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| REVIEW OF NEW SPECIFICATION OR SPECIFICATION CHANGE  | --- |
| **Specification Section No.:** --- | **Item:** Procedural Directive 513.1 |
| **Originating Office:** Division of Project Support | **By:** Brinck |
| **Date Sent For Review:** March 7, 2016 | **Date Comments Due: March 21, 2016** |
| Submit response to: STANDARDS AND SPECIFICATIONS UNIT, DIVISION OF PROJECT SUPPORT 4TH FLOOR, CDOT HEADQUARTERS |
| **Vote****/N** | **Concurrent Reviews – Others Commenting** | The attached Draft Specification is submitted for your review and comments. If not returned by Date Comments Due, the draft specification will be considered to be approved unless the Standards and Specifications Unit of the Project Development Branch [(303) 757-9474, (303) 757-9402] is advised otherwise.**REMARKS:** Attached are the current and proposed versions of Procedural Directive, 513.1. The proposed modifications are highlighted in the text of modified version for your review and comment. If approved, our unit will adopt this procedural directive as the current guidelines for the review and approval of Construction Project Specifications. |
|  | **Spec Committee Members:** |  **✓** |
|  | Co-Chairman: Lacey |  |
|  | Region 1: Quirk |  |
|  | Region 1: Stratton |  |
|  | Region 2: Ferguson |  |
|  | Region 3: Necessary |  |
|  | Region 4: Locke |  |
|  | Region 5: Valentinelli |  |
|  | Project Development: Vacant |  |
|  | Specifications: Brinck |  |
|  | Bridge: Hasan |  |
|  | Contracts & Market Analysis: Eddy |  |
|  | Materials: Schiebel |  |
|  | Traffic Engineering: Matthews |  | REVIEWER COMMENTS:( ) Approved ( ) Disapproved ( ) ModifiedIf disapproved or modified, give reason why and show any modifications on the attached draft copy: \_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_\_ \_\_\_\_\_\_\_\_\_\_\_\_ Name/Signature Date |
|  | Maintenance: Weldon |  |
|  | FHWA: Egal |  |
|  | Attorney General: Milan |  |
|  |  |  |
|  | **Others:** |  |
|  | Colorado Contractors Assoc.: Moody |  |
|  |  |  |
|  | **Technical Committees:** |  |
|  | PDAC |  |
|  | Drainage Advisory Committee (DAC) |  |
|  | Water Quality Advisory Committee (WQAC) |  |

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| **COLORADO DEPARTMENT OF TRANSPORTATION****SUBMITTAL OF NEW SPECIFICATION OR SPECIFICATION CHANGE** | Log No. (Assigned by Standards and Specifications Unit)--- |
| TO: Standards & Specifications Unit Project Development Branch | FROM:Division of Project Support(Region, Branch or Technical Committee) |
| SPECIFICATION SECTION NO.--- | ITEMPD 513.1 | Priority Routine [ ]  Fast [x]  |
| Reason for this new or changed specification:1. Due to restructuring of the regions resulting in the elimination of Region 6, the Specifications Committee has been allowing two representatives of the new Region 1 to be voting members. The proposed revision reflects this change.
2. The need to have the PDAC involved in the review process has recently been identified. The revised PD includes the PDAC and identifies its responsibilities.
3. The Water Quality Advisory Committee has been added to the list of technical committees.
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| New or Revised Specification:SEE ATTACHED. |
| Note: See Procedural Directive 513.1 for a description of appropriate specification development procedures. |

 **CDOT Form #1215 1/15**

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| COLORADO DEPARTMENT OF **TRANSPORTATION** | **🞏 POLICY DIRECTIVE****X PROCEDURAL DIRECTIVE** |
| **Subject****Construction Project Specifications (current)** | **Number****513.1** |
| **Effective****TBD** | **Supersedes** **12/03/2009** | **Originating Office****Project Development Branch, Standards & Specifications Unit** |

**I. PURPOSE**

The purposes of this directive are:

1. To describe the responsibilities of individuals and committees related to specification development and review.
2. To establish procedures for developing, reviewing, approving and implementing specifications that are used on Colorado Department of Transportation (CDOT) construction projects.

The specifications subject to this Procedural Directive are Project Special Provisions and Standard Special Provisions. These special provisions modify the *CDOT* *Standard Specifications for Road and Bridge Construction.*

This Procedural Directive does not cover the development of Supplemental Specifications or the re-publication of the *CDOT* *Standard Specifications*. The Standards and Specifications Unit will coordinate the development of Supplemental Specifications and re-publication of the *CDOT Standard Specifications* on an as-needed basis.

Project Special Provisions and Standard Special Provisions are required on projects to modify portions of the *CDOT* *Standard Specifications* because:

1. *CDOT* *Standard Specifications* need clarification.
2. CDOT policy changes affect specifications.
3. Special procedures are needed for a project or group of projects.
4. Technological changes require revisions to the *CDOT Standard Specifications*.
5. Modified Federal or State regulations require a change in specifications.
6. Conditions cause the *CDOT Standard Specifications* to be obsolete or unclear.

**II. AUTHORITY**

Executive Director

**III. APPLICABILITY**

This Policy applies to all regions and staff branches of the Colorado Department of Transportation**.**

IV. DEFINITIONS

I. CDOT Specification Committee:A committee composed of CDOT personnel from the various Regions and Staff Branches that reviews and makes recommendations on new or revised specifications. The Chief Engineer appoints the committee chairperson. The committee is composed of the following:

A. One individual from each Region, appointed by the Region Transportation Director.

B. One individual from each of the following CDOT Staff Branches, appointed by the Branch Manager and approved by the Chief Engineer:

1. Project Development

2. Safety and Traffic Engineering

3. Staff Bridge

4. Materials and Geotechnical

5. Maintenance and Operations or Region Maintenance Section

6. Agreements and Market Analysis

C. The CDOT Standards and Specifications Engineer.

D. One individual from the Attorney General's Office.

E. One individual from the Federal Highway Administration.

F. Any other individual from CDOT appointed by the Chief Engineer.

Neither the Specification Committee Chairperson nor the Standards and Specifications Engineer will be considered a Region or Staff Branch representative.

II. CDOT Technical Committees:Committees established by the Chief Engineer to provide technical expertise in a particular field. CDOT Technical Committees can help to develop Special Provisions or resolve specification issues. Such committees include, but are not limited to:

A. Materials Advisory Committee (MAC)

B. Colorado Contractors Association (CCA)-CDOT Joint Bridge Committee

C. Culvert Committee

D. Project Delivery Advisory Committee (PDAC)

E. Standards Discussion Group

F. Survey Advisory Committee

 G. Innovative Contracting Advisory Committee

III. Final Office Review (FOR)

 The final review of construction plans, specifications, and estimates for completeness and accuracy.

IV. Industry

Those businesses that construct highways or manufacture or produce highway materials or technology.

V. Joint CDOT-CCACDOT-CCA Specification Committee

A committee comprised of CDOT and Colorado Contractors Association (CCA) representatives that acts as a liaison between CDOT and the industry. The joint committee meets routinely to discuss specification-related issues. CDOT is represented by the CDOT Specification Committee members and CCA is represented by individuals from industry.

VI. Project Manager

The CDOT employee responsible for developing and assembling plans, specifications and estimates for CDOT projects.

VII. Project Special Provisions

Additions and revisions to the *CDOT Standard* and *Supplemental Specifications* that are applicable to a project.

VIII. Standards and Specifications Unit

A unit within the Project Development Branch that is responsible for specification development, review, and issuance.

IX. Standard Special Provisions

Formally adopted additions and revisions to the *CDOT Standard* and *Supplemental Specifications* that are applicable to a selected group of projects.

X. *CDOT Standard Specifications*

CDOT's book, titled *Standard Specifications for Road and Bridge Construction* that contains the provisions and requirements that control construction on CDOT construction projects.

V. PROCEDURE

## Responsibilities

I. CDOT Specification Committee

A. Submits proposed new or revised specifications to the Standards and Specifications Unit that evolve from meetings with the industry.

B. Reviews and makes recommendations to the Standards and Specifications Unit on special provisions that have significant impact on CDOT or the industry or that are controversial.

C. Responds to specification review requests with comments that reflect the view of the committee members' respective organizations.

II. CDOT Technical Committees and Task Forces

A. Evaluate ideas and concepts that may lead to developing new or revised specifications.

B. Propose new or revised specifications to the Standards and Specifications Unit.

C. Review and comment on new or revised specifications.

III. Chief Engineer

Makes final decisions on implementing major impact or controversial specifications.

IV. Joint CDOT-CCACDOT-CCA Specification Committee

A. Acts as a liaison between CDOT and the industry on specification matters.

B. Reviews and comments on new or revised special provisions.

V. Project Manager

A*.* Submits new Project Special Provisions and newly revised Project Special Provisions that contain significant changes to the Standards and Specifications Unit for review. In some cases, it may be appropriate for a Staff Branch, rather than the Project Manager, to work directly with the Standards and Specifications Unit on technical Project Special Provisions. When this is necessary, the Staff Branch and the Standards and Specifications Unit will keep the Project Manager informed of all specification developments.

1. These special provisions should be submitted at or before the time of the FOR.
2. Special provisions proposed after the FOR should be submitted at least two weeks prior to the proposed date of advertisement.

B. Ensures that all new Project Special Provisions and newly revised Project Special Provisions that contain significant changes are approved by the Standards and Specifications Unit prior to use.

VI. CCA

A. Comments on new or revised specifications as requested by the Standards and Specifications Engineer.

B. Requests new or revised specifications when the latest technology or new materials availability make current specifications obsolete.

VII. Standards and Specifications Unit

A. Determines whether proposed Special Provisions are compatible with CDOT policy.

B. Attends meetings of technical committees or other groups to discuss concepts and to provide input on specification development issues.

C. Prepares or reviews Project Special Provisions as requested by committees, units, consultants or individuals within CDOT or the industry.

D. Reviews and approves all new Project Special Provisions and newly revised Project Special Provisions that contain significant changes and initiates a formal Specification Committee review process when necessary.

CDOT-CCACDOT-CCA

E. Issues Standard Special Provisions along with instructions for use.

F. Issues Project Special Provisions when the provisions will be used on multiple CDOT projects and provide instructions for use.

## Standards and Specifications Unit Review Process

The process for development and implementation of new or newly revised project special provisions is as follows:

1. The project Manager will submit the proposed revised or new project special provision to the Standards and specifications Unit for review.
2. The Standards and Specifications unit will place the proposed revised or new project special provision into the proper format and check for technical accuracy and conformance with CDOT policy and practice.
3. The Standards and Specifications unit will notify the Project Manager of the approval or disapproval of use the special provision.

IV. When there is potential for the proposed special provision to be controversial or have an impact on CDOT or the industry, the Standards and Specifications Unit will obtain review of the submitted special provision from the Joint CDOT-CCA Specification Committee.

Specification Committee Review Process

The process for development and implementation of all new or newly revised standard special provisions and project special provisions that may be controversial or have an impact on CDOT or the industry is as follows:

I. Requests for all new or revised Standard Special Provisions and Project Special Provisions as determined by the Standards and Specifications Unit shall be made to the Standards and Specifications Unit.

II. The request for new or revised Project Special Provisions that will be used on multiple projects, and requests for all new or revised Standard Special Provisions shall be made on the CDOT Form 1215 - Submittal of New Specification or Specification Change. The request must be channeled through a Region Program Engineer, the Branch Manager of the person making the request, or the chairman of a CDOT technical committee.

The submitter may choose to submit a concept or idea to the Standards and Specifications Unit rather than an actual specification. The Standards and Specifications Unit, in cooperation with the submitter, will determine whether the CDOT Specification Committee, a technical committee, or another committee or organization should evaluate the concept.

III. The Standards and Specifications Unit will maintain a log of submitted special provisions that will indicate the originator of the special provision, pertinent dates, review details, and disposition.

IV. The proposed special provision shall be reviewed by the Standards and Specifications Unit and comments shall be provided to the submitter. The Standards and Specifications Unit will review the proposed special provision to ensure that it adheres to established CDOT policy. The Standards and Specifications Unit will not approve use of the special provision without the submitter making necessary modifications.

V. After providing comments to the submitter the Standards and Specifications Unit will initiate a review of the proposed special provision by the Joint CDOT-CCACDOT-CCA Specification Committee.

VI. Industry groups that may be impacted by the proposed special provision and that are not represented on the Joint CDOT-CCA Specification Committee may be asked to review and comment on the proposed special provision.

VII. The Standards and Specifications Unit will incorporate appropriate comments received from the Joint CDOT-CCA Specification Committee reviewers into the special provision. When conflicting or controversial comments are received, the Standards and Specifications Unit and the originator of the special provision will determine a course of action.

VIII. Based upon review and comment by the Joint CDOT-CCA Specification Committee, the Standards and Specifications Unit will decide whether the special provision should be used. When the CDOT Specification Committee cannot establish a consensus on a specification issue, the Chief Engineer will be asked to determine an appropriate course of action.

IX. Standard Special Provisions approved for use shall be issued by the Standards and Specifications Unit. When issuing these special provisions, the Standards and Specifications Unit shall include instructions on what type of project each Standard Special Provision is to be used.

**VI. IMPLEMENTATION PLAN**

This Procedural Directive shall be effective upon signature.

VII. REVIEW DATE

This directive shall be reviewed on or before July 2020.

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Executive Director Date of Approval

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| COLORADO DEPARTMENT OF **TRANSPORTATION** | **🞏 POLICY DIRECTIVE****X PROCEDURAL DIRECTIVE** |
| **Subject****Construction Project Specifications (proposed)** | **Number****513.1** |
| **Effective****TBD** | **Supersedes**12.03.2009 | **Originating Office****Division of Project Support, Standards & Specifications Unit** |

**I. PURPOSE**

The purposes of this Directive are to describe the responsibilities of individuals and committees related to specification development and review, and to establish procedures for developing, reviewing, approving and implementing specifications that are used on Colorado Department of Transportation (CDOT) construction projects.

**II. AUTHORITY**

Executive Director pursuant to § 43-1-105, C.R.S.

**III. APPLICABILITY**

This Procedural Directive applies to all divisions, regions and offices of the Colorado Department of Transportation and to the Colorado Contractors Association and entities or persons who serve on the committees referenced herein.

IV. DEFINITIONS

“CCA” shall mean the Colorado Contractors Association.

“CDOT” or “Department” shall mean the Colorado Department of Transportation.

“CDOT Specifications Committee” shall mean a committee comprised of CDOT personnel from the Division of Project Support, Division of Highway Maintenance, TSM&O and the Regions that reviews and makes recommendations on new or revised specifications.

“CDOT Standard Specifications”shall meanCDOT's book, titled *Standard Specifications for Road and Bridge Construction,* which contains the provisions and requirements that control construction on CDOT construction projects.

“CDOT Technical Committees”shall mean committees and subcommittees established by the Department to provide technical expertise in a particular field. CDOT Technical Committees can help develop Special Provisions or resolve specification issues.

“Final Office Review” (FOR)shall mean the final review of construction plans, specifications, and estimates for completeness and accuracy.

“Industry” shall mean those businesses that construct highways, or manufacture or produce highway materials or technology.

“Joint CDOT-CCA Specifications Committee” shall mean a committee comprised of CDOT and Colorado Contractors Association (CCA) representatives that acts as a liaison between CDOT and the industry. The joint committee meets routinely to discuss specification-related issues. CDOT is represented by the CDOT Specifications Committee members and CCA is represented by individuals from industry.

“PDAC” shall mean the Project Delivery Advisory Committee, which exists to discuss, evaluate, and review any and all issues related to delivery of CDOT projects.

“Project Manager” shall mean the CDOT employee responsible for developing and assembling plans, specifications, and estimates for CDOT projects.

“Project Special Provisions” shall mean additions and revisions to the *CDOT Standard* *and Supplemental Specifications* that are applicable to a project.

“Standards and Specifications Unit” shall mean the unit within the Division of Project Support that is responsible for specification development, review, and issuance.

“Standard Special Provisions” shall mean formally adopted additions and revisions to the *CDOT Standard* *and* *Supplemental Specifications* that are applicable to a selected group of projects.

“Supplemental Specifications” shall mean additions and revisions to the Standard Specifications that are adopted subsequent to the issuance of the printed book.

V. PROCEDURE

**A. General Requirements**

1. The specifications subject to this Procedural Directive are Project Special Provisions and Standard Special Provisions. These special provisions modify the CDOT Standard Specifications.Project Special Provisions and Standard Special Provisions are required on projects to modify portions of the CDOT Standard Specifications because:

a) CDOT Standard Specifications need clarification.

b) CDOT policy changes affect specifications.

c) Special procedures are needed for a project or group of projects.

d) Technological changes require revisions to the CDOT Standard Specifications.

e) Modified federal or state regulations require a change in specifications.

f) Conditions cause the CDOT Standard Specifications to be obsolete or unclear.

2. This Procedural Directive does not cover the development of Supplemental Specifications or the re-publication of the CDOT Standard Specifications. The Standards and Specifications Unit will coordinate the development of Supplemental Specifications and re-publication of the CDOT Standard Specifications on an as-needed basis.

3. Additional information is provided in the Charters pertaining to the standing committees listed below.

**B. Responsibilities**

1. Chief Engineer responsibilities:

a) The Chief Engineer shall appoint the CDOT Specifications Committee chairperson.

b) When the Joint CDOT-CCA Specifications Committee cannot reach a consensus on a specifications issue, the Director of the Division of Project Support shall bring the issue to the Chief Engineer and the RTDs to determine an appropriate course of action.

2. Responsibilities of the CDOT Specifications Committee. The CDOT Specifications Committee shall:

a) Submit proposed new or revised specifications to the Standards and Specifications Unit;

b) Review and make recommendations to the Standards and Specifications Unit on special provisions that have significant impact on CDOT or the industry or that are controversial; and

c) Respond to specifications review requests with comments that reflect the view of the committee members' respective organizations.

d) The CDOT Specifications Committee is comprised of the following:

(1) Two representatives from Region 1, and one from all other regions appointed by the Region Transportation Director.

(2) One representative from each of the following branches within CDOT, appointed by their respective Division Director.

(a) Project Development Branch

(b) Safety and Traffic Engineering

(c) Staff Bridge

(d) Materials and Geotechnical

(e) Maintenance and Operations or Region Maintenance Section

(f) Contracts and Market Analysis

(3) The CDOT Standards and Specifications Engineer

(4) One representative from the Attorney General's Office

(5) One representative from the Federal Highway Administration

(6) Any other representative from CDOT appointed by the appropriate Division Director.

(7) Neither the Specifications Committee Chairperson nor the Standards and Specifications Engineer will be considered a Division of Project Support representative and do not have a vote. All other representatives have one vote each.

4. Responsibilities of the Joint CDOT-CCA Specifications Committee

a) The Joint CDOT-CCA Specifications Committee acts as a liaison between CDOT and the industry on specifications matters, and reviews and comments on new or revised special provisions. On this Committee, CCA shall:

(1) Comment on new or revised specifications with significant changes as requested by the Standards and Specifications Engineer; and

(2) Request new or revised specifications when the latest technology or new materials availability make current specifications obsolete.

5. Responsibilities of CDOT Technical Committees and Task Forces/Subcommittees. The CDOT Technical Committees shall include, but are not limited to:

a) Drainage Advisory Committee (DAC)

b) Innovative Contracting Advisory Committee (ICAC)

c) Materials Advisory Committee (MAC)

d) Project Delivery Advisory Committee (PDAC)

e) Survey Advisory Committee (SAC)

f) Water Quality Advisory Committee (WQAC)

6. The CDOT Technical Committees and Task Forces/Subcommittees shall:

a) Evaluate ideas and concepts that may lead to developing new or revised specifications;

b) Propose new or revised specifications to the Standards and Specifications Unit;

c) Review and comment on new or revised specifications; and

d) Make recommendations to the appropriate committee related to the topic.

7. Responsibilities of the Project Delivery Advisory Committee (PDAC)

a) The PDAC shall review and comment on all proposals sent to the Joint CDOT/CCA Specifications Committee.

8. Responsibilities of the Standards and Specifications Unit

a) Determines whether proposed Special Provisions are compatible with CDOT policy;

b) Attends meetings of technical committees or other groups to discuss concepts and to provide input on specification development issues;

c) Prepares or reviews Project Special Provisions as requested by committees, units, consultants or individuals within CDOT or the industry;

d) Reviews and approves all new Project Special Provisions and newly revised Project Special Provisions that contain significant changes unless a Joint CDOT-CCA Specifications Committee review process is necessary;

e) Issues Standard Special Provisions along with instructions for use; and

f) Issues Project Special Provisions when the provisions will be used on multiple CDOT projects and provide instructions for use.

**C. Standards and Specifications Unit Review Process**

1. The process for development and implementation of new or newly revised Project Special Provisions with significant changes is as follows:

a) The Project Manager will submit the proposed revised or new Project Special Provision to the Standards and Specifications Unit for review.

b) The Standards and Specifications Unit will place the proposed revised or new Project Special Provision into the proper format and check for technical accuracy and conformance with CDOT policy and practice.

c) The Standards and Specifications Unit will notify the Project Manager of the approval or disapproval of the use of the special provision.

d) When there is potential for the proposed special provision to be controversial, or have an impact on CDOT or the industry, the Standards and Specifications Unit will obtain review of the submitted special provision from the Joint CDOT-CCA Specifications Committee.

**D. Responsibilities of Project Managers for Submitting Specifications that Do Not Require Joint Committee Review**

1. Submit new Project Special Provisions and newly revised Project Special Provisions that contain significant changes to the Standards and Specifications Unit for review.

2. In some cases, it may be appropriate for the respective branch managerrather than the Project Manager, to work directly with the Standards and Specifications Unit on technical Project Special Provisions. When this is the case, the branch manager and the Standards and Specifications Unit will keep the Project Manager informed of all specification developments.

a) These special provisions should be submitted at or before the time of the FOR.

b) Special provisions proposed after the FOR should be submitted at least two weeks prior to the proposed date of advertisement.

3. Ensure that all new Project Special Provisions and all newly revised Project Special Provisions that contain significant changes are approved by the Standards and Specifications Unit prior to use.

**E. CDOT Specifications Committee Review Process**

1. The process for development and implementation of all new or newly revised Standard Special Provisions and Project Special Provisions that may be controversial or have an impact on CDOT or the industry is as follows:

a) Requests that are determined to be new or revised Standard Special Provisions or Project Special Provisions shall be made by the Standards and Specifications Unit.

b) The requests for new or revised Project Special Provisions that will be used on multiple projects, and requests for all new or revised Standard Special Provisions shall be made on CDOT Form 1215 - Submittal of New Specification or Specification Change. The request must be channeled through a Region Program Engineer, the branch manager of the person making the request, or the chairperson of a CDOT Technical Committee.

c) The submitter may choose to submit a concept or idea rather than an actual specification to the Standards and Specifications Unit. The Standards and Specifications Unit, in cooperation with the submitter, will determine whether the CDOT Specifications Committee, a CDOT Technical Committee, or another committee or organization should evaluate the concept.

2. The Standards and Specifications Unit will maintain a log of submitted special provisions that will indicate the originator of the special provision, pertinent dates, review details, and disposition.

3. The proposed special provision shall be reviewed by the Standards and Specifications Unit and comments shall be provided to the submitter. The Standards and Specifications Unit will review the proposed special provision to ensure that it adheres to established CDOT policy. The Standards and Specifications Unit will not approve use of the special provision without the submitter making necessary modifications.

4. After providing comments to the submitter, the Standards and Specifications Unit will initiate a review of the proposed special provision by the Joint CDOT-CCA Specifications Committee.

5. Industry groups that may be impacted by the proposed special provision and that are not represented on the Joint CDOT-CCA Specifications Committee may be asked to review and comment on the proposed special provision.

6. The Standards and Specifications Unit will incorporate appropriate comments received from the Joint CDOT-CCA Specifications Committee into the special provision. When conflicting or controversial comments are received, the Standards and Specifications Unit and the originator of the special provision will determine a course of action.

7. Based upon review and comment by the Joint CDOT-CCA Specifications Committee, the Standards and Specifications Unit will decide whether the special provision should be used.

8. Standard Special Provisions approved for use shall be issued by the Standards and Specifications Unit. When issuing these special provisions, the Standards and Specifications Unit shall include instructions on what type of project each Standard Special Provision is to be used.

**VI. DOCUMENTS REFERENCED IN THIS DIRECTIVE**

CDOT Form 1215 - Submittal of New Specification or Specification Change

**VII. IMPLEMENTATION PLAN**

This Procedural Directive shall be effective upon signature.

VII. REVIEW DATE

This Procedural Directive shall be reviewed on or before March 2021.

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Shailen P. Bhatt Date of Approval

Executive Director