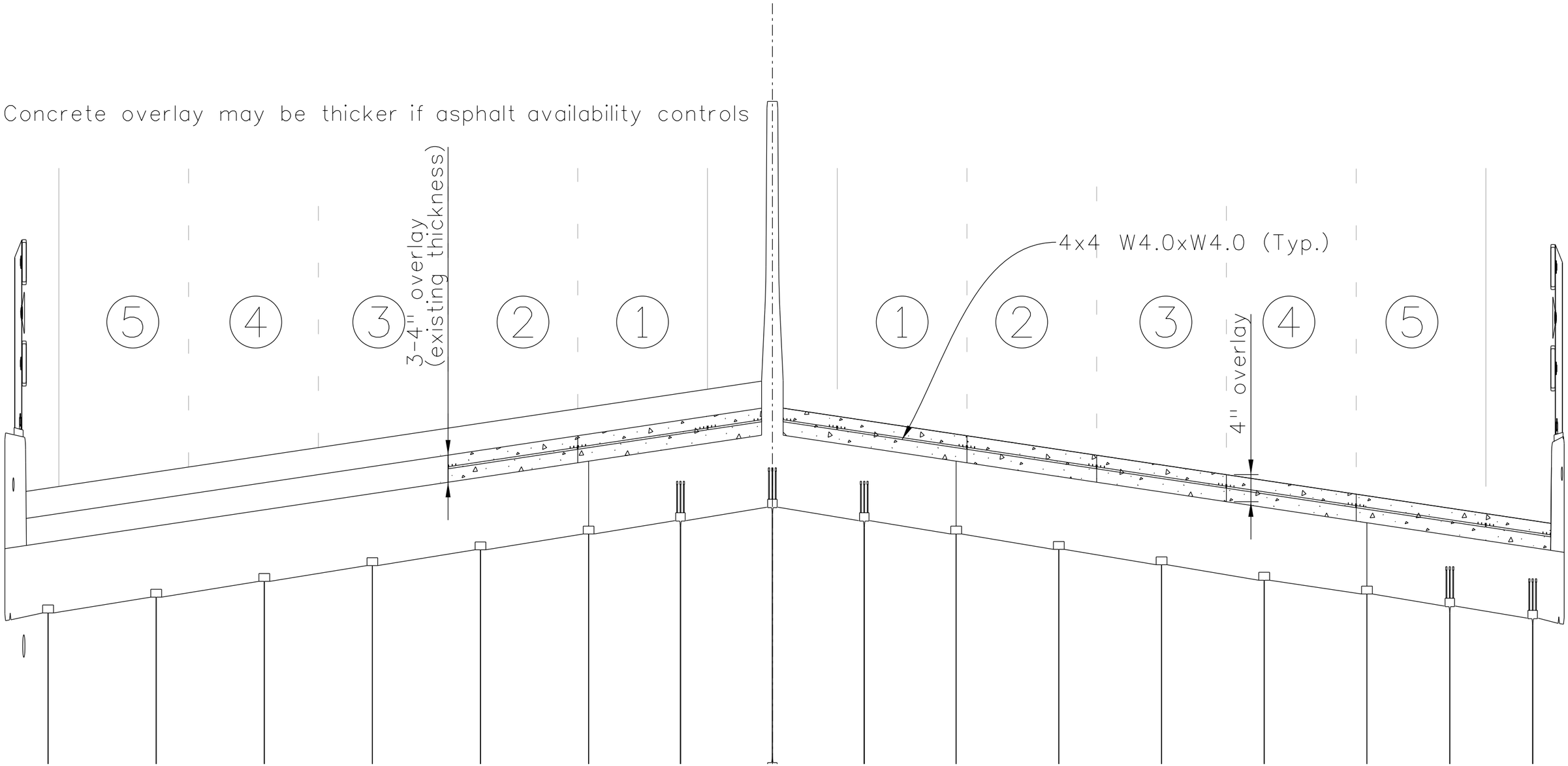Concrete overlay may be thicker if asphalt availability controls