



COLORADO
Transportation
Investment Office

Initial Toll Rate Setting for I-25 North Segments 6, 7, and 8

September 2025 Board Meeting

CTIO Tolling Policy and Toll Rate Setting Methodology

- CTIO Tolling Policy
 - Provides a framework for the setting and adjustment of toll rates on CTIO's Express Lanes.
- Toll Rate Setting Methodology
 - Initial toll rate setting will be initiated by a traffic and revenue study for each corridor. Before project opening, a sensitivity analysis on initial rates will be conducted to finalize toll rates for CTIO Board approval. The pricing objective in the toll rates setting phase is project specific based on financing covenants and traffic operations requirements.
 - CTIO will set toll rates based on Express Lanes corridor specific objectives. The overarching goal of CTIO will be to provide fiscally responsible toll rates that balance needs such as traffic speeds, reliable travel times, debt coverage, operations and maintenance costs, and financing future corridor improvements.

T&R Study and Sensitivity Analysis

- Traffic and revenue (T&R) study completed in 2022 for Segments 6, 7, and 8.
 - The T&R study provided CTIO with toll rate suggestions based on data, including volume and speed data.
- CTIO's tolling advisory consultant team provided additional analysis, including normalizing the toll rates to I-25 North Segments 2 and 3.
- CTIO's tolling advisory consultant team provided a technical memo that recommended to CTIO the toll rates that are being presented today.

Calculating Rates

- The following assumptions were made when calculating the AVI toll rate:
 - Tolls will be charged based on a Time-of-Day methodology consistent with the current regime on I-25 North Segment 2 and 3 and C-470, and not on a dynamic tolling basis. This is a temporary tolling regime that allows for testing traffic patterns. Dynamic pricing is anticipated to be implemented by July 2026 or sooner as data is analyzed.
 - The minimum AVI toll rate is set to recover the AVI toll operation cost.
- The following assumptions were made when calculating the AVI toll rate:
 - LPT surcharge covers back-office additional cost and LPT leakage.
 - LPT leakage is assumed at 40 percent based on historical data.
 - LPT leakage includes uncollectable and unbillable LPT transactions.

Operational Policy

- The operational policy of Segments 6, 7, and 8 follow the same methodology as Segments 2 and 3, and are summarized below:
 - Hours of operation: 24 hours a day, 7 days a week, 365 days a year.
 - High occupancy vehicles with three or more passengers (HOV3+) use the Express Lanes for free, with a switchable HOV transponder.
 - Motorcycles use the Express Lanes for free.
 - Vehicles with four or more axles pay a surcharge of \$25 per segment.
 - The current proposed tolling regime is Time-of-Day (TOD) pricing.

Proposed AVI Toll Rates

- Staff is proposing the following AVI toll rates for Segments 6, 7, and 8:

From	To	Segment 6 Southbound	Segment 6 Northbound	Segment 7 Southbound	Segment 7 Northbound	Segment 8 Southbound	Segment 8 Northbound
12:00 AM	6:00 AM	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00
6:00 AM	7:00 AM	\$1.50	\$1.50	\$1.50	\$1.50	\$1.50	\$1.20
7:00 AM	8:00 AM	\$2.75	\$1.50	\$3.50	\$1.65	\$2.70	\$1.25
8:00 AM	9:00 AM	\$3.40	\$1.85	\$4.55	\$1.95	\$3.45	\$1.30
9:00 AM	11:00 AM	\$2.95	\$1.75	\$4.75	\$1.75	\$4.05	\$1.75
11:00 AM	3:00 PM	\$1.75	\$1.75	\$2.80	\$1.55	\$2.40	\$1.50
3:00 PM	5:00 PM	\$1.75	\$1.55	\$1.90	\$2.90	\$1.75	\$2.15
5:00 PM	6:00 PM	\$1.75	\$2.60	\$1.75	\$4.35	\$1.75	\$3.10
6:00 PM	7:00 PM	\$1.75	\$3.40	\$1.75	\$4.75	\$1.75	\$4.05
7:00 PM	11:00 PM	\$1.75	\$3.15	\$1.75	\$1.75	\$1.75	\$3.80
11:00 PM	12:00 AM	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00

Proposed LPT Toll Rates

- Staff is proposing the following LPT toll rates for Segments 6, 7, and 8:

From	To	Segment 6 Southbound	Segment 6 Northbound	Segment 7 Southbound	Segment 7 Northbound	Segment 8 Southbound	Segment 8 Northbound
12:00 AM	6:00 AM	\$2.00	\$2.00	\$2.00	\$2.00	\$2.00	\$2.00
6:00 AM	7:00 AM	\$3.00	\$3.00	\$3.00	\$3.00	\$3.00	\$2.40
7:00 AM	8:00 AM	\$5.50	\$3.00	\$7.00	\$3.30	\$5.40	\$2.50
8:00 AM	9:00 AM	\$6.80	\$3.70	\$9.10	\$3.90	\$6.90	\$2.60
9:00 AM	11:00 AM	\$5.90	\$3.50	\$9.50	\$3.50	\$8.10	\$3.50
11:00 AM	3:00 PM	\$3.50	\$3.50	\$5.60	\$3.10	\$4.80	\$3.00
3:00 PM	5:00 PM	\$3.50	\$3.10	\$3.80	\$5.80	\$3.50	\$4.30
5:00 PM	6:00 PM	\$3.50	\$5.20	\$3.50	\$8.70	\$3.50	\$6.20
6:00 PM	7:00 PM	\$3.50	\$6.80	\$3.50	\$9.50	\$3.50	\$8.10
7:00 PM	11:00 PM	\$3.50	\$6.30	\$3.50	\$3.50	\$3.50	\$7.60
11:00 PM	12:00 AM	\$2.00	\$2.00	\$2.00	\$2.00	\$2.00	\$2.00

Next Steps

- The Board is being asked to review proposed initial AVI and LPT toll rates for the I-25 North Segment 6, 7, and 8 Express Lanes and provide feedback.
- CTIO staff will integrate requested changes to the proposed AVI and LPT toll rates for the I-25 North Segments 6, 7, and 8 Express Lanes and will return to the Board in October 2025 for the adoption of the initial AVI and LPT toll rates.

Safety and Tolling Enforcement (STEP) I-25 North Segments 6, 7, and 8

STEP Rollout Timeline

- Tolling is estimated to Go-Live in January 2026.
- 30 day STEP Warning Period starts on tolling Go-Live date.
- STEP Civil Penalties start being issued 30 days after tolling commencement.

STEP Communications Plan

2025 STEP Campaign

Paid Media

May-Dec. 2025



Newspapers and Digital Ads:

Grand Junction, Colorado Springs, Greeley, Longmont, Boulder, Fort Collins, Loveland, Broomfield, Denver Metro (Denver Post, Westword, 5280), Montbello Neighborhoods (Front Porch and Denver Urban Spectrum)



Television:

Altitude Sports, KCNC, KDVR, KUSA, KMGH



Billboards:

I-25 at Hwy 36,
I-25 north of Exit 172 (I-25 S Gap)



Out of Home:

Coors Field



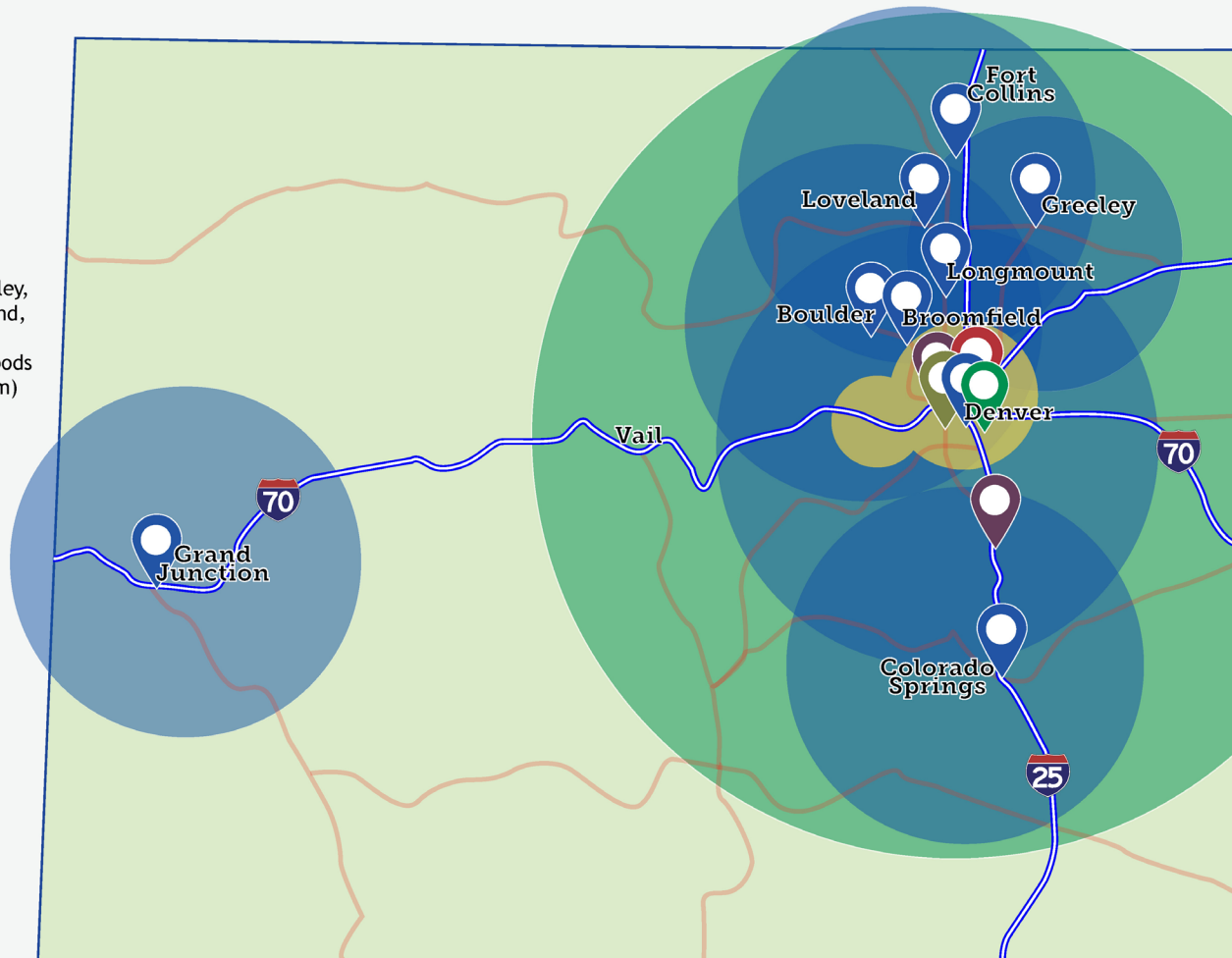
Gas Station TVs:

Denver Metro,
I-70 from Idaho Springs to Empire



Traffic Radio:

Denver Metro,
I-70 from Idaho Springs to Empire



STEP Communications Plan

Outreach approach: Combine tolling and STEP messaging to educate the traveling public about both changes at once through:

- **Paid media** including print and digital ads, TV placements, traffic radio, streaming audio, paid interviews with local stations and potentially a billboard.
- **Earned media** outreach through press releases and interviews the week before the start of tolling/the warning period and again the week before the start of civil penalties.
- **Stakeholder outreach** to over 400 regional and 150 local stakeholders.
- **Direct partner** outreach through CSU, local driving schools and the Fort Collins welcome center.
- **Owned media** updates shared through the Express Lanes webpage and CDOT social media accounts.