of the 3rd crash that occurred in the morning.
- There is often a negative reaction from the public when asked by dispatch to clear crashes from traffic. In rare cases, citations have been issued. Additional public outreach / awareness on this topic would be beneficial. CDOT has been working with the Rocky Mountain Insurance Institute on this issue.
- It was noted that there is a lack of visual cues and signage regarding where to enter / exit managed lanes. Improved signing is needed at the entrance to the managed lanes.

- There is also a lack of understanding related to the meaning of the solid double white lines which separate the managed and general-purpose lanes. Concurrently, there is a lack of awareness by motorists that violation of double white lines is an enforceable action, as well as what the penalty could result from such a violation.
- Is there a technology available that would permit automated enforcement of lane violations?
- Does the width of the buffer between the managed lane and the inner most generalpurpose lane matter? It should be investigated if research has been performed that indicates level of compliance based upon separation type, distance, etc.
- Regardless of concerns related to toll violations, it is believed that the primary safety concern is related to speed differential (when speeds in the express lanes are higher than those in the general-purpose lanes).
- It was noted that the experience has been different along US Route 36, which also contains managed lanes. However, it is recognized that the facilities have very different characteristics.
- Use of contrasting color in the managed lane and/or buffer area should be considered.
- It was noted that many changes occurred at the same time (including number of lanes, shoulder widths, ramp entrances / exits, and ramp metering). These changes may also influence the crash history.
- 70% of the crashes along the subject segment of I-25 are rear-end crashes which may imply a congestion issue. CDOT ITS has a queue warning system in deployment for southbound traffic that is nearing full function (see Figure 26).



Figure 26 - Southbound I-25 queue warning system 0.5 miles north of Thornton Pkwy

- Use of variable speed limits to help mitigate speed differential between general purpose and express lanes should be evaluated.
- I-70 Peak Period Shoulder Lanes project uses an 8-inch solid yellow line to delineate the shoulder / managed lane versus the general-purpose lanes. The PPSL is only an express

lane for a limited number of hours / days per year. The I-25 express lane is 24/7 and therefore a shoulder stripe treatment may not be appropriate.

- Some of the guide signing is confusing (for example signs at mile marker 217B) and could benefit from improvements. A review of corridor guide signing and relationship (in the cross section) of that signing to the express lanes is needed. Sign 217B reads "LEFT" meaning left exit but can be interpreted as left (managed) lane.
- General comment was also made that the ITS displays on Dynamic Message Signs (DMS) should consist of no more than two panels. Three panel displays are difficult to read at highway speeds. Visual overload may also exist given the lengthy message of signs and DMS in the area.
- Left-lane exits in combination with left-side managed lanes are undesirable. One longerterm objective may be to remove left-hand exits.
- A physical separation between the managed lane and the general purpose lanes should be considered. Issues installing this physical separation include right-of-way, funding, drainage, snow removal, and other maintenance considerations.
- Consider changing the tolling strategy. This may include dynamic tolling, which would vary the toll price based on congestion, or removing tolls entirely.
- Consider shortening the length of the toll sections.
- Review locations of ingress and egress to managed lanes considering closely spaced interchanges and weaving concerns. This may include consideration of closing some ingress/egress locations to minimize weaving.
- Review location and frequency (coverage) of toll points from the perspective of avoidance. What is the zone of detection for toll purposes (full lane width, more / less?)
- Consider physically shortening the length of the toll corridor from the south so that there is less confusion when approaching the US 36 / I-270 interchange. However, this change may present an issue for HPTE.
- Consider a true express service with no intermediate entrance / egress between start and end.
- Based on the data, there are significantly more crashes in the southbound direction than northbound.
- It was generally observed that the inside through lane (left-most general-purpose lane) experienced higher density of flow than all other lanes.
- Before the managed lanes were installed, this segment of I-25 had a cross-section consisting of a 10 foot outside shoulder, three 12-foot general purpose lanes, and a 15 foot inside shoulder.
- The current cross section of this segment of I-25 consists of an 8 foot outside shoulder, two 12-foot general purpose lanes, one 11.5 left-most general-purpose lane, a nominal 2-foot marked buffer, one 11.5-foot managed lane, and a 4-foot insider shoulder.

- Safety assessments should include a predictive crash analysis in addition to the review of observed crash history.
- **4.1.2** North of 104th Ave (Pedestrian Bridge)
 - Observed significant level of traffic volume ebb and flow.
 - Lane violations were more frequent when brake lights were visible ahead (see Figure 27).



Figure 27 - North of 194th Ave looking south on 9/7/17 at 8:15am

- Traveling southbound, there is a downgrade at approximately MP 221.3 at which motorists have a good view of the roadway ahead and/or any brake lights ahead. However, there are bridges and other structures within this downgrade that tend to obstruct sight lines.
- Lack of shoulders combined with high volumes and speeds makes enforcement dangerous and runs the risk of secondary crashes as a result of lane violations.
- **4.1.3** Thornton Pkwy (92nd Ave)
 - Observed lane violations at this location. Modifications to the southbound on-ramp are suggested for consideration. Rather than having 2 lanes beyond the meter, a better alternative may be to merge the lanes together quicker, thereby avoiding a "three lanes to one" merge condition downstream. Figure 28 shows an aerial view of this conceptual layout. Other options may include lengthening the gore for the same reason.



beneb 5:05:20 PM C://sers/kime/Documents/Projects/Stiping/025-dominance.dgn

Figure 28 - Conceptual layout of proposed merge pattern at southbound on ramp to I-25 from eastbound Thornton Ave

4.1.4 88th Avenue

Buses at the RTD pull-out were seen stopping / staging along the highway at near the off ramp (see Figure 29, Figure 30, and Figure 31). The buses are rapidly decelerating upon exit which presents a hazard for the following traffic along the outside lanes of southbound I-25. There is currently no separate deceleration lane for this movement. Also, there appears to be room to widen the off-ramp to store buses further off the freeway (see Figure 32).



Figure 29- On 88th Ave looking north on 8/23/17 around 10:30am




Figure 31 - On southbound I-25 just north of 88th Ave looking south on 9/7/17 at 7:20am



Figure 32 - RTD station on west side of I-25 just south of 88th Ave

- CDOT has a PEL and 30% NEPA at 88th I-25. The current plan is to have a median station for buses in the future to better serve transit via the managed lane. This plan is also trying to incorporate a 4-foot buffer for the managed lanes.
- Buses exiting the station are creating queues / slowing traffic along I-25 when merging
 / weaving into the managed lanes from the bus-only on-ramp. If a median station cannot
 be provided, buses will have to use 84th Avenue.
- Coordinate with RTD on potential solutions for this area.
- FHWA is not inclined to approve transit only access in the future if the shoulders are going to be used as storage and staging of the transit vehicles or if they have any other negative impacts on the safety or operations of the Interstate System.

4.1.5 84th Avenue

• It was discussed that there may be some safety and operational benefits to revising the "add" lane from 84th Avenue to be a through lane at that location and making the 84th Avenue on-ramp a merge movement. A sketch of preliminary reconfiguration ideas was drawn during the field meeting debrief and is seen in Figure 33. Additional downstream (southbound) changes at the I-76, I-270 and US Route 36 interchange may also help to limit weaving. An operational analysis of the segment from 84th Avenue through 58th Avenue is recommended. Stacking along the southbound on-ramp from 84th Avenue may be of concern.



Figure 33 - 84th Ave add lane sketches

4.2 EVENING GROUP DISCUSSION

4.2.1 General Observations

- The northbound queues that were observed just south of 120th Avenue may be due to ongoing construction on I-25 north of 120th Avenue (to extend the managed lanes north) and difficulties that heavy vehicles experience while negotiating the uphill grade.
- The term "Express Lane" as used in many public relation pieces, which is referring to the managed lane, may attribute to increased speeding violations as motorists expect this lane to travel at a higher speed.
- There is confusion regarding toll collection and cost based on where a vehicle enters the managed lane.
- Thornton Police Department noted that left lane crashes occur at a ratio of 4:1 when compared to right lane crash frequency.
- The evening traffic observed on this date seemed unusually ow.
- CDOT noted that crashes on southbound I-25 occur most frequently on Saturdays.
- It was noted that there is a lack of understanding regarding exactly what the toll revenue is funding.
- Enforcement issues were observed as seen in Figure 34. It is clear that there is very limited space in which law enforcement can operate.



Figure 34 - On 84th Ave looking north on 9/7/17 at 3:45pm

5 POTENTIAL SAFETY ENHANCEMENTS

The RSA team proposed the following short, intermediate, and long-term potential safety enhancements for the Interstate 25 corridor from US Route 36 north to Community Center Drive. Enhancements are grouped by type (Engineering, Enforcement, and Education) and category (overall enhancement goal). The Time Frame column seen in Table 8 reflects how long the particular enhancement may take to deploy, as described in Table 6 below.

Table 6 - Time Frame

	Time Frame
Short	Less than 1 year
Medium	1-3 years
Long	Greater than 3 years

The Cost column seen in Table 8 reflects the costs of each potential safety enhancement including both direct capital costs and indirect (such as environmental, policy alteration, tolling revenue alteration, time required, etc.) costs. The matrix seen in Table 7 was used to determine the overall cost ranking reflected in Table 8.

		Tai	ble 7 - Potential :	Safety Enhancem	ent Cost
	Cost	High	High	ligh	High
	ct Capital (Medium	Medum	Medium	High
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	Dire	Low	Low	Medium	High
$\mathbf{V}$			Low	Medium	High
				Indirect Cost	

	Category	Potential Safety Enhancement	Safety Benefit	Time Frame	Cost	Responsible Agency	Most Recent Action
	Improve signage	Dynamic message signs are too long and should be limited to 2 panels only	Low	Short	Low	CDOT	
		Additional and/or more concise signage at the entrances to the managed lane	Low	Short	Lew	CDOT	Signage review and recommendation documentation currently in progress as of 11/20/17
		Additional signage informing motorists of lane violation regulations	Low	Short	Low	CDOT	Signage review and recommendation documentation currently in progress as of 11/20/17
ing		Additional tolling cost structure signage (see Appendix G for draft signage proposed on 10/23/17)	Low	Short	Low	CDOT	
Engineer		Conduct a thorough review of all regulatory, warning, and guide signs along the entire corridor (see Appendix G for draft signage improvements proposed on 10/23/17)	Low	Short	Low	CDOT	Signage review and recommendation documentation currently in progress as of 11/20/17
	Improve pavement	Research contrasting color to the pavement in the buffer zones	Low	Short	Low	CDOT	
	visuais	Research contrasting color to the pavement in the managed lanes	Low	Short	Low	CDOT	
	Mitigate speed differential	Continue to improve the queue warning system currently used for southbound traffic	Low- Medium	Short	Low	CDOT	
		Investigate the use of variable speed limits in both the managed and general-purpose lanes	Low- Medium	Short- Medium	Medium	CDOT	

# Table 8 - Potential Safety Enhancements

	Category	Potential Safety Enhancement	Safety Benefit	Time Frame	Cost	Responsible Agency	Most Recent Action
	Modify tolling strategy	Modify the toll lanes access points such that there is one ingress and one egress point for each direction	Medium	Medium	Low- Medium	CDOT / HPTE	
		Consider changing the tolling cost structure from time-of-day and day-of-week to dynamic, congestion based pricing	Unknown	Medium	Medium	CDOT / HPTE	
		Enhance zone of toll collection detection to incorporate more than only toll point (if current technology allows)	Unknown	Long	High	CDOT / HPTE	
ering		Convert the managed lanes to peak period shoulder lanes	Medium	Long	High	CDOT / HPTE	
Engine		Consider removing or adjusting the toll facilities or toll zones	Medium	Long	High	CDOT / HPTE	
	Modify corridor geometry and/or	Modify on-ramp configurations such that vehicles merge to one lane before entering mainline traffic	Low- Medium	Short	Low	CDOT	Modification to southbound on ramp to I-25 from Thornton Pkwy completed on 9/17/17
	section	Review current managed lane standards and develop new standards as necessary	Low	Medium	Low	CDOT	
		Review lane geometry for the entire corridor	Low	Short	Low	CDOT	
		Install a rumble strip or other warning device within the buffer zone	Low	Short	Low	CDOT	

	Category	Potential Safety Enhancement	Safety Benefit	Time Frame	Cost	Responsible Agency	Most Recent Action
	Modify corridor geometry and/or cross	Coordinate with RTD and the City of Thornton on bus stop operations along the corridor	Low	Medium	Medium	CDOT	CDOT initiated communications with RTD regarding this potential safety enhancement on 11/1/17
	section	Conduct an operational analysis of the segment from 84 th Ave to 58 th Ave to determine optimal lane assignment	Low	Medium	Medium	CDOT	
		Review and/or modify the managed lane ingress/egress points and weaving segments (managed lane access control)	Medium	Medium	Medium	CDOT	
ineering		Shorten the length of toll sections (i.e. shorten the length of the double white stripe pavement markings)	Medium	Medium	Medium	CDOT	
Eng		Remove visual obstructions (bridges and structures) on vertical curve near 104th Ave	Low	Long	High	CDOT	
		Remove left-hand exits that conflict with the left-hand managed lane	Medium	Long	High	CDOT	
		Increase the buffer width	Low- Medium	Long	High	CDOT	
		Increase the inside shoulder width	High	Long	High	CDOT	
		Increase outside shoulder width	High	Long	High	CDOT	
		Reconstruct I-25 corridor to full build out plan	High	Long	High	CDOT	

	Category	Potential Safety Enhancement	Safety Benefit	Time Frame	Cost	Responsible Agency	Most Recent Action
ent	Improve incident responses	Create a Traffic Incident Management Plan (TIMP) for the corridor which reflects managed lane conditions	Medium	Short- Medium	Medium	CDOT / Local Agencies	
Enforceme	Decrease lane violations	Investigate currently available technology (and any necessary corresponding legislation) which may aid in or automate enforcement of managed lane regulations including lane violations.	Low	Long	Unknown	CDOT / Local Agencies	
	Improve education and	Educate motorists on proper incident management procedures	Low- Medium	Short- Medium	Low	CDOT / Local Agencies	
tion	efforts	Educate motorists on the proper and legal use of the managed lanes	Low Medium	Short- Medium	Low	CDOT / Local Agencies	
Educa		Consider ways to change the culture behind the terminology of "Express" lane. "Express" may evoke undesirable driver behavior and styles.	Low	Short- Medium	Low	CDOT	
		Educate motorists on the tolling cost structure	Low	Short- Medium	Low	CDOT	

# 6 NEXT STEPS

This road safety audit consisted of a great deal of discussion among panel members and stakeholders, equipped with field observations and limited crash data, wherein a bevy of potential safety enhancements for Interstate 25 between US 36 / I-270 and Community Center Drive were suggested. This report has been presented to the owner, CDOT, as well as to the RSA team, completing Step 6 of the RSA Process seen in Figure 35. CDOT Region 1 will review all available information, including this report, and take the lead on any further actions deemed appropriate. These actions complete Step 7 and Step 8 of the RSA process. Additionally, CDOT Region 1 will continue to monitor the safety of this corridor and will elicit further stakeholder participation as necessary.



# 7 WORKS CITED

- [1] Federal Highway Administration, "Road Safety Audits (RSA)," 15 October 2014. [Online]. Available: https://safety.fhwa.dot.gov/rsa/.
- [2] K. Fitzpatrick, M. A. Brewer, S. Chrysler, N. Wood, B. Kuhn, G. Goodin, C. Fuhs, D. Ungemah, B. Perez, V. Dewey, N. Thompson, C. Swenson, D. Henderson and H. Levinson, "Guidelines for Implementing Managed Lanes," Transportation Research Board, Washington, DC, 2016.
- [3] K. Fitzpatrick, M. Brewer, T. Lindheimer, S. Chrysler, R. Avelar, N. Wood, D. Ungemah,
   C. Swenson and C. Fuhs, "Research Supporting the Development of Guidelines for Implementing Managed Lanes," Transportation Research Board, Washington, DC, 2016.
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# List of Appendices

- Appendix A Kickoff Meeting Minutes
- Appendix B I-25 North Metro Managed Lanes Signing and Striping Plans
- Appendix C Detailed Summary of Crashes Report
- Appendix D Crash Data by Time of Day and Section
- Appendix E Detailed Crash Data Review
- Appendix F Field Review Agenda and Sign-in Sheet
- Appendix G Proposed I-25 North Metro Sign Modifications
- Appendix H Literature Review

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APPENDIX APPROVED



**COLORADO** Department of Transportation Transportation Systems Management & Operations Traffic Safety & Engineering Road Safety Audit (RSA) Kick-Off Meeting Tuesday, July 11, 2017 - 1:00pm to 3:00pm HQ Blue Spruce Conference Room 4201 East Arkansas, Denver, CO 80222

# I-25 North Road Safety Audit (RSA)

Kick-off Meeting CDOT HQ Tuesday, July 11, 2017 1:00 pm 3:00 pm Agenda Items – Minutes & Action Items

# 1. Welcome and Introductions

- HQ Charles Meyer: Welcome & Problem Statement / Weeting Intent
  - Round table & phone for attendee introductions
    - Meeting sign-in sheet Attachment
    - Phone-in remote attendees
      - George Merritt <u>george merritt@dot.gov</u> (FHWA)
      - Scott Rees <u>scott.rees@state.co.us</u> (CDOT)
      - Rich Christy <u>Richard christy@state.co.us</u> (CDOT)
      - Cpt. Rocco Domenico <u>rocco.domenico@state.co.us</u> (CSP)
      - Kyle Kammermeier <u>kkammermeier@northglenn.org</u> (Northglenn)
  - Altering agenda to cover item 3 first 8 step RSA Process.
- Region 1 Angie Drumo: Welcome & conveyance of need for all involved to respect the process, keep internal to attendee group and appropriate staff to enable a thorough and successful process
  - All potential media inquiries should be directed to Region 1 Angie Drumm's office.
- FHWA Dahir Egal: Appreciation for all attendees and agency involvement.
   o Focus of meeting: developing this RSA process, not final solutions today.

CDOT HQ Point of Contact: David Swenka – david.swenka@state.co.us P: 303-512-5103

FHWA Area Engineer Point of Contact: Chris Horn – <u>chris.horn@dot.gov</u> P: 720-963-3017

# 2. Brief overview of the I-25 North safety issues (what is the problem?)

- Proposed RSA team member additions to augment multidisciplinary RSA team.
  - CDOT Intelligent Transportation Systems (ITS)
  - o CDOT Maintenance
  - CDOT Traffic Incident Mgmt (TIM)
  - o City of Northglenn Police Department
  - o CDOT Courtesy Patrol
  - FHWA Resource Center
  - Regional Transportation District (RTD)
- Impetus for initiation of CDOT review and subsequent RSA on this segment:
  - Thornton traffic analysis and subsequent provision to CDOT for further review.
  - Thornton findings indicate safety decline possibly as a result of managed lane.
    - Thornton analysis findings indicate significant crash rate increase NB & SB
      - Thornton PD states that they observe drivers weaving in/out of managed lane during periods of high volume and are resulting in collisions associated with high speed differential between managed lane and GP1 lane. Managed lane is being used as a bypass/passing lane due to the absence of a physical barrier between managed lane and GP1.
      - Law enforcement to mitigate this orcumstance is extremely dangerous to officers due to minimal shoulder width thus currently not enforced.
      - Law enforcement states that traffic incidents often require the closure of more than one lane for first responders and PD to effectively and safely process the crash scene due to limited shoulder widths.
      - Thornton believes that too many lane drops occur at Southern limit of study area which contribute to NB incidents (SH270, US 36, 58th Ave).
      - Thornton believes that I-25SB to SH270 left hand on-ramp and associated signage/VMS potentially cause driver confusion and vehicle conflict.
      - Majority of srash types are Rear End (RE) & Side Swipe Same Direction (SSSD), which is consistent both pre and post managed lane operation.
      - Directional imbalance of crashes is increasing between SB & NB lanes with SB crashes being more frequent.
- Lane (Striping) Geometry:
  - o 4' shoulder, 11.5' managed lane, 2' buffer, 11.5' GP1, 2x12' GP2&3, 8' shoulder.
- Original segment analysis:
  - I-25 between 84th Avenue (MP: 218.44) & 104th Avenue (MP: 221.00) 2.6mi
  - o 2013-2015 (+preliminary CDOT 2016 data)
- Proposed increased segment length for RSA analysis (RSA team concurrence secured):
  - Southern limit: US36 overpass
  - Northern limit: 112th Avenue overpass
- Short term mitigation efforts while RSA process is underway:
  - CDOT Region 1 has applied thermoplastic markings clearly indicating "Express".
    - Attendees found this effort favorable.

- Concrete barrier coring to eliminate water ponding near 112th Ave:
  - Attendees found this effort favorable.
- Future project under development:
  - Plan to widen to standard shoulders ( $84^{th} \rightarrow 92^{nd}$ ) @ 30% CD presently.
  - 2040 long term plan to widen entire segment in planning phase(s).

# 3. Brief overview of the 8 step RSA process - Dahir Egal

(Paraphrasing FHWA PowerPoint presentation – Attachment 2)

### **RSA** Purpose

- Safety concerns & mitigation opportunities.
- **Review of FHWA 8 Step RSA Process** 
  - o Identify project
  - Team selection Independent / Multidisciplinary
  - Start-up / Info Exchange (today's meeting)
  - Field reviews
  - RSA analysis & findings
  - OVE Presentation of RSA findings to direct stakeholder
  - Formal response preparation
  - o Incorporate findings into projects when appropriate
- Field Review
- Post field review meeting(s)
- Report Findings / Preliminary Recommendations
  - Example/Draft: RSA Report Attachment 3
    - Potential safety enhancement summary

# 4. Availability/assembly/distribution of the site-specific materials

- As built plans, maps, pictures, existing conditions, crash history, ADTs/turning movements, managed lane roadway info, ...
- Additional RSA Analysis Research / Query Considerations:
  - Driver considerations:
    - Commuters, unfamiliar drivers (tourists), inexperience (age), etc.
  - Roadway geometry / condition considerations:
    - Lane geometry, signage, striping, markings, ADT, environmental, sight distance, grade, SB/NB differences, VMS messaging, on/off ramps, etc.
  - Vehicular considerations:
    - Buses, commercial trucks, RTD Park n' Ride access, etc.
  - Technological considerations:
    - ITS technology that exists, TIM operations, VMS messaging, ATM, Cue Warning, Ramp Metering, advisory speed communication, tolling, etc.

- Documents to consider:
  - Layout of the corridor (plan/aerial view).
  - Current signing plan.
  - Current striping plan.
  - Traffic Incident Management Plan (TIMP)
- Additional potential sources of crash / roadway data:
  - o Local PD/CSP narratives and crash diagrams potential review of sampling.
  - Municipal mainline crash data if available.
  - OTIS, DTD, CDOT, etc.
- Law enforcement delineation of response zones for the subject segment (Informational if becomes applicable for data collection)
  - $\circ$  58th Ave → 84th Ave CSP response zone.
  - $\circ$  84th Ave → 92nd Ave Thornton PD response zone.
  - $\circ$  92nd Ave → 104th Ave Thornton PD / Northglenn PD split response zone.
  - 104th Ave → 120th Ave Northglenn PD response zone
  - 120th Ave → North Westminster PD response zone
- Early stage initial improvement suggestions: (Informational Only – RSA to provide recommendations upon completion of process)
  - Advisory speeds (enforceability considerations).
  - Automated toll enforcement.
  - Intermediate toll locations.
  - Dynamic re-routing.

# 5. Site visit planning/ logistics

- Date confirmation
- CDOT HQ to develop proposed field visit dates.
  - Completion of field AM & PM visits are preferred to occur on the same day.
  - o Group suggestions AM: 05:30-07:00 | PM: 15:30-18:00
  - Transportation/site meeting/parking spaces
- CDOT HQ to coordinate with City of Thornton to establish locations and access logistics.
  - Will work with Thornton & Thornton PD regarding PED access & potential bridge lane closures.
  - Will work with Thornton & Thornton PD to secure post meeting space & parking.

# 6. Post visit discussions/completion plan

- Review agenda item 7 below for schedule going forward. The four items listed directly below will be incorporated into the post-field review de-briefing meeting(s) agenda.
  - Discussion of the observations
  - Finalization of findings
  - Discussion of potential improvements
  - Finalization of the recommendations/report

# 7. Roles and responsibilities/schedule

- CDOT HQ & Region 1
  - o Overall RSA Coordination
  - Safety Analysis (HQ)
  - Project Details / Specifications, Traffic Incident Management Plan (TIMP)
- **FHWA** 
  - Provide Technical Assistance
  - RSA Process Guidelines
- City of Thornton
  - Field Visit Accommodations
  - Crash Data Assistance
- Stolfus & Associates
  - Analysis Support & Logistics as Needed
  - Draft & Final Report Generation
- All Team Members
  - Review & Input
  - Implement Recommendations

# 8. Pre-audit meeting/agenda

- PROVES To be developed by CDOT (HQ? / Region1?) prior to field reviews.
- 9. Next steps Most immediate action items
- Thornton PD/CDOT to compile local current crash data for review.
- CDOT Region 1 to research current Traffic Incident Management Plan (TIMP). Review status & update as necessary (time frame for update not determined).
- CDOT Region 1 to research design waivers / design variances.
  - Includes discussion/communication with construction project engineer(s).
- CDOT Region to obtain current documents for RSA analysis use as needed.
  - Current signing plan / strip maps.
  - Most recent construction drawings /as-builts of the subject corridor.
- Add proposed stakeholder entities / persons described herein to RSA team.
  - Please provide contact info to David.Swenka@state.co.us if you have it.
- Field review coordination (schedule / locations & post-meetings / locations).
- Develop field review & post-field review debrief agenda.
- Perform / complete field review process.

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Attachment 1 Page 1 of 2

4201 E Arkansas Ave, Denver CO 80222

# SIGN IN SHEET

Name	Agency	Email Address	Phone Number
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Kent Moorman	Therton J	Arritimeormon Ocityof their nton . net	3.538-7593
Châs Horn	FHUA	Chais Hornedotigor	720.963, 3017
I ast Seden	Starfus & Assoc.	josit Confustrustrustassocintes con	303 - 221 - 2330
WILLIAM Farr	Thornton Police	WILLIAM. Carrol Citroof thorman. Net	720-977-5344
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# 7/11/2017

### I-25 North Road Safety Audit



### Purpose of the RSA

The purpose of the RSA is to answer the following questions:

- What elements of the road may present a safety concern: to what extent, to which road users, and under what circumstances?
- What opportunities exist to eliminate or mitigate identified safety concerns?



### Location/Existing Conditions

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### I-25 North Road Safety Audit

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### The 8-step RSA process

- 1. Identify Project or Existing Road for RSA
- 2. Select Independent and Multidisciplinary RSA Team
- 3. Conduct Start-up Meeting to Exchange Information
- 4. Perform Field Reviews under Various Conditions
- 5. Conduct RSA Analysis and Prepare Report Findings
- 6. Present RSA Findings to Owner/Design Team
- 7. Prepare Formal Response
- 8. Incorporate Findings into the project when Appropriate



### Field Review – What to expect

- Pre-audit meeting
- Review crash data (previously studied)
- Walk /Drive through –Daytime
- Walk/Drive through- Nighttime
- Capture your observations and share
- Take or request photo notes to be taken
- List observations /recommendations before leaving field
- More than one visit maybe necessary
- Traffic control by CDOT MTCE?

### I-25 North Road Safety Audit

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Post Field Review Team Meeting

- Discuss nature of the field safety issue/problem observed

   Road
   Driver
- Conduct additional analysis if necessary
- Discuss Risk associated with the problem (low, moderate, high)
- Discuss Potential solution to mitigate the risk/correct hazard

### Report/ Preliminary Findings/Recommendations

### A formal report

A formal response

- Frequency rating
- Severity rating
- Risk assessment
- Prioritization of Issues
- Potential Safety Enhancement Summary
- Short Term Recommendations
- Long Term Recommendations



Potential Safety Enhancement Summary Safety Issue	Safety Enhancement	Responsibility	Safety Payoff (High –Low)	Time Frame	Cost

3

# I-25 North Road Safety Audit

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7/11/2017



# I-25 North Managed Lanes

# Road Safety Audit (RSA) Report

Outline (typical)

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Title Page

Disclaimer

**Table of Contents** 

Background- purpose of RSA

**Project Description- includes graphics** 

### Audit Observations

• Bullet points of observations

### **Potential Safety Enhancements**

Bullet points of recommendations

Summary of Road Safety Audit

• Summarize the potential Engineering recommendations

Safety Issue	Safety Enhancement	Responsibility ( CDOT, maintenance, local)	Safety Payoff High, Med, Iow	Time Frame	Cost
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APPENDIX BRADIE



Region 6

4601 DTC Boulevard, Suite 700 Denver, CD 80237 Phone: (303) 221-7275 Fax: (303) 221-7276

**ATKINS** 

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ATVINIC 4601 DTC Boulevard, Suite 700	$  \bigcirc$				DEPARTMENT OF TRANSPORTATION Phone: 303-398-6749 FAX: 720-945-1028		· Detailer:
<b>MIKINS</b> Deriver, Cl. 80237 Phone: (303) 221-7275 Fax: (303) 221-727					Region 6 DJH	Void:	Sheet Su



Print Date: 9/14/2017				Sheet Revisions		Colorado Department of Transportation	As Constructed	
File Name: 18695_T	raffic_Plan27.dgn		Date:	Comments	Init.			SIC SIC
Horiz. Scale: 1:100	Vert. Scale: N/A	FR-18	01-29-15	SIGN REVISIONS	AAA	D0T 4670 Holly Street	No Revisions:	
Unit Information	Unit Leader Initials	$\Box$				Denver, CD 80216-6408	Revised:	Designer
ATVINC	4601 DTC Boulevard, Suite 700					DEPARTMENT OF TRANSPORTATION Phone: 303-398-6749 FAX: 720-945-1028		Detailer:
	Phone: (303) 221-7275 Fax: (303) 221-7276	$\square$				Region 6 DJH	Void:	Sheet S





APPENDIX CROWED

COC	Co	olorado Departmen DiExSvs™ Roadwa	t of Tran v Safetv	sporta Svsten	tion ns			09/14/2017
COLORADO Department of Transportation	Ľ	Detailed Summary of	of Crash	es Repo	ort	Job #	20170	914185932
Location: 25A		Beç	gin: 217.04	End: 222	2.18 From	:01/01/2012	<b>To:</b> 12/3	1/2016
I-25 Mainline Crashes - US	36 to Co	ommunity Center Dr / 112th	Ave					
- Severity		Crash Type						
PDO: 2212		Overturning	: 24			Bridge Ab	outment:	0
INJ: 525 714	:Injured	Other Non Collision	: 14			Colui	mn/Pier:	0
FAT: 2 2	:Killed	Pedestrians	: 3			Culvert/H	eadwall:	2
Total: 2739		Broadside	: 0			Emba	nkment:	9
		Head On	: 1				Curb:	0
		Rear End	: 1959			Delineat	or Post:	0
	222	Sideswipe (Same)	480				Troo:	3
I wo venicies:	1955	Sideswipe (Opposite)	· 0		Lorg	o Rouldore o	Pocke:	2
	562	Approach Turn	. 0 · 0		Lary	e boulders of Re	rricade:	2
UTIKITOWIT:	0	Parked Motor Vehicle	· 15			Wall/F	Ruilding:	0
Total:	2739	Railway Vehicle	: 1			Crash	Sushion:	22
- Location		Bicvcle	: 0				Mailbox:	0
On Road:	2526	Motorized Bicycle	: 0			Other Fixed	Object:	3
Off Road Left:	97	Domestic Animal	: 1			Total Fixed	Objects:	205
Off Road Right:	116	Wild Animal	: 1		,O	Rocks in R	badway:	0
Off Road at Tee:	0	Light/Utility Pole	: 9		- V	ehicle Cargo	/Debris:	18
Off in Median:	0	Traffic Signal Pole	: 1		Road Mair	ntenance Equ	uipment:	1
Unknown:	0	Sign	: 12	<b>V</b>	Inv	olving Other	Object:	16
Total:	2739	Bridge Rail	: 3	~		Total Other	Objects:	35
Lighting Conditions		Guard Rail	: 29	•		UI	nknown:	0
Davlight:	1979	Concrete Barrier					Total:	2739
Dawn or Dusk:	116	Mainline (Damas (D						
Dark - Lighted:	548		vage Road	S Eronto	ao/Domn Int	orcostions		
Dark - Unlighted:	93	Mainline: 27	39				0.5	
Unknown:	3	Crossroad (A):	0	M:	0 N:	0 0:	0 P:	0
Total:	2739	Ramps						
			0 J:	0 Left Fi	rontage Rd (L	.): 0		
weather Conditions			0 K:		ontage Rd (R	): <b>U</b>		
None:	2528		01.		Unknow	). $0$	Total	2720
Rain:	83		0		UTIKITUW	n. 0	TOLAI.	2139
Snow/Sieet/Hall.		Road Description —			Road Condit	tions		
Fog. Dust:		At Interse	ection:	0			Dry:	2454
Wind:	3	At Driveway Ac	cess:	0			Wet:	148
Unknown:	15	Intersection Re	lated:	0			Muddy:	0
	0700	Non Interse	ection: 27	39			Snowy:	39
lotal:	2739	In	Alley:	0			Icy:	52
Crash Rates		Rounda	about:	0			Slushy:	20
PDO: 1.49 * * MVMT			kamp:	0	147	Foreign N	aterial:	1
INJ: 0.35 *		Parkin	y Lot:		VV Dry w/l		atment:	U
FAT: 0.13** Total:	<b>1.84</b> *	UNKI	IOWII.		∪ry w/l \\/_dt \\/I	cy Road Tre	atment.	0 1
			Fotal: 27	<mark>'39</mark>		cy Road Tre	atment.	- 2
					lcv w/l	cv Road Tre	atment:	3
					Slushy w/l	cy Road Tre	atment:	0
						Un	known:	16
							Total:	<b>2739</b>

ADT: 160,106Length: 5.08Any intentional or inadvertant release of this data or any data derived from<br/>its use shall not constitute a waiver of privilege pursuant to 23 USC 409.

CO	lorado DiExSy	Depart s™ Roa	tment of adway S	f Transportation afety Systems			09/14/2017
COLORADO Department of Transportation	etaileo	Summ	ary of C	Crashes Report	Job a	#: 2017	0914185932
Location: 25A			Begin:	217.04 End:222.18 From:0	1/01/2012	<b>To:</b> 12/3	31/2016
I-25 Mainline Crashes - US 36 to Cor	mmunity (	Center Dr	112th Ave				
<mark>┌─ Vehicle Type</mark>	Veh 1 -	_ <mark>Veh 2</mark> _	_ <mark>Veh 3</mark>	Vehicle Movement	Veh 1 —	Veh 2 –	– <mark>Veh 3</mark> –
Passenger Car/Van:	1417	1176	276	Going Straight:	1800	756	110
Passenger Car/Van w/Trl:	2	3	0	Slowing:	251	827	140
Pickup Truck/Utility Van:	441	466	91	Stopped in Traffic:	13	850	307
Pickup Truck/Utility Van w/Trl:	20	13	2	Making Right Turn:	0	0	0
SUV:	571	718	160	Making Left Turn:	0	2	0
SUV w/Trl:	2	1	0	Making U-Turn:	0	0	0
Truck 10k lbs or Less:	0	0	0	Passing:	21	1	1
Trucks > 10k lbs/Bus > 15 People:	97	98	12	Backing:	10	0	0
School Bus < 15 People:	0	1	0	Enter/Leave Parked Position:	3	0	0
Non School Bus < 15 People:	3	7	1	Starting in Traffic:	0	0	0
Motorhome:	4	0	0	Parked:	1	14	0
Motorcycle:	26	7	1	Changing Lanes:	394	28	1
Bicvcle:	0	0	0	Avoiding Object/Veh in Road:	29	18	0
Motorized Bicvcle:	0	0	0	Weaving:	38	0	0
Farm Equipment:	0	0	0	Wrong Way:	2	0	0
Hit and Run - Unknown:	154	19	18	Other:	177	20	1
Other:	2	7	0	Unknown:	0	1	2
Unknown:	0	1	1				
	0700	0547	500	Total:	2739	2517	562
lotai:	2139	2017	502				
Contributing Factor	Veh 1	Veh 2	Veh 3	Direction	Veh 1 —	Veh 2 –	<mark>Veh 3</mark>
No Apparent Contributing Factor:	- <mark>Veh 1</mark>	– <mark>Veh 2</mark> – 2229	- Veh 3 500	Direction North:	<mark>Veh 1</mark> — 996	<mark>Veh 2</mark> — 879	– <mark>Veh 3</mark> — 160
No Apparent Contributing Factor Asleep at the Wheel:	- <mark>Veh 1</mark>	– <mark>Veh 2</mark> – 2229 2	- Veh 3- 500	Direction North: Northeast:	- <mark>Veh 1</mark> — 996 0	<mark>Veh 2</mark> — 879 0	– <mark>Veh 3</mark> – 160 0
No Apparent Contributing Factor: Asleep at the Wheel: Illness:	- <mark>Veh 1</mark> 983 29 17	- <mark>Veh 2</mark>	- Veh 3-	Direction North: Northeast: East:	- <mark>Veh 1</mark> — 996 0 5	<mark>Veh 2</mark> – 879 0 4	– <mark>Veh 3</mark> — 160 0 1
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger:	- <mark>Veh 1</mark> 983 29 17 25	- Veh 2 2229 2 1	-Veh 3- 500 0	Direction North: Northeast: East: Southeast:	• Veh 1 — 996 0 5 0	Veh 2 — 879 0 4 1	– <mark>Veh 3</mark> – 160 0 1 0
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience:	• Veh 1 983 29 17 25 180	Veh 2 2229 2 1	-Veh 3 500 0 2	Direction North: Northeast: East: Southeast: Southeast: South:	• Veh 1 — 996 0 5 0 1732	Veh 2 – 879 0 4 1 1627	- <mark>Veh 3</mark>
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue:	- Veh 1 – 983 29 17 25 180 17	Veh 2 2229 2 1	Veh 3 500 0 2 0	Direction North: Northeast: East: Southeast: Southeast: South: Southwest:	Veh 1 — 996 0 5 0 1732 1	Veh 2 – 879 0 4 1 1627 1	- Veh 3 160 0 1 0 396 1
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied:	Veh 1 983 29 17 25 180 17 414	Veh 2 2229 2 1	Veh 3 500 0 2 0 4	Direction North: Northeast: East: Southeast: Southeast: South: Southwest: West:	- Veh 1 996 0 5 0 1732 1 3	Veh 2 – 879 0 4 1627 1 2	- Veh 3
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area:	Veh 1 983 29 17 25 180 17 414 29	Veh 2 2229 2 1 6 3 1	Veh 3 500 0 2 0 4 1	Direction North: Northeast: East: Southeast: Southeast: South: Southwest: West: Northwest:	- Veh 1 996 0 5 0 1732 1 3 0	Veh 2 – 879 0 4 1 1627 1 2 0	- Veh 3 160 0 1 0 396 1 1 0
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Emotionally Upset:	Veh 1 983 29 17 25 180 17 414 29	Veh 2 2229 2 1 0 3 1 0	Veh 3 500 0 2 0 4 1 0	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: Northwest: Unknown:	- Veh 1	Veh 2 – 879 0 4 1 1627 1 2 0 3	- Veh 3 160 0 1 0 396 1 1 0 3
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier:	Veh 1 983 29 17 25 180 17 414 29 2	Veh 2 2229 2 1 6 3 1 0 0	Veh 3 500 0 2 0 4 1 0 0	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: Northwest: Unknown:	Veh 1 996 0 5 0 1732 1 3 0 2	Veh 2	Veh 3
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability:	Veh 1 983 29 17 25 180 17 414 29 2 2 1	Veh 2 2229 2 1 6 0 3 1 0 0 0	Veh 3 500 0 2 0 4 1 0 0 0 0	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: Northwest: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2	- Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier; Physical Disability: Unknown:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037	Veh 2 2229 2 1 0 3 1 0 0 0 274	Veh 3 500 0 2 0 4 1 0 0 0 53	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: Northwest: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 3 <b>562</b>
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 <b>2739</b>	Veh 2 2229 2 1 6 0 3 1 0 0 0 274 2517	Veh 3 500 0 2 0 4 1 0 0 0 53 562	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: West: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1	Veh 2 2229 2 1 6 3 1 0 0 274 2517 - Veh 2	Veh 3 500 0 2 0 4 1 0 0 53 562 Veh 3	Direction North: Northeast: East: Southeast: Southeast: Southwest: Southwest: West: Northwest: Unknown: Total:	- Veh 1 996 0 5 0 1732 1 3 0 2 2 2739	Veh 2	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 	Veh 2 2229 2 1 6 0 3 1 0 0 274 2517 Veh 2	Veh 3 500 0 2 0 4 1 0 0 0 53 562 Veh 3	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: Northwest: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: No Impairment Suspected:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 42	Veh 2 2229 2 1 3 1 0 0 274 2517 - Veh 2 - 2509	Veh 3 500 0 2 0 4 1 0 0 53 562 Veh 3 562	Direction North: Northeast: East: Southeast: Southeast: Southwest: West: West: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver No Impairment Suspected: Alcohol Involved:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 49 15	Veh 2 2229 2 1 3 1 0 0 0 274 2517 2509 8 2	Veh 3 500 0 2 0 4 1 0 0 0 53 562 Veh 3 562 0	Direction North: Northeast: East: Southeast: Southwest: West: West: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver No Impairment Suspected: Alcohol Involved: RX, Medication, or Drugs Involved:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 49 15 2	Veh 2 2229 2 1 6 0 3 1 0 0 0 274 2517 Veh 2 2509 8 0 0	Veh 3 500 0 2 0 4 1 0 0 5 3 562 Veh 3 562 0 0	Direction North: Northeast: East: Southeast: South: Southwest: West: West: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver No Impairment Suspected: Alcohol Involved: RX, Medication, or Drugs Involved: Illegal Drugs Involved:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 49 15 0 16	Veh 2 2229 2 1 3 1 0 0 0 274 2517 - Veh 2 - 2509 8 0 0 0	Veh 3 500 0 2 0 4 1 0 0 4 1 0 0 5 3 562 Veh 3 562 0 0 0 0	Direction North: Northeast: East: Southeast: South: Southwest: West: West: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 <b>562</b>
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver No Impairment Suspected: Alcohol Involved: RX, Medication, or Drugs Involved: Illegal Drugs Involved: Alcohol and Drugs Involved:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 49 15 0 14	Veh 2 2229 2 1 3 1 0 0 0 274 2517 - Veh 2 - 2509 8 0 0 0	Veh 3 500 0 2 0 4 1 0 0 4 1 0 0 5 3 562 <b>562</b> 0 0 0 0 0 0	Direction North: Northeast: East: Southeast: South: Southwest: West: Northwest: Unknown: Total:	- Veh 1 996 0 5 0 1732 1 3 0 2 2 2739	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Fatigue: Driver Preoccupied: Driver Unfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver No Impairment Suspected: Alcohol Involved: RX, Medication, or Drugs Involved: Illegal Drugs Involved: Alcohol and Drugs Involved: Driver/Pedestrian not Observed:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 49 15 0 14 0	Veh 2 2229 2 1 3 1 0 0 0 274 2517 2509 8 0 0 0 0 0	Veh 3 500 0 2 0 4 1 0 0 4 1 0 0 5 3 562 Veh 3 562 0 0 0 0 0 0	Direction North: Northeast: East: Southeast: Southwest: West: Northwest: Unknown: Total:	- Veh 1 996 0 5 0 1732 1 3 0 2 2739	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 <b>562</b>
Contributing Factor No Apparent Contributing Factor: Asleep at the Wheel: Illness: Distracted by Passenger: Driver Inexperience: Driver Preoccupied: Driver Vnfamilar with Area: Driver Unfamilar with Area: Driver Emotionally Upset: Evading Law Enforcement Officier: Physical Disability: Unknown: Total: Condition of Driver No Impairment Suspected: Alcohol Involved: Illegal Drugs Involved: Driver/Pedestrian not Observed: Unknown:	Veh 1 983 29 17 25 180 17 414 29 2 1 1037 2739 Veh 1 2661 49 15 0 14 0 0	Veh 2 2229 2 1 3 1 0 0 0 274 2517 2509 8 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Veh 3 500 2 0 4 1 0 0 53 562 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Direction North: Northeast: East: Southeast: Southeest: West: West: Unknown: Total:	Veh 1 996 0 5 0 1732 1 3 0 2 2 <b>2739</b>	Veh 2 879 0 4 1 1627 1 2 0 3 2517	Veh 3 160 0 1 0 396 1 1 0 3 562







## APPENDIX E – DETAILED CRASH DATA REVIEW

## JANUARY 2012 TO SEPTEMBER 2013 CRASH DATA (BEFORE CONSTRUCTION)

Crash data from January 1, 2012 to September 30, 2013 was examined from milepost 217.00 to 222.18. Construction along this segment of I-25 began in October of 2013, therefore January 1, 2012 to September 30, 2013 will be considered as the "before" time frame.

During this 639-day time frame, there was a total of 481 Property Damage Only (PDO) crashes, 107 Injury crashes, and 0 fatal crashes. Rear-end crashes accounted for approximately 70% of all crashes, followed by Sideswipe Same Direction crashes at 15%, and Concrete Barrier at 5.4% of all crashes.

The crash data indicates that a typical crash during this time frame would occur on a Saturday (20%) and involve two (69%) southbound (62%) vehicles, going straight (71%) with zero speed differential (22%). The At-Fault Violation sited by the officer would likely be "Careless Driving" (52%), "Following Too Close" (30%), or "Unsafe Lane Change" (5%).

## OCTOBER 2013 TO MARCH 20, 2016 CRASH DATA (DURING CONSTRUCTION)

As previously mentioned, construction along this segment of I-25 began in October of 2013. All records and periodicals indicate that construction ended in the first quarter of 2016 coinciding with opening the newly constructed managed lanes to all traffic. Therefore, construction period crash data was analyzed from October 1, 2013 to March 20, 2016 from milepost 217.00 to 222.18.

During this 902-day time frame, there was a total of 1,230 Property Damage Only (PDO) crashes, 290 Injury crashes, and 1 fatal crash. Rear-end crashes accounted for approximately 71% of all crashes, followed by Sideswipe Same Direction crashes at 18%, and Concrete Barrier at 3.5% of all crashes.

The crash data indicates that a typical crash during this time frame would occur on a Saturday (22%) and involve two (73%) southbound (64%) vehicles, going straight (64%) with zero speed differential (20%). The At-Fault Violation sited by the officer would likely be "Following Too Close" (44%), "Careless Driving" (29%), or "Unsafe Lane Change" (10%).

# MARCH 21, 2016 TO JULY 11, 2016 CRASH DATA (AFTER CONSTRUCTION, WITHOUT TOLLS)

All records and periodicals indicate that construction on this segment of I-25 was completed in the first quarter of 2016. Records also indicate that the newly constructed managed lanes opened for testing, with no toll collections, on March 14, 2016 in the northbound direction and on March 21, 2016 in the southbound direction. Toll collection began on July 12, 2016. Therefore, crash data from March 21, 2016 to July 11, 2016 was examined from milepost 217.00 to 222.18. During this 113-day time frame, there was a total of 107 Property Damage Only (PDO) crashes, 36 Injury crashes, and 1 fatal crash. Rear-end crashes accounted for approximately 65% of all crashes, followed by Sideswipe Same Direction crashes at 19%, and Concrete Barrier at 7.6% of all crashes.

The crash data indicates that a typical crash during this time frame would occur on a Wednesday (22%) and involve two (68%) southbound (65%) vehicles, going straight (63%) with zero speed differential (23%). The At-Fault Violation sited by the officer would likely be "Following Too Close" (42%), "Careless Driving" (37%), or "Unsafe Lane Change" (7%).

## JULY 12, 2016 TO DECEMBER 31, 2016 CRASH DATA (AFTER CONSTRUCTION, WITH TOLLS)

Toll collection along this segment of I-25 began on July 12, 2016. Any crash data from 2017 might not yet be reliable as it has not yet undergone quality control. Therefore, crash data from July 12, 2016 to December 31, 2016 will be the last time frame analyzed for this report.

During this 173-day time frame, there was a total of 394 Property Damage Only (PDO) crashes, 92 Injury crashes, and zero fatal crashes. Rear-end crashes accounted for approximately 76% of all crashes, followed by Sideswipe Same Direction crashes at 17%, and Concrete Barrier at 2.3% of all crashes.

The crash data indicates that a typical crash during this time frame would occur on a Saturday (20%) or on a Friday (19%) and involve two (70%) southbound (64%) vehicles, going straight (66%) with zero speed differential (24%). The At-Fault Violation sited by the officer would likely be "Careless Driving" (41%), "Following Too Close" (36%), or "Unsafe Lane Change" (7%).

## COMPARISON OF BEFORE AND AFTER CONSTRUCTION WITHOUT TOLLS

It is common practice to compare the crash data from the "before improvements" condition to the "after improvements" condition. In this RSA, there are two "after improvements" time frames: after construction completion without toll collection and after construction completion with toll collection. A comparison of before construction crash data with after construction without tolls crash data was conducted by highway section and is presented below. This comparison primarily focuses on crash data percentages of wholes as there is 639days' worth of crash data before construction and 113-days of after construction without tolls crash data.

In Section 1, there are several crash pattern changes of note. First, crashes before construction primarily occurred on a Saturday while crashes after construction without tolls primarily occurred on a Thursday. Also, crashes primarily occurred in the northbound direction before construction, while after construction without tolls, crashes primarily occurred in the southbound direction. Furthermore, the percentage of rear-end crashes reported in this section increased from 57% to 70% while the percentage of sideswipe same direction crashes decreased from 31% to 16% comparing the before construction to after construction, without tolls time frames respectively. Similarly, a reported speed differential of 30 miles per hour or greater between vehicles 1 and 2 increased from 19% to 35%.

Unlike Section 1, crash data from Section 2 occurred primarily in the southbound direction both before construction and after construction without tolls. Also, crash data in Section 2 displayed a decrease in reported rear-end crashes from 75% to 69% while displaying an increase in reported sideswipe same direction crashes from 9% to 15%. However, much like Section 1, crashes before construction primarily occurred on a Friday while crashes after construction without tolls primarily occurred on a Wednesday. Similarly, crash data from Section 2 displayed an increase in crashes reported with a 30 mile per hour or greater speed differential from 30% to 38%.

Crash data from Section 3 displayed a similar pattern shift in crashes primarily occurring on a Friday before construction and on a Tuesday after construction without tolls. The percentage of rear-end crashes decreased from 67% to 56% while sideswipe same direction crashes increased from 13% to 19% comparing before construction to after construction without tolls respectively. Furthermore, crashes involving a lane change were less frequent before construction than after construction without tolls, occurring at 11% and 16% respectively. There was little to no change in the percentage of crashes reported with a speed differential of 30 miles per hour or greater.

Only 11 total crashes occurred in Section 4 during the after construction without tolls time frame. Therefore, percentages of wholes for this section and this time frame may be influenced by the relatively small dataset size. That being said, Section 4 also displayed a crash pattern shift from crashes primarily occurring on a Saturday before construction to crashes primarily occurring on a Tuesday after construction without tolls. The percentage of rear-end crashes decreased from 79% to 55% while sideswipe same direction crashes increased from 12% to 45% comparing before construction to after construction without tolls respectively. Meanwhile, the percentage of crashes involving a lane change increased from 12% before construction to 18% after construction without tolls. Finally, the percentage of crashes reported with a 30 miles per hour or great speed differential between Vehicle 1 (atfault vehicle) and Vehicle 2 decreased from 24% before construction to 18% after construction without tolls.

It is worthwhile to note that while a change in the percentage of a certain crash data variable may have occurred, this does not necessarily imply that the change is statistically significant. To determine statistical significance, the annualized number of rear-end, sideswipe same direction, 30 miles per hour or greater speed differential, and at-fault vehicle changing lanes crashes were calculated for both time frames and subsequently compared. Only the change in the annualized number of sideswipe same direction crashes was proven statistically significant to a 90% confidence level. The changes in the annualized number of rear-end, 30 miles per hour or greater speed differential, and at-fault vehicle changing lanes crashes were not statistically significant at a 90% confidence level. None of the changes in the annualized count of these crash data variables were statistically significant at a 95% confidence level.

The annualized number of Property Damage Only (PDO) and Injury (INJ) crashes was also calculated and compared for each time frame. This analysis also indicated that the change in annualized number of crashes of each type was not statistically significant at or above a 90% confidence level.

#### COMPARISON OF AFTER CONSTRUCTION WITHOUT AND WITH TOLLS

One hypothesis which contributed to the necessity for this RSA was that beginning the toll collections had a direct negative effect on the safety of this section of I-25. To test this hypothesis, crash data from the time frames "after construction without tolls" and "after construction with tolls" was compared by highway section. Again, this comparison primarily focuses on crash data percentages of wholes as there is 113-days worth of crash data after construction with tolls and 173-days of after construction with tolls crash data.

Crash data from Section 1 indicated that crashes primarily occurred on a Thursday after construction without tolls and on a Friday after construction with tolls. The percentage of rear-end crashes decreased from 70% to 67% while the percentage of sideswipe same direction crashes increased from 16% to 26%, comparing the after construction without and with tolls time frames respectively. The percentage of crashes reported involving a lane change increased from 14% after construction without tolls to 21% after construction with tolls. The percentage of crashes with a 30 miles per hour or greater speed differential between Vehicle 1 and Vehicle 2 decreased from 35% after construction without tolls to 30% after construction with tolls.

Section 2 crash data indicated that crashes primarily occurred on a Wednesday after construction without tolls and on a Thursday after construction with tolls. The percentage of rear-end crashes increased from 69% to 82% while the percentage of sideswipe same direction crashes decreased from 16% to 14%, comparing the after construction without and with tolls time frames respectively. The percentage of crashes involving a lane change increased from 10% without tolls to 12% with tolls. Similar to Section 1, the percentage of crashes reported with a 30 miles per hour or greater speed differential in Section 2 decreased from 38% without tolls to 28% with tolls.

Section 3 crash data indicated that crashes primarily occurred on a Tuesday after construction without tolls and on a Saturday after construction with tolls. The percentage of rear-end crashes increased from 56% to 79% while the percentage of sideswipe same direction crashes decreased from 19% to 14%, comparing the after construction without and with tolls time frames respectively. The percentage of crashes involving a lane change decreased from 16% without tolls to 11% with tolls. Unlike Sections 1 and 2, the percentage of crashes with a 30 miles per hour or greater speed differential in Section 3 decreased from to 34% without tolls to 28% with tolls.

Crash data from Section 4 indicated that crashes primarily occurred on a Tuesday after construction without tolls and on a Friday after construction with tolls. The percentage of rear-end crashes increased from 55% to 64% while the percentage of sideswipe same direction crashes decreased from 45% to 19%, comparing the after construction without and with tolls time frames respectively. The percentage of crashes reported involving a lane change decreased from 18% without tolls to 16% with tolls. Similar to Sections 1 and 2, the percentage of crashes with a 30 miles per hour or greater speed differential in Section 4 increased from 18% without tolls to 33% with tolls.

A similar comparison of annualized crash data, as was conducted in the previous Section, was conducted to compare the after construction without tolls and after construction with tolls crash data in order to determine statistical significance. In this case, the change in

annualized number of rear-end crashes, sideswipe same direction crashes, and crashes involving lane changing were all proven statistically significant at a 90% confidence level. Meanwhile, the change in annualized number of crashes involving a 30 miles per hour or greater speed differential was proven not statistically significant at a 90% confidence level. The changes in annualized number of rear-end crashes and crashes involving lane changing were also proven statistically significant at a 95% confidence level, while the changes in annualized number of sideswipe same direction crashes and crashes involving a 30 miles per hour or greater speed differential were proven not statistically significant at a 95% confidence level.

The annualized number of Property Damage Only (PDO) and Injury (INJ) crashes was also calculated and compared for each time frame. This analysis indicated that the change in annualized number of PDO crashes was statistically significant at both a 90% and 95% confidence level. However, the change in annualized number of INJ crashes was proven not statistically significant at both a 90% and 95% confidence level.

## COMPARISON OF BEFORE CONSTRUCTION TO AFTER CONSTRUCTION WITH TOLLS

A comparison of the change in crash data percentages between the before construction and after construction with tolls time frames can be implicitly drawn from data presented in the previous Sections. Furthermore, this comparison can also be viewed in Figure E1 and Figure E2.

Statistical significance of the change in annualized number of various crash data is not implicit in the preceding sections. These calculations were performed and it was determined that the change in annualized number of rear-end crashes, sideswipe same direction crashes, crashes involving lane changing, and crashes involving a 30 miles per hour or greater speed differential were all proven statistically significant at a 90% confidence level. The change in annualized number of sideswipe same direction crashes, crashes involving lane changing, and crashes involving a 30 miles per hour or greater speed differential were also proven statistically significant to a 95% confidence level, while the change in annualize number of rear-end crashes was proven not statistically significant to a 95% confidence level. The annualized number of Property Damage Only (PDO) and Injury (INJ) crashes was also calculated and compared for each time frame. This analysis indicated that the change in annualized number of PDO crashes was statistically significant at both a 90% and 95% confidence level. The change in annualized number of PDO crashes was statistically significant at both a 90% and 95% confidence level. The change in annualized number of INJ crashes was proven statistically significant at both a 90% confidence level but was proven not statistically significant at a 95% confidence level.

Figure	Ε1
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		Before	Construction t	o After Withou	ıt Tolls	Afte	r Without Tolls	to After With	Tolls	Before Construction to After With Tolls			
		Section 1	Section 2	Section 3	Section 4	Section 1	Section 2	Section 3	Section 4	Section 1	Section 2	Section 3	Section 4
Drimon, Doy of Ma	ak	Saturday ->	Friday ->	Friday ->	Saturday ->	Thursday ->	Wednesday ->	Tuesday ->	Tuesday ->	Saturday ->	Friday ->	Friday ->	Saturday ->
Primary Day of We	ek	Thursday	Wednesday	Tuesday	Tuesday	Friday	Thursday	Saturday	Friday	Friday	Thursday	Saturday	Friday
	Change in Proportion	12%	-6%	-11%	-25%	-2%	13%	239	6 <b>10</b> %	10%	6%	5 <b>12%</b>	-15%
	Average change in proportion		-7	%			1:	1%	•		3	8%	
Poor and Crashos	Change in Annualized count	55	51	4	-43	42	168	184	4 76	98	219	189	32
Real-enu crasnes	Average change in annualized count		1	7			1	18			1	.34	
	Statistically significant at 90%?												
	Statistically significant at 95%?												
	Change in Proportion	-14%	6%	6%	34%	9%	-1%	-5%	<b>-27</b> %	-5%	5%	5 <b>1%</b>	7%
	Average change in proportion		8	%			-6	5%			2	2%	
Sideswipe Same	Change in Annualized count	0	19	9	7	30	24	2	11	30	43	32	. 18
Direction Crashes	Average change in annualized count		ç	)			2	22	$\overline{C}$		:	31	
	Statistically significant at 90%?												
	Statistically significant at 95%?												
At-Fault Vehicle Changing Lanes	Change in Proportion	-10%	2%	5%	6%	7%	2%	-59	<b>-2%</b>	-2%	4%	5 <b>0%</b>	3%
	Average change in proportion		1	%				%			1	۱%	
	Change in Annualized count	2	11	8	-3	25	25	1	3 17	27	36	j 25	13
	Average change in annualized count		4	k.				21			:	25	-
Crashes	Statistically significant at 90%?												
	Statistically significant at 95%?						7						
	Change in Proportion	16%	8%	2%	-6%	-2%	-10%	-6%	<b>6</b> 15%	11%	-2%	-5%	9%
At-Fault Vehicle to	Average change in proportion		5	%			-2	2%			3	8%	
Vehicle 2 Speed	Change in Annualized count	35	40	9	-12	13	32	5:	L 42	47	72	2 60	30
Differential >=30	Average change in annualized count		1	8		$\langle$	3	5			!	52	
Crashes	Statistically significant at 90%?					$\sum$							
	Statistically significant at 95%?				(								
	Change in Proportion	-21%	-1%	2%	/ 10%	21%	0%	0%	-11%	0%	-1%	5 <b>2%</b>	-1%
	Average change in proportion		-2	%			2	.%			(	)%	
Property Damage	Change in Annualized count	20	65	22	-36	80	140	17	95	100	206	i 192	59
Only Crashes	Average change in annualized count		1	8 🔸			1	21			1	.39	
	Statistically significant at 90%?			1	1								
	Statistically significant at 95%?												
	Change in Proportion	19%	1%	-2%	-10%	-19%	0%	0%	6 11%	0%	1%	-2%	1%
	Average change in proportion		2	%			-2	2%			(	)%	
Inium Craches	Change in Annualized count	43	18	2	-8	-9	37	33	2 17	34	55	i 34	. 9
injury crashes	Average change in annualized count						1	19				33	
	Statistically significant at 90%?												
	Statistically significant at 95%?												
		-				-				-			

Statistical significance:

= Yes = No

#### Figure E2

			Section 1			Section 2			Section 3			Section 4	
		Before		Before	Before		Before	Before		Before	Before		Before
		Construction	After Without	Construction	Construction	After Without	Construction	Construction	After Without	Construction	Construction	After Without	Construction
		to After	Tolls to After	to After With	to After	Tolls to After	to After With	to After	Tolls to After	to After With	to After	Tolls to After	to After With
		Without Tolls	With Tolls	Tolls	Without Tolls	With Tolls	Tolls	Without Tolls	With Tolls	Tolls	Without Tolls	With Tolls	Tolls
Brimany Day of Wo	ak	Saturday ->	Thursday ->	Saturday ->	Friday ->	Wednesday ->	Friday ->	Friday ->	Tuesday ->	Friday ->	Saturday ->	Tuesday ->	Saturday ->
		Thursday	Friday	Friday	Wednesday	Thursday	Thursday	Tuesday	Saturday	Saturday	Tuesday	Friday	Friday
	Change in Proportion	12%	-2%	10%	-6%	13%	6%	-11%	23%	12%	-25%	10%	-15%
Rear-end Crashes	Change in Annualized count	55	42	98	51	168	219	4	184	189	-43	76	32
near cha crashes	Statistically significant at 90%?												
	Statistically significant at 95%?												
	Change in Proportion	-14%	9%	-5%	<mark>6%</mark>	-1%	5%	6%	-5%	1%	34%	-27%	7%
Sideswipe Same	Change in Annualized count	0	30	30	19	24	43		23	32	7	11	18
Direction Crashes	Statistically significant at 90%?												
	Statistically significant at 95%?							7					
At Fault Vehicle	Change in Proportion	-10%	7%	-2%	2%	2%	4%	5%	-5%	0%	6%	-2%	3%
At-Fault Vehicle	Change in Annualized count	2	25	27	11	25	36		18	25	-3	17	13
Changing Lanes	Statistically significant at 90%?							~					
Crashes	Statistically significant at 95%?						0						
At-Fault Vehicle to	Change in Proportion	16%	-5%	11%	8%	-10%	%	2%	-6%	-5%	-6%	15%	9%
Vehicle 2 Speed	Change in Annualized count	35	13	47	40	32	72	9	51	60	-12	42	30
Differential >=30	Statistically significant at 90%?						7						
Crashes	Statistically significant at 95%?												
	Change in Proportion	-21%	21%	0%	-1%	0%	-1%	2%	0%	2%	10%	-11%	-1%
Property Damage	Change in Annualized count	20	80	100	65	140	206	22	170	192	-36	95	59
Only Crashes	Statistically significant at 90%?					$\sim$							
Crashes At-Fault Vehicle to Vehicle 2 Speed Differential >=30 Crashes Property Damage Only Crashes	Statistically significant at 95%?					$\sim$							
	Change in Proportion	19%	-19%	0%	1%	0%	1%	-2%	0%	-2%	-10%	11%	1%
In in the Caracher	Change in Annualized count	43	-9	34	18	37	55	2	32	34	-8	17	9
Injury Crasnes	Statistically significant at 90%?												
	Statistically significant at 95%?				$\cap$								
Statistical significar	nce: = Yes = No			SFT -									
			Of the	3									

APPENDIX PROVED



#### I-25 North Metro Road Safety Audit (RSA)

Field Review | Thursday, September 7, 2017 | 6am-6pm

#### Primary Interstate Observation Locations:

- 84th Avenue Bridge
- 88th Avenue Bridge
- Thornton Pkwy (92nd Ave) Bridge
- Pedestrian Bridge North of 104th Avenue

#### Meeting/Discussion Location:

- City of Thornton Civic Center 9500 Civic Center Drive, Thornton, CO 80229
  - Visitor Parking Lot North Side (See Aerial Map Provided)
  - Conference Room North Side (Enter through Economic Development door)
    - Direction to room will be given by staff at the counter.

#### Field Review Schedule:

- 6:00am 6:15am Meet at Thornton Civic Center Prepare/Depart for AM Observation Locations
- 6:15am 6:30am Travel/Arrive at AM Peak Period Observation Locations
  Please carpool and feel free to visit any or all of the pre-selected locations.
- 6:30am 8:30am AM Peak Period Observations
  - Feel free to roam to any or all of the 4 identified observation locations.
- 8:30am 8:45am Return to Thornton Civic Center Conference Room
- 8:45am 11:00am Group Discussion of Observations / Comment Period
- 11:00am 2:30pm Break for Lunch / Independent Observation Period
- 2:30pm 3:00pm 3:00pm Finalize PM Observation Strategy
- 3:00pm 3:15pm Travel/Arrive at PM Peak Period Observation Locations
  - Please carpool and feel free to visit any or all of the pre-selected locations.
    - Please do not leave belongings at this point as we will not be returning to conference room.
- **3:15pm 5:30pm –** PM Peak Period Observations
- 5:30pm 5:45pm Return to Thornton Civic Center Visitor Parking Lot
- 5:45pm 6:15pm Brief Discussion / Closing Thoughts
- **6:15pm** Group Dismissal We Appreciate Your Involvement in This RSA Effort!

PLEASE REVIEW THE IMPORTANT NOTES ASSOCIATED WITH THIS FIELD REVIEW PORTION OF THIS RSA ON THE FOLLOWING PAGE. ADDITIONALLY, PLEASE REVIEW THE VARIOUS AREA MAPS PROVIDED TO AID IN YOUR TRAVEL TO EACH OF THE PRE-SELECTED OBSERVATION LOCATIONS AND ASSOCIATE DESIGNATED PARKING.



**COLORADO** Department of Transportation

#### I-25 North Metro RSA – Field Review Sign-In

Date: Thursday, September 7, 2017

Location: City of Thornton Civic Center & Multiple I-25 Viewing Locations

**Email Address** Company, Agency, or CDOT Region WILLIAM . Fair @CED of thorrion . Net Fari JILLIAM Thoraton PD Chris Horn Chris. Horn Edot. your FHWA (DOT flazar 1estaye alaza C-D67 · Co · OS Noorman Kent Kent bornten net horntos PM J BROWN NORTH glenn Rown Police - 0 Ka dahir. eg AL SUV. pm David Swenka CDOT david swenka @ state.co.us PM Stahrs JOSIA to fue Ani Associates. com leek.rajasekartastate Kajaset (0.05 CDOY Bring Srowy Matte stolfusand associates.com STOLFUS charles. C. mexer Q ... CDOT PM Marta Benavente marta. benavente @ city of thornton. net Thornton george: merrit (a lot.gov Merrit corne. PAT. LONG CITY F-THORITON . NET TAT THORNTON MARK ROBERTS Clark, ROBERTS @ State. CO. US



Name **Email Address** Company, Agency, or CDOT Region PM ANGie DRUMM pstate.co.us anaie.0 COOTRI Roman Stanie Aramis Stephanie alamis Dstate. W.US 4000 Pr christiana. la combe @ state. co. Us AM/PM Christiana Lacombe \$ RECORDER CONTRACTOR R1 COOT KYLE KAMMIERMEIER KKAMMERMEIER ENGLAGEND ORG NG AM/PM KYLE KAN MM/PM BEN KIENE benjamin. Kiene state, co.us CDOF RI JT APPE AFTNOTOR

COLORADO

Department of Transportation APPENDIX GROUTED
Example supplemental sign for double white line restriction.



#### Southbound at 88th Ave.



Southbound between 88th and 84th



#### Southbound at 84th Ave.



Southbound south of 84th Ave.



Southbound south of 84th Ave.



# APPENDIX H – LITERATURE REVIEW

Several research studies have been conducted on the states of best practices, current implementation, and safety effects of managed lanes on freeway facilities. The Transportation Research Board (TRB) has a host of resources regarding managed lanes which can be found at the following web address:

## http://www.trb.org/AHB35/AHB35.aspx

Using these resources as future guidance and as reference for hindsight may prove useful to this RSA. Particularly, there is a publication provided by the TRB titled "Guidelines for Implementing Managed Lanes" which contains applicable and valuable guidance. This publication states,

"Numerous domestic and international agencies either have constructed or are planning to implement systems of managed lanes; however, experience has demonstrated that each system is unique, designed in response to issues and challenges that emerge when these projects are implemented in high-demand, congested, or constrained travel corridors. Despite earlier efforts and despite an apparent need, there is currently no comprehensive resource available to assist transportation agencies when planning and implementing managed lanes. Various guides that do exist contain some information about various aspects of the program, but they do not explicitly address the wide range of issues and complexities in sufficient detail to serve as an effective, widely applicable implementation guide. WCHRP Research Report 835: Guidelines for Implementing Managed Lanes fills that void with a comprehensive set of quidelines addressing a broad array of issues affecting design, implementation, operation, and maintenance of managed lanes. Steps range from defining initial objectives, outlining the necessary decision-making process, and addressing safety concerns, through the process of detailed design configuration and operation. These guidelines can serve as the primary reference on managed lanes—complementing other national guidelines—and they are applicable to practitioners at all levels of experience when designing and implementing managed lanes on freeways and expressways." [2]

The aforementioned publication is also supported by a different TRB publication titled "Research Supporting the Development of Guidelines for Implementing Managed Lanes." This publication states,

"Numerous domestic and international agencies either have constructed or are planning managed lanes; each facility is unique and presents issues and challenges because these facilities are often implemented in high-demand, congested, or constrained corridors. There has been no singular guidance to assist transportation agencies implementing managed lanes; various guides contain some information on managed lanes, but they do not explicitly address the wide range of issues and complexity associated with managed lanes in sufficient detail to serve as a national guide on the subject. The objective of NCHRP Project 15-49 was to develop guidelines for the planning, design, operations, and maintenance of managed lanes. The final product—Guidelines for Implementing Managed Lanes—will become the primary reference on managed lanes and complement other national guidelines. It was designed to be applicable to practitioners at all levels of experience with managed lanes and to be used to support informed decision-making. The scope of this project was limited to managed lanes on freeways and expressways.

In Phase I of this project, the research team compiled existing information from published literature and existing manuals and policy documents, emphasizing sources published in the last 10 years. Researchers also discussed current practices with practitioners in group and individual settings to document guidance needs that the practitioners identified. Using information obtained in these activities, in Phase II, the research team conducted a series of focused studies to fill identified knowledge gaps on design decision-making, trade-offs of geometric design elements, access design, and factors that affect speed on managed lanes. The activities and findings of the research team on those tasks, along with potential research needs and suggested changes to existing reference documents, are documented in this report and its appendices. The final version of the guidelines is published as a stand-alone document to facilitate its dissemination and use within the profession." [3]

One potential solution to mitigate sudden or drastic weaving and lane changing behavior while addressing congestion issues implicit in increased AADT, crash rates, and crash type frequencies is to convert the managed lanes to continuous access. Several states have successfully implemented continuous access managed lanes in which there is no buffer between the managed and general purpose lanes. Vehicles are free to go in and out of the managed lanes as they wish. A study conducted by the Washington State Transportation Center (TRAC) stated the following regarding a similar scenario on a Washington State highway,

"In August 2014, The Washington State Department of Transportation (WSDOT) changed the access controls for the HOT (High Occupancy Toll) lanes on State Route (SR) 167. The lanes were initially designed and implemented to allow access at only six points northbound and four points southbound. Since August 23, 2014, free access has been allowed into and out of the HOT lanes. This study was performed to determine the effects of allowing continuous access to the SR 167 HOT lanes. It examined customer attitudes toward the new access rules, the performance of the corridor, including both the HOT lanes and the parallel general purpose (GP) lanes, and the volumes of use and travel times experienced. It also examined the amount of revenue collected, the amount of toll evasion occurring, collision frequency and severity, and the impacts on transit operations.

The changes in the corridor since the change in access rules have been complex. This report describes that complexity. In general, traffic volumes are increasing in the corridor. Travel times have degraded slightly in both the GP and HOT lanes in the corridor. Prices and total revenue are up in the HOT lane. Prices increased substantially during the first five months of operation of the new rules, declined somewhat after that, but remain higher than under access control rules. No statistically significant change in safety is apparent. A large fraction of the travelers in the corridor are in favor of the access rule changes, and that includes the transit agencies operating in the corridor. " [4]

Additional research has been conducted which attempted to relate managed lane access frequency with ramp frequency and crash rates. The study concluded with the following guidance,

"Significantly higher collision rates... [associate with] ingress-egress segments with the following common features:

- 1. Located within 0.3 mi of the nearest on- or off-ramp.
- 2. Short access length (0.25 mi), and
- 3. High traffic volume in the HOV lane during peak hours. " [6]

The study further summarized this finding as seen in Figure H 1 below.



Figure H 1 - Relationship between collisions per average hourly vehicle-miles travelled and distance to the nearest ramp

Lastly, the Department of Civil and Coastal Engineering at the University of Florida performed a research study for The Florida Department of Transportation and Research Office titled "Crash Prediction Method for Freeway Facilities with High Occupancy Vehicle (HOV) and High Occupancy Toll (HOT) Lanes" which was published in July of 2015. This report states,

"This study developed methods for estimating the expected crash frequency of urban freeway segments with HOV or HOT lanes. The safety impacts of the type of separation between the managed lanes and general purpose lanes were

examined. Separate models were estimated for fatal and injury (FI) crashes and all crashes. The models for facilities with HOV lanes were estimated using five years' of data from California, Washington, and Florida. All these facilities have one HOV in each direction (included in the count of total number of lanes). The effect of separation type on crash rates is found to be statistically significant only in the models for ten-lane facilities. The models for freeways with HOT lanes were estimated using four years' of data from 27 miles (48 segments) of freeways from the states of California, Texas, and Florida. All these facilities have two HOT lanes in each direction. Facilities with a 1-foot separation are estimated to have more crashes than those that have a 3-foot separation which in turn have more crashes than facilities with a 20-foot separation. All the estimated models have been implemented in a spreadsheet program which will enable analysts to apply these equations for crash prediction. Overall, this study provides procedures that will help FDOT consider safety in decisions about planning and designing freeways with HOV or HOT lanes." [6]

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# Memorandum

- To: Tony Brindisi, P.E.
- **From:** Josh Sender, P.E.
- Date: November 6, 2019

Re: I-25 North Metro Managed Lanes RSA Report – November 2019 Update

## INTRODUCTION

The Road Safety Audit (RSA) report for the I-25 North Metro Managed Lanes was completed in December of 2017. This report included a crash data review for the I-25 mainline from milepost (MP) 217.04 (US 36 / I-270) to MP 222.18 (Community Center Dr) using crash data from January 1, 2012 through December 31, 2016. A memo dated June 13, 2019 provided an update to the report with an analysis of crash data from January 1, 2017 to June 30, 2018. This memo intends to conduct a similar crash data review on the same project limits; however, this memo will also utilize crash data from July 1, 2018 through December 31, 2018.

This memo frequently references the following documents:

- I-25 North Metro Managed Lanes Road Safety Avail (RSA) Report, December 2017
- I-25 North Metro Managed Lanes RSA Report 2019 Update Memo, June 13, 2019

This memo contains the following sections and supporting attachments:

- Safety Enhancements
- Crash Data Review
- Next Steps

# SAFETY ENHANCEMENTS

Since the completion and distribution of the RSA report, CDOT has continued to implement many of the safety enhancements mentioned in the report. These safety enhancements have included educational outreach efforts (Table 1), enhanced law enforcement visibility, and several roadway maintenance and engineering enhancements (Table 2).



#### **Educational Outreach Efforts**

Traditional Media

Press release with resulting TV, radio, and print coverage

Variable Message Signs

Safety messages on permanent and portable VMS, periodically changed

Social Media

CDOT, State Patrol, Commuter Group, Corridor Government social media posts

#### **Educational Outreach Efforts**

## CDOT Public Information Office and Partners

Leverage partner social media, newsletters, websites, and billboard access to spread messages

#### • E-470 / Express Toll

Include information in billing statements and e-newsletters

Table	2 -	Completed	Safetv	Enhance	ements
1 0.010	_	00111010104	00.00	Linianoo	

Completed Safety Enhancement	Category
"EXPRESS" word markings	Pavement
Reduce confusion approaching I-270 left exit	Markings
On-ramp striping improvements	Pavement
Merge traffic to one lane before entering mainline	Markings
"MOVE ACCIDENTS FROM TRAFFIC" signs	Signing
Clear minor incidents from travel lanes quickly	Signing
<ul> <li>Improve Express Lane dynamic sign messages</li> </ul>	Signing
Reduce confusion approaching I-270 left exit	Signing
Rumble Strips	Paadway
Improve compliance with managed lane entry point restrictions	Ruauway
Evaluate and Implement Corridor Signing Improvements	
Improved signing for lane violation regulations, reduction of sign clutter, and improved guide signing	Signing
<ul> <li>88th Avenue Park-n-Ride Bus Operations</li> </ul>	Operations /
Prevent unexpected bus maneuvers adjacent to freeway traffic. Communications with RTD appear to have resolved this issue.	Incident Management
Enhanced Law Enforcement Visibility	Enforcement
Pilot program for rolling patrols during peak periods conducted Fall 2018.	Enlorcement
Advanced Traffic Management	ITO
Queue warning system implementation	113
Shoulder Widening (pull-out areas)     Implemented in select locations. Intended to be used by law enforcement	Incident Management / Enforcement

Furthermore, Table 3 shows the safety enhancements which are ongoing and currently underway.

### Table 3 - Ongoing Safety Enhancements

	Potential Safety Enhancement	Category	Schedule
•	Traffic Incident Management Plan	Operations / Incident	In progress: Draft completed
	Multi-agency coordinated incident response and detour planning	Management	November 2019
•	Enhanced Law Enforcement Visibility		
	Effort is continuing after aforementioned pilot program and is being funded by HPTE. Effort is continually evaluated for renewal every six months.	Enforcement	In progress
•	Advanced Traffic Management		L ata 2020
	Investigate variable speed limits and speed harmonization		Late 2020
•	Managed Lane Ingress/Egress Zone Modifications	Signing and	
	Evaluate type, frequency, and delineation options (double dashed striping) of zones	Pavement Markings	In progress
•	Reconstruct Roadway to Full Template	Deedway	Deat 2020
	Provide standard shoulders, improve lane balance at I-270 / US 36	Roadway	Post 2020
•	Buffer Zone Delineation Enhancements		
	Continue to explore various delineation strategies such as physical devices, seasonal applications, and selective location applications.	Delineation	In progress
	$\sim$		

DRAFTNO

# **CRASH DATA REVIEW**

The crash history for the period of January 1, 2012 through December 31, 2016 was examined in the RSA report. Additionally, the crash history for the period of January 1, 2017 to June 30, 2018 was examined in the June 2019 RSA update memo. Within this collective study period, 3,976 crashes were reported along I-25 between MP 217.04 and MP 222.18. Of these, there were 778 injury collisions and 4 fatal collisions; 1,052 injured and 4 killed overall. Table 4 summarizes the crash totals for mainline I-25 over the six-and-a-half-year study period.

Year	Property Damage Only (PDO) Crashes	Injury (INJ) Crashes	Injuries	Fatal (FAT) Crashes	Faalites	Total Crashes
2012	253	67	95	0 🔦	0	320
2013	335	60	70	0	0	395
2014*	507	125	176	0	0	632
2015*	517	123	175		1	641
2016	592	153	203	3	3	748
2017	691	157	208	0	0	848
Jan-Jun 2018	299	93	125	0	0	392
Total	3,194	778	1,052	4	4	3,976
Average/Yr	491.4	119.7	161.8	0.6	0.6	611.7

Table 4 - Crash Totals from January 1, 2012 to June 30, 2018

#### *Primary construction period

Note: Crash totals for these time periods may not exactly match the crash totals seen in the RSA report or June 2019 RSA update memo. This is due to data refinements and post processing occurring since the documents were published. Changes in crash totals are minor and do not affect overall conclusions.

The RSA report also examined cumulative crash totals for 2016 to determine if the managed lane tolling operation affected crash frequency. Figure 1 (next page) displays the cumulative crash total plot with the tolling timeline from the RSA report. Figure 2 (next page) displays a similar cumulative crash total plot with the addition of the available crash data from the June 2019 RSA update memo.





Any intentional or inadvertant release of this data or any data derived from its use shall not constitute a waiver of privilege pursuant to 23 USC 409. Page 1 User. swenkad on

Figure 2 - January 1, 2016 to June 30, 2018 Crash Data with Tolling Timeline

Crash data from July 1, 2018 to December 31, 2018 is presented in Table 5. During this time, 394 crashes were reported in the study area. Of these, there were 89 injury collisions with 120 injured overall and 0 fatal collisions.

Year	Property Damage Only (PDO) Crashes	Injury (INJ) Crashes	Injuries	Fatal (FAT) Crashes	Fatalities	Total Crashes
Jul-Dec 2018	305	89	120	0	0	394
Total	305	89	120	0	0	394
Average/Yr	610.0	178.0	240.0	0.0	0.0	788.0



The June 2019 RSA update memo analyzed comparable five-year study periods comparing the crash data available at two timeframes. A similar analysis was conducted with the addition of the latest July 1, 2018 to December 31, 2018 crash data. Overall, proportions in crash severities and types remained relatively consistent, as seen in Figure 3 and Figure 4.



Figure 4 - Crash Distribution by Five-Year Period and Crash Type

The RSA report and June 2019 update memo also analyzed crash data by specific sections of the I-25 corridor as seen in Table 6.

Section	Begin Mile Post	Begin Reference	End Mile Post	End Reference	Length (miles)
1	217.036	I-270 and US-36 Junction	218.463	84 th Avenue	1.451
2	218.463	84 th Avenue	219.859	Thornton Parkway	1.318
3	219.859	Thornton Parkway	221.027	104 th Avenue	1.182
4	221.027	104 th Avenue	222.177	Community Center Drive	1.135

#### Table 6 - I-25 Sections

Figure 5 shows the distribution of the at fault vehicle (Vehicle 1) direction while comparing the three fiveyear study periods. In each study period, a greater proportion of crashes occur in the southbound direction in Sections 2, 3, and 4 while the reverse is true in Section 1. In comparing the most recent five-year period with the previous five-year periods presented in the RSA Report and June 2019 update memo, there is an increase in the proportion of southbound crashes in Section 1 and 2, while the proportions remain relatively unchanged in Sections 3 and 4. In each case, however, the directional prevailing majority remains unchanged.



Figure 5 - Crash Distribution by Section and Direction

Figure 6 compares the crash totals in each section of I-25 using the three aforementioned five-year study periods. Consistent with the findings in the previous two analyses, Section 2 still appears to stand out as the largest contributor to total crashes in this corridor of I-25. However, the most recent five-year study period shows a decrease in total crashes regardless of crash severity or section when compared to the July 1, 2013 to June 2018 study period. In fact, PDO and injury crash totals in Section 4 decreased when compared to the initial January 1, 2012 to December 31, 2016 study period.



Figure 6 - Total Crashes by Section and Severity

The RSA report noted that there was a distinct increase in annual crash rate from 2012 to 2016. This observation was examined by plotting the cumulative number of each crash type for each year. As mentioned in the RSA report, the plot line for each year generally trends on a linear path, indicating a consistent trend in monthly crash totals within that year. However, the RSA report notes that March to April of 2015 and June to July of 2016 both indicate a sharp increase in slope. Similarly, the June 2019 RSA update memo noted an increase in the PDO slope from 2016 to 2017, while also noting a slight decrease in INJ slope from 2016 to 2017. Figure 7 displays this plot along with additional lines reflecting the new July 1, 2018 through December 31, 2018 cumulative crash totals (new lines highlighted in yellow).

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Figure 7 - Cumulative Crash Totals

A more detailed examination of the slope of each plot line displayed in Figure 7 on the preceding page is shown in Table 7 below. These slopes correspond to the trend in the cumulative monthly crash totals for each crash type during each year. These data indicate that the PDO slope in 2018 decreased by approximately 12% from 2017. Meanwhile, the INJ slope in 2018 increased by approximately 23% from 2017.

Table 7 - Cumulative Crash Total Plot Line Slopes

	2012	2013	2014	2015	2016	2017	2018
PDO Slope	21.8	27.9	42.2	46.1	50.6	56.2	49.3
INJ Slope	5.5	4.8	11.4	11.2	13.1	12.6	15.5
FAT Slope	0.0	0.0	0.0	0.1	0.3	0.0	0.0

The RSA report further investigated these trends by examining the total crash rate per million vehicle miles traveled (MVMT) for this I-25 corridor for each year. Figure 8 displays these crash rates and is appended with the most recent crash data, highlighted in yellow.





The total crash rate for 2018 was 2.47 crashes per MVMT, a decrease of approximately 9% from the previous year. Figure 8 also displays three linear trendlines. The blue dotted linear trendline was the previous trendline drawn in the RSA report which used crash data from 2012 to 2016. The gray dashed linear trendline represents the trend seen in total annual crash rate from 2013 to 2017. Lastly, the yellow

dashed trendline represents the trend seen in total annual crash rate from 2014 to 2018. Noteably, the trendlines all have a positive slope, however the slope of the yellow trendline is less than the slope of the gray and blue trendline. In practical terms, this means that on this corridor of I-25, the increase in total crash rate is beginning to show signs of slowing. In fact, the crash rate from 2018 shows a decrease from 2017 and is only slightly above 2016.

Meanwhile, the average annual daily traffic (AADT) on this corridor of I-25 has continued to show a modest increase from 2012 to 2018. Crash frequency has continued to outpace volume increases as displayed in Figure 9 (newly available data appended and highlighted in yellow). However, the 2014 to 2018 disparity between the five-year percent increases of total crashes and AADT has considerably decreased from that of 2012 to 2016 and 2013 to 2017.



## Figure 9 - Yotal Crash Distribution Compared to AADT

The crash total from 2018 showed a marked decrease from 2017, which in turn drove the latest aforementioned five-year trends downward (fewer crashes). Rear-end, concrete barrier, and other crash totals decreased while sideswipe same direction crashes increased from 2017 to 2018, as seen in Figure 10.



Figure 10 - Comparison of 2017 and 2018 Crash Totals by Type

More specifically, Figure 11 shows PDO and INJ crashes from 2017 and 2018 broken down by Section of I-25 (no fatal crashes occurred during this time period). There is a decrease in PDO crash totals in Sections 2, 3, and 4 and the Section 4 INJ crash total. Meanwhile, Section 1 PDO and Section 1, 2, and 3 INJ crash totals increased.



Figure 11 - Comparison of 2017 and 2018 Crash Totals by Severity and Section

The greatest decrease in PDO crashes from 2017 to 2018 occurred from rear-end crashes in Sections 3 and 4, with a decrease of 44 and 21 total crashes respectively. Meanwhile, rear-end crashes in Sections 1 and 2 accounted for the greatest increase in INJ crashes from 2017 to 2018. Sideswipe same direction crashes also moderately contributed to the increase in INJ crashes in Section 1, increasing by 7 total crashes.

# **NEXT STEPS**

The safety enhancements on this corridor of I-25 which are either completed, in progress, or planned may affect the trend in crash totals. The level of effectiveness of these safety enhancements will be seen by continuing to monitor and summarize the crash data on a regular basis.