



COLORADO

Department of Transportation

Nonattainment Area Air Pollution
Mitigation Enterprise

NAAPME Board of Directors Meeting Agenda

April 23, 2026 | 12:00 p.m. - 1:30 p.m.

- | | | |
|------|---|-------------------------|
| I. | Convene Meeting & Roll Call
Kristin Stephens, NAAPME Chair | 12:00 p.m. - 12:05 p.m. |
| II. | Public Comments
Kristin Stephens, NAAPME Chair | 12:05 p.m. - 12:10 p.m. |
| III. | Decision Item:
Approval of Minutes from the
March 26, 2026, Board of Directors Meeting
Kristin Stephens, NAAPME Chair | 12:10 p.m. - 12:15 p.m. |
| IV. | Enterprise Budget and Program Updates
Darius Pakbaz, NAAPME Program Administrator | 12:15 p.m. - 12:20 p.m. |
| V. | Decision Item:
NAAPME 10 Year Plan - Revised
Darius Pakbaz, NAAPME Program Administrator | 12:20 p.m. - 12:25 p.m. |
| VI. | Legislative Updates
Emily Haddaway, Legislative Liaison | 12:25 p.m. - 12:30 p.m. |
| VII. | Adjournment
Kristin Stephens, NAAPME Chair | 12:30 p.m. |

The Transfort BRT tour will commence immediately after the Adjournment of the Board meeting.

Next Governing Board Meeting: Thursday, May 28, 2026, 3:00 p.m. - 4:30 p.m.



Nonattainment Area Air Pollution Mitigation Enterprise

*Board of Directors Meeting
April 23, 2026*



COLORADO

Department of Transportation



Meeting Logistics

- Meeting is recorded.
- Please stay on mute to reduce background noise. If called on to speak, please unmute.
- When making a motion, please confirm first and second motions.
- Meeting recordings and presentation document will be posted on the enterprise's webpage on CDOT's website:
<https://www.codot.gov/programs/planning/naapme>



Meeting Agenda

I. Convene Meeting & Roll Call 12:00 p.m. - 12:05 p.m.
Kristin Stephens, NAAPME Chair

I. Public Comments 12:05 p.m. - 12:10 p.m.
Kristin Stephens, NAAPME Chair

Decision Item **I. Approval of Minutes from the March 26, 2026 Board of Directors Meeting** 12:10 p.m. - 12:15 p.m.
Kristin Stephens, NAAPME Chair

I. Enterprise Program and Budget Updates 12:15 p.m. - 12:20 p.m.
Darius Pakbaz, NAAPME Program Administrator

Decision Item **I. NAAPME 10 Year Plan Revisions** 12:20 p.m. - 12:25 p.m.
Darius Pakbaz, NAAPME Program Administrator

I. Legislative Updates 12:25 p.m. - 12:30 p.m.
Emily Haddaway, Legislative Liaison

II. Adjournment 12:30 p.m.
Kristin Stephens, NAAPME Chair

The Transfort BRT tour will commence immediately after the Adjournment of the Board meeting.



Convene Meeting & Roll Call

Kristin Stephens,
NAAPME Chair



Public Comments

Kristin Stephens,
NAAPME Chair



COLORADO

Department of Transportation

Nonattainment Area Air Pollution
Mitigation Enterprise

NAAPME Board of Directors Meeting Minutes

March 26, 2026, 3:00 p.m. to 4:30 p.m.

Location: CDOT HQ/Virtual

[Click here to access the video recording](#)

Attendance

Present:

Chair Stephens
Vice Chair Baca
Director Suniga
Director Stockinger
Director Wheeler
Director Ferko

Excused Absences:

Director Holguin

Guests:

Sam Foster - CDOT, Office of Accounting and Finance
Kay Hruska - CDOT, Office of Accounting and Finance
Ryan Long - CDOT, Office of Accounting and Finance

NAAPME Staff:

Darius Pakbaz - NAAPME Administrator
Garrett Seddon - NAAPME Board Secretary
Phil von Hake - CDOT - Multimodal Planning Branch
Lexi Agesen - CDOT - Enterprise Administrator

- I. **Convene Meeting & Roll Call:**[\(Video MM:SS\)](#)
Chair Stephens convened the meeting and Roll Call was conducted.
- II. **Public Comment:**[\(Video MM:SS\)](#)
Administrator Pakbaz indicated there was no public comment.

- III. **Decision Item: Approve Minutes from the February 26, 2026, Board of Directors Meeting (not capture due to technical issues)**
- Motion made to approve by Director Baca, the motion was seconded by Director Wheeler,
 - All in favor, motion passed unanimously.
- IV. **Enterprise Budget and Program Updates (not capture due to technical issues)**
Administrator Pakbaz provided an update on the enterprise budget and program updates, highlighting the following:
- Status update on CCTAP grants
 - Update on legislative joint report for SB21-260
 - Discussed 10 year plan updates that are in process
 - Legal fees update
- V. **Fee Collection Update ([Video 0:00:00](#))**
Ryan Long from the Division of Accounting and Finance provided an update on the Enterprise fee collection, highlighting the following:
- Trends of retail delivery fee collection and revenue forecasting based on data
 - Trends on rideshare fee collection and revenue forecasting based on data
- VI. **Decision Item: Approval of Board Policy Directive ([Video 0:05:56](#))**
- Motion made to approve by Director Wheeler seconded by Director Stockinger,
 - All in favor motion passed unanimously.
- VII. **Adjournment ([Video 0:16:07](#))**

**Next Governing Board Meeting: Thursday, April 23, 2026, 12:00 p.m. - 1:30 p.m.
Will be held in person, Fort Collins, Colorado**



NAAPME Board of Directors Registry of Actions

Date of Meeting: March 26, 2026

Action Number	Action	Decision
2026-05	Motion to Approve the minutes from the February 26, 2026 Board of Director's Meeting <ul style="list-style-type: none">• Motion made by Director Baca• Motion seconded by Director Wheeler• All in favor, motion passed unanimously.	Approved
2026-06	Motion to approve the NAAPME Policy Directive 1.0 <ul style="list-style-type: none">• Motion made by Director Wheeler• Motion seconded by Director Stockinger• All in favor, motion passed unanimously.	Approved

Garrett Seddon
Nonattainment Area Air Pollution Mitigation Enterprise Board Secretary



Decision Item

Approval of Minutes from March 26, 2026 Board of Directors Meeting

Kristin Stephens,
NAAPME Chair



Enterprise Program & Budget Updates

Darius Pakbaz,
NAAPME Program Administrator



Enterprise Budget Updates

Fiscal Year 2025-26 Budget to Actual for Fund 542-Ongoing												
Nonattainment Area Air Pollution Mitigation Enterprise												
Line Item		Approved Budget-FY26	Revised Revenues-1st Amendment	Revised Allocations-2nd Amendment	Revised Allocations-3rd Amendment	Total Approved Budget	Total Quarter 1	Total Quarter 2	March 2026	Total Quarter 3	Total	Remaining Funds
1	Fiscal Year Revenues											
2	NAAPME Retail Delivery Fee	\$ 3,006,854	\$ -	\$ -	\$ -	\$ 3,006,854	\$ 663,045	\$ 734,884	\$ 222,113	\$ 761,231	\$ 2,158,960	
3	NAAPME Rideshare Fee	10,370,748	-	-	-	10,370,748	2,103,087	2,381,843	(158)	2,302,639	6,767,549	
4	Interest Income	-	-	-	-	-	172,432	275,089	198,961	298,253	743,774	
5	Roll-Forward Previous Fiscal Year - Programming & Projects Reconciliation	-	29,944,919	-	-	29,944,919	-	-	-	-	-	
6	Roll-Forward from Previous Fiscal Year - Administrative & Operating	-	100,000	16,896.24	-	116,896	-	-	-	-	-	
7	Roll-Forward from Previous Fiscal Year - Contingency Reserve	-	200,000	-	-	200,000	-	-	-	-	-	
8	Total FY 2025-26 Revenue	\$13,377,602	\$30,244,919	\$ -	\$ -	\$43,639,217	\$ 2,938,544	\$ 3,371,616	\$ 420,916	\$ 3,360,124	\$ 9,670,283	
9	Fiscal Year Allocations											
11	Community Clean Transportation Program	\$17,300,000	\$ -	\$ -	\$ -	\$17,300,000	\$ -	\$ -	\$ -	\$ -	\$17,300,000	
12	Community Clean Transportation Program - Future Calls	4,787,500	-	-	-	4,787,500	-	-	-	-	4,787,500	
13	Large Infrastructure Grants Program	21,152,521	-	-	-	21,152,521	-	-	-	-	21,152,521	
14	Total Programming & Projects Expenses	\$43,240,021	\$ -	\$ -	\$ -	\$43,240,021	\$ -	\$ -	\$ -	\$ -	\$43,240,021	
15	Administration & Agency Operations											
16	Staff Salaries											
17	Staff Salaries	\$ 100,000	\$ -	\$ -	\$ -	\$ 100,000	\$ 5,984	\$ 10,940	\$ 13,884	\$ 17,135	\$ 34,059	\$ 65,941
18	Total Staff Salaries	\$ 100,000	\$ -	\$ -	\$ -	\$ 100,000	\$ 5,984	\$ 10,940	\$ 13,884	\$ 17,135	\$ 34,059	\$ 65,941
19	State Agency Support											
20	Attorneys Generals Office Legal Services	\$ 4,000	\$ -	\$ -	\$ -	\$ 4,000	\$ -	\$ 2,095	\$ -	\$ 466	\$ 2,561	\$ 1,439
21	Office of the State Audit-Annual Financial Audit	2,000	-	-	-	2,000	-	-	-	-	-	2,000
22	Total State Agency Support	\$ 6,000	\$ -	\$ -	\$ -	\$ 6,000	\$ -	\$ 2,095	\$ 27,768	\$ 466	\$ 2,561	\$ 3,439
23	Enterprise Support Initiatives											
24	NAAPME Program Support	\$ 75,000	\$ -	\$ -	\$ -	\$ 75,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 75,000
25	Consultant Services	-	-	-	-	-	-	-	-	-	-	-
26	Total Enterprise Support Initiatives	\$ 75,000	\$ -	\$ -	\$ -	\$ 75,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 75,000
27	Board Meeting Expenses											
28	Board Travel	\$ 500	\$ -	\$ -	\$ -	\$ 500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500
29	Board Meeting Expenses	1,000	-	-	-	1,000	-	-	-	-	-	1,000
30	Presentation Support	-	-	-	-	-	-	-	-	-	-	-
31	Total Board Meeting Expenses	\$ 1,500	\$ -	\$ -	\$ -	\$ 1,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,500
32	Total Administration and Agency Operations	\$ 182,500	\$ -	\$ -	\$ -	\$ 182,500	\$ 5,984	\$ 13,034	\$ 41,652	\$ 17,602	\$ 36,620	\$ 145,880
35	Contingency Reserve											
36	Enterprise Reserve Fund (>\$200,000.01)	\$ 200,000	\$ -	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
37	Total Contingency Reserve	\$ 200,000	\$ -	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
38	Total FY 2025-26 Allocations	\$ 382,500	\$ -	\$ -	\$ -	\$ 382,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000

Attachment A- NAAPME Budget to Actual March 2026

Nonattainment Area Air Pollution Mitigation Enterprise
Air Pollution Mitigation Enterprise Fund 542 C.R.S. §43-4-1303 (5)(a)
Fiscal Year 2025-26 Annual Budget **//26**

Fiscal Year 2025-26 Available Revenue		
Line	Source	FY2025-26 Available Revenue
1	Air Pollution Per Ride Fee (Standard Rate)	\$ 10,370,748
2	Air Pollution Per Ride Fee (Carshare/ZEV Rate)	\$ 3,006,854
3	FY2024-25 Roll Forward	\$ 30,261,616
4	FY2024-25 Revenue Reconciliation	\$ 721,290
5	Total Available Revenue	\$ 44,360,508
Fiscal Year 2025-26 Budget		
Line	Budget Item	FY2025-26 Available Budget
6	Administrative & Operating Activities (Cost Center APME0-542)	\$ 199,196
7	Nonattainment Enterprise Staff Compensation	\$ 100,000
8	Nonattainment Enterprise Program Support	\$ 75,000
9	Attorney General's Office Legal Services	\$ 4,000
10	Annual Audit	\$ 2,000
11	Travel Expenses	\$ 500
12	Operating Expenses	\$ 1,000
13	Administrative & Operating Activities Unallocated Balance	\$ 16,696
14	Programming & Projects (Pool PST-NAP)	\$ 43,961,312
15	Community Clean Transportation Assistance Program FY2026-27 Grants	\$ 17,300,000
16	Community Clean Transportation Assistance Program Future Grants	\$ 4,787,500
17	Large Infrastructure Grants Program	\$ 21,152,521
18	Programming & Projects Unallocated Balance	\$ 721,291
19	Contingency Reserve (Cost Center NAP50-542)	\$ 200,000
20	Available for Contingency	\$ 200,000
21	Contingency Reserve Unallocated Balance	\$ -
Total Fund 542 Available Budget		\$ 44,360,508
Total Fund 542 Itemized Allocations		\$ 43,622,521
Total Fund 542 Unallocated Balance		\$ 737,987



Revenue Reconciliation & Rollforwards

- FY24-25 Revenue Reconciliation: \$721,290 (added to Projects pool)
- FY24-25 Rollforwards: \$30,261,615.24
 - \$116,696.24 in Operating Costs
 - \$200,000.00 in Board Contingency
 - \$29,944,919.35 in Projects pool

Attachment B - Updated FY2025-26 Allocation Budget

Nonattainment Area Air Pollution Mitigation Enterprise Air Pollution Mitigation Enterprise Fund 542 C.R.S. §43-4-1303 (5)(a) Fiscal Year 2025-26 Annual Budget **/**/26		
Fiscal Year 2025-26 Available Revenue		
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Total Fund 542 Unallocated Balance		\$ 737,987



COLORADO

Department of Transportation

Nonattainment Area Air Pollution
Mitigation Enterprise

Memorandum

To: Nonattainment Area Air Pollution Mitigation Enterprise (NAAPME) Board of Directors

From: Darius Pakbaz, NAAPME Program Administrator

Date: April 23, 2026

Subject: Nonattainment Area Air Pollution Mitigation Enterprise
10 Year Plan Revisions

Overview:

The Nonattainment Area Air Pollution Mitigation Enterprise staff is updating its 10-Year Plan to reflect changes in revenue collection. This update integrates projected fee collection totals and interest revenue into all relevant data tables and graphs. While the revisions also include an updated nonattainment area map, updated outreach activities and minor formatting, the primary focus is ensuring the plan provides the Board with the most accurate financial data for its continued oversight.

Proposal(s) / Recommendation(s):

Include your proposed action or recommendation for next steps.

Actions By Others:

Review and approve the recommended revisions.

Proposed Motion(s):

Motion to adopt the revised NAAPME 10-Year Plan as presented.

Attachments:

Attachment C - Revised 10-Year Plan

Additional Information:

Please contact [Darius Pakbaz](mailto:Darius.Pakbaz@colorado.gov) (720.241.8097) for further information.



Decision Item

NAAPME 10 Year Plan Revisions

Darius Pakbaz,
Enterprise Administrator



10 Year Plan Revisions

- Updated date on plan cover
- Updated the year (page 9, 14, 15, 28)
- Updated the Nonattainment Area Map (page 11)
- Updated the fee forecasting, revenue tables, and bar graphs (page 12,13,15)
- Updated outreach activities (page 23,24)
- Added CCTAP awards information (page 25)
- Updated the Annual Report verbiage from June (Colorado Fiscal Year) to end of calendar year (page 28)

**Nonattainment Area Air
Pollution Mitigation Enterprise**

10 Year Plan

Adopted June 23, 2022

Updated April 23, 2026



COLORADO
Department of Transportation
Nonattainment Area Air Pollution
Mitigation Enterprise



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Letter from the Board

Hello Coloradans!

On behalf of the Board of Directors of the Nonattainment Area Air Pollution Mitigation Enterprise, I am pleased to present our Ten-Year Plan. This document lays the framework for how this Enterprise will look, not only to fulfill its business purpose, but to allow stakeholders, local government officials, and community members to see how the enterprise plans to allocate its funds and resources over the first ten years.

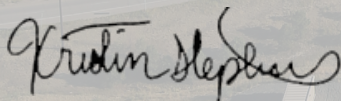
In this plan, we have highlighted three funding areas, which will provide the basis for project selection and prioritization activities that will continue into our first official year of operation. However, this is not a static document; we are committed to having this plan be a living document that will grow and change as decisions are made, circumstances change, and new opportunities arise.

As we continue our work and begin funding projects that will help reduce the environmental and health impacts of transportation, we want to be accountable and transparent with the funds that have been entrusted to us from the Colorado General Assembly and the People of Colorado. In the next few months, we will establish a public accountability dashboard on our website that will help monitor what projects are being funded in the nine-county nonattainment area. Starting in July 2023 we will be publishing an annual report and presenting our work and accomplishments to the Colorado Transportation Commission and the committees of reference in the Colorado General Assembly.

Our Ten-Year plan was informed by public outreach events which helped us identify priorities within our three funding focus areas and will lay the foundation for our activities through next year. Many community partners, residents, and transportation planning organizations have provided valuable input on how to provide programs that meet the needs of our communities and provide viable alternatives that can help achieve our business purpose.

We look forward to engaging with you in the future!

Kristin Stephens

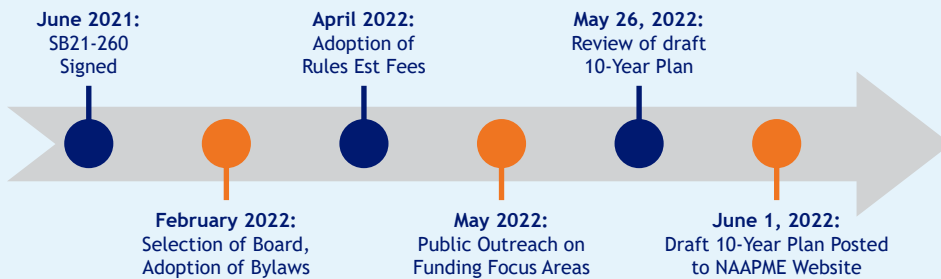


Chair, Nonattainment Area Air Pollution Mitigation Enterprise Board of Directors

Introduction

The Nonattainment Area Air Pollution Mitigation Enterprise (NAAPME), or Nonattainment Enterprise, is one of four new enterprises created by the Colorado General Assembly through Senate Bill 21-260. The Enterprise was established by the legislature to fund projects that help address traffic congestion and reduce the environmental and health impacts of transportation in areas of the state that are federally designated as being in nonattainment with EPA's air quality standards. The Enterprise is housed within the Colorado Department of Transportation and managed by a Board of Directors.

As required within statute, the Enterprise's 10-Year plan outlines the business purpose of the enterprise and establishes the overall direction for the use of these funds through state fiscal year 2031-32. This plan was designed to be flexible to changes in fee collection and market conditions, community needs, and other issues that could affect the business purpose of the Enterprise.



The plan was developed with direction from the Enterprise's Board of Directors and input from local government and the public through outreach efforts conducted by enterprise staff throughout the spring of 2022.

In addition to outlining the overall direction of the enterprise over the next ten years, this plan explains what areas of the state are in nonattainment status, the development of a preliminary spending plan for the next ten years, and outlines potential requirements for projects funded by the enterprise. Further refinements of the enterprise's 10-year plan will continue throughout its life, at the discretion of the enterprise's Board of Directors.





Senate Bill 21-260

Senate Bill 21-260, formally known as the **Concerning the Sustainability of the Transportation System in Colorado** act was passed by the Colorado General Assembly and signed into law by the Governor of Colorado in June 2021. The legislation established two new fees that will fund activities under four new enterprises:

- A new fee on most rides from transportation network companies (TNC) like Uber and Lyft, and;
- A new fee on retail deliveries from companies like FedEx and Amazon

The Nonattainment Area Air Pollution Mitigation Enterprise is one of the recipients of these funds, starting in July of 2022.



Business Purpose of the Enterprise

Under Colorado Revised Statutes 43-4-1303, as amended by Senate Bill 21-260, defines the business purpose of the Nonattainment Area Air Pollution Mitigation Enterprise in subsection three of this statute as:

“ The business purpose of the enterprise is to mitigate the environmental and health impacts of increased air pollution from motor vehicle emissions in nonattainment areas that results from the rapid and continuing growth in retail deliveries made by motor vehicles and in prearranged rides provided by transportation network companies by providing funding for eligible projects that reduce traffic, including demand management projects that encourage alternatives to driving alone or that directly reduce air pollution, such as retrofitting of construction equipment, construction of roadside vegetation barriers, and planting trees along medians. ”

As required by statute, projects funded by this enterprise will be located within nonattainment areas in Colorado.

Ozone is the only pollutant that currently has a nonattainment area within the state, covering nine counties, along the northern and central Front Range. Areas eligible for funding from the enterprise will change in the event the United States Environmental Protection Agency (EPA) adjusts nonattainment areas within the state.



Funding Focus Areas

To fulfill its purpose, the Nonattainment Enterprise has three funding focus areas, as outlined in statute, that will help determine whether a project qualifies for funding from the enterprise:



Projects that sustainably reduce traffic congestion



Projects that reduce the environmental and health impacts of transportation



Projects that improve neighborhood connectivity for communities adjacent to highways

The legislation further directs the Enterprise to take into account issues and impacts of particular importance to the state, including reduction of greenhouse gas emissions and fine particulate matter from the transportation sector.



Nonattainment Enterprise Board of Directors

The enterprise's seven member board of directors is its primary governing body, charged with the following duties:

- Impose the air pollution mitigation per ride and the air pollution mitigation retail delivery fees;
- Issue grants, loans, rebates, and other funding mechanisms for eligible projects;
- Issue revenue bonds payable from enterprise revenue and other available fund sources to the enterprise
- Adopt bylaws for the regulation of its affairs and the conduct of its business;
- Acquire, hold title to, and dispose of real and personal property;
- Employ and supervise individuals, professional consultants, and contractors as necessary to carry out the enterprise's business purpose;
- Seek, accept, and except gifts, grants, donations from private or public sources to fulfill its business purpose, within the restrictions outlined with the Colorado Constitution and statutes;
- Promulgate rules specifically to set the amounts collected of both fees, at or below the maximum values authorized by statute; and
- Publish the process by which the enterprise accepts applications, the criteria for evaluating applications, and a list of grantees or program participants.

Board Composition & Enterprise Staffing

By statute, the governing board consists of seven members, appointed by the Governor of Colorado and confirmed by the Colorado Senate, using the following criteria:

- One member with expertise on environmental, environmental justice, or public health issues;
- One member who is an elected official of a disproportionately impacted community that is a member of the Denver Regional Council of Governments (DRCOG);
- One member who is an elected official of a local government that is a member of the North Front Range Metropolitan Planning Organization (NFRMPO);
- Up to two members who are representatives of disproportionately impacted communities;
- The Executive Director of the Colorado Department of Transportation or the Executive Director's Designee; and
- The Executive Director of the Colorado Department of Public Health and Environment or the Executive Director's Designee.



Appointed members of the board serve at the pleasure of the Governor. The other board members serve for as long as they hold their executive director positions or are designated to serve by an executive director.

In addition to the Board of Directors, the enterprise currently has two staff members who have duties defined by the enterprise’s bylaws and were appointed by an affirmative vote of the board: Enterprise Program Administrator and Board Secretary.

Figure 2: Composition of the Nonattainment Enterprise’s Board of Directors as of June 2026

Director	Community Represented	Appointment Criteria
Lynn Baca	Brighton	Elected official of a disproportionately impacted community that is a member of DRCOG.
Yessica Holguin	Denver	Representative of a disproportionately impacted community.
Kristin Stephens	Fort Collins	Elected official of a disproportionately impacted community that is a member of NFRMPO.
Danielle “Stacy” Suniga	Greeley	Expertise on environmental, environmental justice, or public health issues.
Leanne Wheeler	Aurora	Representative of a disproportionately impacted community.
Herman Stockinger	Colorado Department of Transportation	Executive Director of the Colorado Department of Transportation.
Jessica Ferko	Colorado Department of Public Health & Environment	Executive Director Designee of the Colorado Department of Public Health and Environment.



Nonattainment Areas of Colorado

The Clean Air Act, last amended in 1990, requires the EPA to set National Ambient Air Quality Standards (NAAQS) for six principal pollutants (“criteria” air pollutants) which can be harmful to public health and the environment.

Within the act, there are two standards identified for national ambient air quality standards. Primary standards provide public health protection, including protecting the health of “sensitive” populations such as asthmatics, children, and the elderly. Secondary standards provide public welfare protection, including protection against decreased visibility and damage to animals, crops, vegetation, and buildings. Each standard may have a different maximum level for achievement of standards and different time standard for averaging measurements of the pollutant. These pollutants can come from a variety of sources and different industries, but transportation emissions are one major source in many cases.



The six principal criteria air pollutants, as outlined by the Clean Air Act, are as follows:

- Carbon Monoxide (CO)
- Lead (Pb)
- Nitrogen Dioxide (NO₂)
- Ozone (O₃)
- Particulate Pollution (PM)
- Sulfur Dioxide (SO₂)

If an area exceeds the maximum levels for NAAQS, it is considered to be in “nonattainment.” This can vary in severity from marginal to extreme, depending on the amount of pollution reported in the area and/or failure to achieve the standard within a specified timeframe. An area can move out of nonattainment, must meet certain maintenance requirements for an amount of time (often twenty years) before requirements can be lifted.

While in the past there have been nonattainment areas for particulate pollution and carbon monoxide, all of these areas within Colorado are currently in attainment or in maintenance status. The only pollutant for which Colorado has a nonattainment area is ozone. The EPA has proposed changing the status of this nonattainment area from “serious” to “severe”

Ozone pollution in the air people breathe can harm their health, especially on hot sunny days when ozone can reach unhealthy levels. People at the greatest risk of harm from breathing air containing ozone often include people with lung conditions, such as asthma. Elevated exposures to ozone can also affect sensitive vegetation and ecosystems, including forests, parks, wildlife refuges, and wilderness areas, especially during the growing seasons. Additional information on the effects of ozone pollution, determination of nonattainment and information on other pollutants in the Clean Air Act are available from the EPA at its [Nonattainment Areas for Criteria Pollutants \(Green Book\) webpage](#).

10 Year Anticipated Funding and Spending Forecast

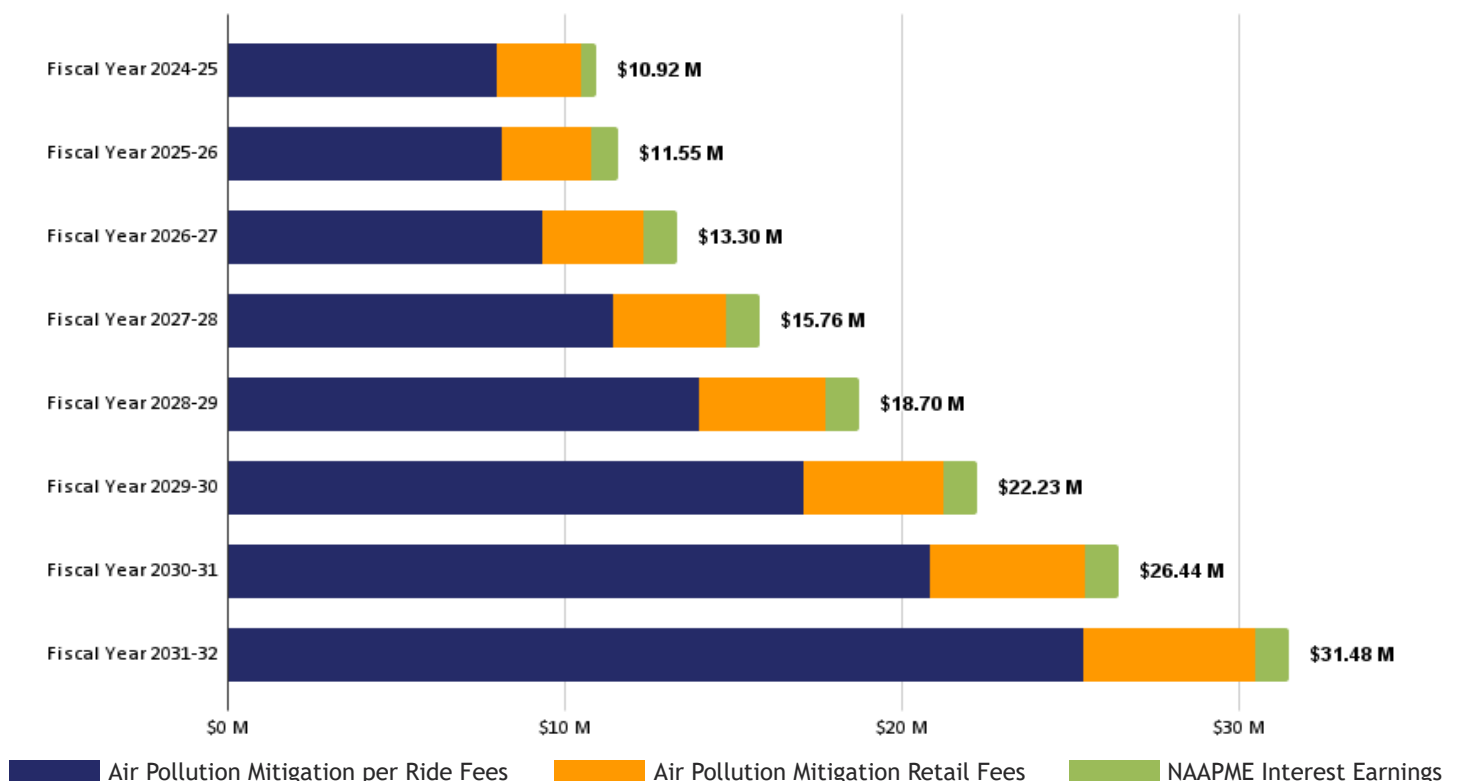


As noted in previous sections of this plan, the enterprise is funded by two fees, authorized by the Colorado General Assembly: The Air Pollution Mitigation per Ride Fee and the Air Pollution Mitigation Retail Delivery Fee. On April 14, 2022, the NonAttainment Enterprise Board of Directors completed a formal rulemaking process, setting the levels for each fee starting on July 1, 2022. The Board adjusted these fees in February 2026, and take effect as of July 2026:

- 14 and 1/4 cents for each prearranged ride that is a carshare ride or for which the driver transports the rider in a zero emissions motor vehicle;
- 27 cents for every other prearranged ride; and
- 80 one-hundredths of one cent for each retail delivery.

From these fees, anticipated revenues for the first year are expected to exceed \$7.1 million, including \$5.2 million from the prearranged ride fee and \$1.9 million from the retail delivery fee. Throughout the next ten years, as the fee levels adjust for anticipated inflation rates and taking into account factors such as population growth and increased usage of services, the total amount of fees anticipated to be collected by the enterprise will exceed \$183 million, including \$152 million from the prearranged ride fee and \$31 million from the retail delivery fee. Anticipated revenue levels per year over the next ten years are outlined in Figure 7.

Figure 4: Anticipated Revenue from Air Pollution Mitigation Fees





Anticipated 10 year revenue from the Air Pollution Mitigation per Ride Fee (\$151 million) and the Air Pollution Mitigation Retail fee (\$36 million) will total over \$188 million.



Proposed Spending Forecast

Based on this anticipated revenue, this plan provides a proposed spending forecast. The spending forecast will serve as a guide for annual planning of resources, anticipating the amount of funding needed for the Enterprise's major budget categories:

- **Programming and Projects**
- **Enterprise Administration and Operations;**
- **Debt Service; and**
- **Enterprise Reserves.**

The spending forecast was developed based on anticipated needs for enterprise operations, debt service, and reserves, with the balance of funding allocated to projects funded by the enterprise.

Programming and Projects will be the primary category for the enterprise to fulfill its business purpose and fund projects within Colorado's nonattainment areas within at least one of the enterprise's three funding focus areas.

Enterprise operations estimates were produced based on current year (2026) staff levels, anticipated staff support from other state agencies, and support from professional consultants/contractors for services to carry out its business purpose. Unused revenue for enterprise operations will be transferred to the Programming and Projects in the next fiscal year.

Debt service, anticipated for one year only, will repay to CDOT a loan that allowed the enterprise to function before the collection of revenue.

Enterprise reserve are allocated for anticipated contingency purposes, as directed by the Enterprise Board. Any fees in reserve for contingency purposes will not exceed \$200,000. This reserve fund will only have allocations in future fiscal years to bring the fund back to the reserve ceiling amount of \$200,000.

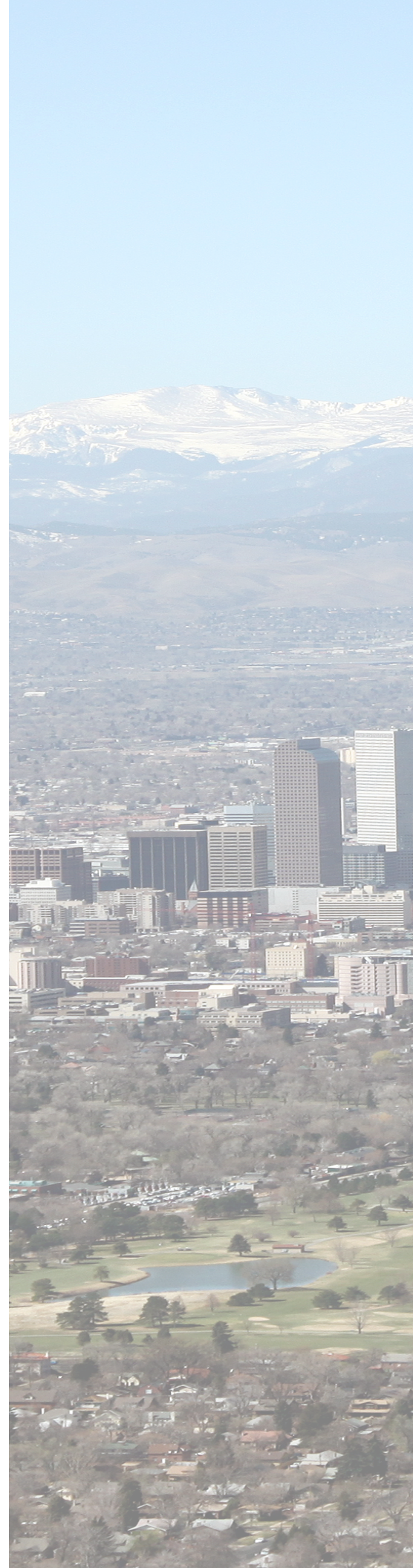




Figure 5: The Nonattainment Area Air Pollution Mitigation Enterprise’s Spending Forecast Plan - June 2026

Line Item	Year 3 FY 2024-25	Year 4 FY 2025-26	Year 5 FY 2026-27	Year 6 FY 2027-28	Year 7 FY 2028-29	Year 8 FY 2029-30	Year 9 FY 2030-31	Year 10 FY 2031-32
Total Revenue	10,919,514	11,554,246	13,299,846	15,755,752	18,700,033	22,225,257	26,439,037	31,482,449
Air Pollution Mitigation Per Ride Fee	\$7,964,988	\$8,107,976	\$9,314,336	\$11,423,923	\$13,985,581	\$17,088,286	\$20,835,717	\$25,364,640
Air Pollution Mitigation Retail Delivery Fee	\$2,505,232	\$2,635,056	\$2,985,510	\$3,331,829	\$3,714,452	\$4,136,971	\$4,603,320	\$5,117,809
NAAPME Interest Earnings	\$449,294	\$811,214	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000	\$1,000,000
Nonattainment Area Air Pollution Enterprise - Revenue Allocation								
Programming & Projects	\$10,684,401	\$11,316,630	\$13,059,640	\$15,512,866	\$18,454,372	\$21,976,724	\$26,187,532	\$31,227,868
Large Projects Grant Program	\$7,479,080	\$7,921,641	\$9,141,748	\$10,859,006	\$12,918,060	\$15,383,707	\$18,331,273	\$21,859,508
Small Projects Grant Program	\$3,205,320	\$3,394,989	\$3,917,892	\$4,653,860	\$5,536,312	\$6,593,017	\$7,856,260	\$9,368,360
Administration & Operations	\$235,113	\$237,616	\$240,206	\$242,886	\$245,661	\$248,533	\$251,505	\$254,581
Debt Service	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00
Contingency Reserve	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00	\$- .00
Total - NAAPME	\$10,919,514	\$11,554,246	\$13,299,846	\$15,755,752	\$18,700,033	\$22,225,257	\$26,439,037	\$31,482,449

Note: This spending forecast is preliminary and actual revenue allocation will be determined by the enterprise’s board, through the adoption of an official budget for the enterprise before the start of each state fiscal year. This above forecast in Figure 7 is used for planning purposes only. It does not reflect actual allocations of enterprise revenue.



Enterprise Funding Focus Areas & Project Selection

At this early stage of the Enterprise's work, specific projects have not yet been identified. Instead the Board has focused on seeking public input on the types of projects that would support the three funding focus areas outlined in the legislation.

More specific requirements will be developed by the enterprise Board of Directors as it develops the first year program.

The three funding focus areas are:



Sustainably reduce traffic congestion



Reduce the environmental and health impacts of transportation



Improve neighborhood connectivity for communities adjacent to highways



Photo Credit: RFTA



Sustainably Reduce Traffic Congestion

Reducing traffic congestion is one of the key provisions within the enterprise's purpose. However, to fulfill the objectives of other funding focus areas, this must be done in a sustainable manner.

Within this funding category, the enterprise will focus on projects that provide alternatives to single occupancy travel including transit services, active transportation alternatives, and carpool alternatives, as well as roadway operations improvements that sustainably reduce congestion, such as traffic incident management.

Examples include:



- Expanding interregional transit services, like Bustang;
- Development and expansion of bus rapid transit services;



- Construction of Mobility Hubs, destinations for transit services that connect inter-regional and local services, including first and last miles services, electric vehicle charging, and bike parking;



- New and expanded sidewalks and bike paths; and
- New and expanded vanpool, carpool, and other services for commuter travel.



Reduce Environmental & Health Impacts of Transportation

As noted previously in this plan, transportation is one of the main contributors to ozone pollution. Additionally, transportation is the largest contributor of greenhouse gas emissions in both Colorado and nationwide.

This funding focus area focuses on reducing impacts from the construction and ongoing operation of transportation projects.

Examples include:



- Measures that would reduce the impact of large highway construction projects;
- Retrofitting construction equipment for highway projects;
- Air quality monitoring for larger highway construction projects; and
- Roadside vegetation barriers.





Improve Neighborhood Connectivity of Communities Adjacent to Highways



The purpose of this funding focus area is to fund mitigation measures that help reconnect communities and provide multimodal options to move along and across large urban corridors.

Examples would include:



- More sidewalks and bike paths along major corridors and local roads;
- Safer bike and pedestrian connectivity along busy urban streets; and
- Projects that reduce traffic speeds along busy urban streets.



Project & Program Selection



20m
32.2k

Cherry Creek Trail

In order to allow the maximum flexibility for the selection of specific projects and/or programs for the NAAPME Board of Directors to fund with enterprise revenue, specific requirements and prioritization criteria will be developed by the Board during the first year of revenue collection, and reviewed on an annual basis. This will be made publicly available on the enterprise's website and broadcast at future public outreach activities.

At a minimum, projects funded by the Nonattainment Enterprise must demonstrate the following:

- **The location of the project and/or program must be located within the nine county ozone nonattainment area.**


If there is a determination that a new county or area within Colorado has fallen into nonattainment for any of the criteria pollutants as identified by the EPA, they will become eligible for project and/or program funding.

Any area that upgrades to maintenance status that is currently in nonattainment for ozone (as of June 2022), will no longer be eligible for future projects and/or programs, but will be allowed to continue projects and/or programs that are in progress when the determination is finalized.

NAAPME Selection Criteria

The NAAPME Board has approved the following criteria to be eligible for grant funding:

- Projects are eligible if the activities in the submitted application meet the requirements for the funding program outlined by the Board of Directors and meet eligibility requirements set forth in 43-4-1302 C.R.S. and federal statute.
- Projects must be located in or benefit a nonattainment area.
- Eligible project sponsors meet eligibility criteria under 43-4-1302 C.R.S. to apply for funding, or partner with an eligible entity and have the authority to enter into a contract with the State.
- Eligible project sponsors are in good standing with the Colorado Secretary of State, have no projects on the federal inactive list with the Colorado Department of Transportation, and have not had a non-compliance determination on a sub-allocated recipient audit/visit.
- Applications for funding will only be considered through an open project call as approved by the Board of Directors for specific programs established by the Enterprise.
- Projects must demonstrate emissions reduction benefits and report those benefits to the Enterprise, as a condition for approval.
- Applications for infrastructure projects (professional services) must complete an engineering assessment with an professional engineering entity identified by the Board.
- A completed infrastructure project is open to the general public and meets the accessibility standards of the Americans with Disabilities Act (ADA) of 1990.
- All projects and project sponsors must follow and be in compliance with all applicable federal, state and local laws and regulations that would apply to the project.
- Applicants must be able to supply cash local matching funds for the projects as required by the specific Enterprise program, or apply for a reduction waiver, approved by the Board of Directors.



The NAAPME Board also approved the following criteria for evaluating competitive applications for grant funding:

- Project Sponsors provide a reported amount of emissions benefit reduction expected with the completion of the proposed project, measured in kilograms per day (kg/day).
- Project Sponsors have provided documented outreach to engage with disproportionately impacted communities and how the project would help address identified needs and/or issues.
- An articulation to what degree the project would improve economic opportunities for individuals in disproportionately impacted communities.
- If the project is located within or supports a transportation need within a disproportionately impacted community as outlined in state statute.
- How the project meets the business purpose of the enterprise and its three funding focus areas and/or the objectives outlined with the specific Enterprise funding program.
- Does the project improve the safety of the traveling public or has elements of safety improvement, especially vulnerable users?
- Documented commitment for long-term maintenance of infrastructure projects.
- Demonstrated likelihood of successful project delivery, including completion of the engineering evaluation by a licensed engineer.
- If the project is a part of, or is a portion of a project that was prioritized in an MPO Regional Transportation Plan (in MPO areas) and/or the CDOT 10-Year Plan (rural areas) or local government strategic transportation plan.
- Demonstrates improvement in, or expands transportation choice in the region/community as opposed to increasing single occupancy vehicle travel in the community.
- Quality of the Application, dependent on the specific program.
- Evaluation Criteria may be added to specific funding programs, as approved by the Board of Directors.

Public Outreach for the 10 Year Plan

The Enterprise initiated outreach activities in February 2022 with the opening of public comment on the rulemaking establishing fees levels for both the prearranged ride fee and the retail delivery fee. Rulemaking concluded on April 14, 2022 with the incorporation of adjustments to the rule based on public feedback and adoption of the rule by the Board of Directors.

During this time, the enterprise established its online presence, which included:

- A website providing information on the Enterprise and access to all meeting materials;
- Establishment of an email address to contact enterprise staff directly;
- Establishment of an email subscription service to allow interested parties to receive updates when new information is available; and
- Release of a short video outlining the purpose of the enterprise, anticipated revenues, and directing viewers towards avenues to provide feedback at the start of May 2022, with a Spanish language version of the video coming soon.

Additionally, all Board of Directors meetings were live streamed on the Youtube platform. Recordings of these meetings, in addition to meeting minutes, were made available on the Enterprise's website within one week after its occurrence and as required under Colorado statute.



NAAPME's Public Outreach Survey received 181 responses and 95 public comments

To help the Board of Directors and enterprise staff understand stakeholder and community needs, the enterprise conducted the following activities throughout May 2022 to solicit public comment on the funding focus areas outlined in the 10-year plan and how they would prioritize specific examples within each funding focus area.

Outreach activities included:

- Presentations to the Statewide Transportation Advisory Committee and the DRCOG and NFRMPO Technical Advisory committees, to help notify local government officials about the enterprise and its public outreach programs;
- Public outreach survey, which allowed users to rank project examples within each funding focus area and provide comments on the proposed focus areas;
- Virtual Public Listening session (held May 17), providing information on the enterprise's purpose and soliciting comment on the funding focus areas; and
- Spanish translation of both the survey and listening session.
- On November 21, 2024, the Community Clean Transportation Assistance Program (CCTAP) website debuted alongside a formal Notice of Funding Opportunity (NOFO) press release.
- Throughout late 2024, the agency delivered NOFO presentations to key planning organizations within the Ozone Nonattainment Area.
- A CCTAP webinar was held on February 14, 2025, to guide applicants in aligning their projects with NAAPME's emission-reduction goals.
- Published the CCTAP awards press release in August 2025 to announce the officially selected projects.

Public Outreach Survey Results

NAAPME's public outreach survey asked respondents to rank their preferred project types for each of NAAPME's three funding focus areas. Below are the project types ranked from most popular to least.

Sustainably Reduce Traffic Congestion

- Expand Van Pools & Car Pools
- Expand Bustang
- Build More Bike Trails & Sidewalks
- Establishing Mobility Hubs
- Bus Rapid Transit

Reduce Environmental & Health Impacts of Transportation

- Air Quality Monitoring for Highway Projects
- Construction Equipment Retrofit
- Roadside Vegetation Barriers
- Mitigation of Construction Impacts

Improve Neighborhood Connectivity of Communities

- Projects that Slow and Calm Traffic
- Build More Bike Trails & Sidewalks
- More and Safer Bicycle and Pedestrian Connectivity

NAAPME CCTAP Awards

The Enterprise Board approved 11 projects to receive funding through NAAPME’s Community Clean Transportation Assistance Program (CCTAP) during the June 26, 2025 NAAPME Board meeting. Grant applications came from various organizations across the nonattainment area with additional consideration given to projects that support disproportionately impacted communities, ensuring that the benefits of clean transportation reach those most affected by air pollution.

Several of the grant recipients will be using the funds to expand on already successful projects, while other recipients will be using funds to begin new projects. In Loveland, for example, grant funding will help create a mobility hub and improve traffic flow at the intersection of US Highway 34 and US Highway 287.

“The City of Loveland is proud to partner with the Colorado Department of Transportation and NAAPME on a project that will enhance two vital regional corridors,” said Loveland City Engineer Nicole Hahn. “By 2028, we aim to deliver transportation improvements that will reduce congestion, expand access to active modes of travel and contribute to better air quality for the entire Front Range community.”

In Greeley, funding will be used to build four mobility hubs, helping integrate multiple transit options for the area. Victoria Leonhardt, senior urban transportation planner for the City of Greeley, said Greeley was excited to receive the CCTAP grant to support the “Greeley Connected: Mobility Hubs Project” – a vital investment in our community’s future.

“These hubs will help improve access, reduce emissions, and support a stronger local economy by connecting people to more options – whether they walk, bike, ride transit, or drive electric,” Leonhardt said. “This project moves us closer to achieving the ‘Greeley on the Go 2045’ vision of a safe and connected city.”

The projects selected aim to improve multimodal access, promote active transportation options like biking and walking, and increase safety and connectivity through infrastructure upgrades and strategic mobility hubs. A total of \$17.3 million in funding has been awarded to these projects:

Moraine Avenue Multimodal Trail - Town of Estes Park (\$4.5 million)

Trail that will integrate seamlessly with the existing transit system and connect residential, business, and downtown Estes Park by promoting safer and more accessible travel. The trail will encourage residents and visitors to walk or bike to key destinations, including Rocky Mountain National Park.

Colorado Highway 119 Mobility - Last Mile to Finish Line - Boulder County (\$3.2 million)

Three multimodal improvement projects and one travel demand management program to support the CO 119 Safety, Mobility, and Bikeway project.

Weld County Road 59 and Colorado Highway 52 Roundabout - Weld County (\$1.8 million)

Completes a roundabout to enhance air quality and traffic flow and eliminating serious broadside crashes at the intersection of WCR 59 and CO 52, a key east/west truck route. It will improve safety for students and families accessing nearby schools, and support travel for the disproportionately impacted communities of Hudson, Lochbuie and Keenesburg.

Environmental Justice Air Pollution Mitigation - Regional Air Quality Council (\$1.5 million)

Enhance and expand four already successful programs in the Denver Metro area (Accessible Bikes for Community, Clean Air Auto Repair, Engines Off and Simple Steps Better Air) to Larimer and Weld Counties.

Colorado Highway 66 Pedestrian Trail - Town of Mead (\$1.4 million)

Construct a bicycle/pedestrian underpass at CO 66 that will connect downtown Mead to residential and commercial areas south of CO 66, removing the barrier the high-speed highway currently presents.

Greely Connected: Mobility Hubs - City of Greeley (\$1.4 million)

Establishes a network of four mobility hubs to integrate public transit, biking, walking and alternative fuel infrastructure for seamless multi-modal transportation.

US Highway 34 and US Highway 287 Advancing Corridor Connectivity with Equitable and Safe Streets (ACCESS) Project - Town of Loveland (\$1.2 million)

Intersection improvements that optimize traffic flow and create a strategic mobility hub to connect four city routes and seven regional routes. The hub will include dual left-turn lanes, right-turn bays, adaptive traffic signals, shorter crossing distances and improvements to bicycle/pedestrian access.

First and Last Mile - Federal BRT - City of Denver (\$800,000)

Improve multi-modal access to the forthcoming Federal Bus Rapid Transit (BRT) corridor by designing upgrades to existing and future bikeways, pedestrian crossings and bus stops on east/west corridors crossing Federal Boulevard.

Taft Hill Road and Active Modes Improvements - City of Fort Collins (\$539,864)

This project will include multimodal improvements by widening sidewalks, adding a new side path, protected bike lanes and safer crossings.

Connecting North College - City of Fort Collins (\$528,275)

Plan and design active transportation networks for the disproportionately impacted North College neighborhood that is currently separated from the urban core by Poudre River, Union Pacific Railroad, Larimer and Weld canals and US Highway 287. Identify barriers and gaps in the current network that prevents residents from accessing schools, Fort Collins free transit system and the city-wide paved trail network.

Missed Connections - Adams County (\$500,000)

Complete missing sidewalks and curb ramps in unincorporated Adams County, ensuring transit riders can safely walk, or roll, to their final destination along the forthcoming Federal Bus Rapid Transit (BRT) corridor.

Collectively, these projects advance the larger goal of creating a more resilient, sustainable, and equitable transportation network across the region. By prioritizing connectivity and air quality, this funding cycle ensures that the local improvements made today provide a measurable foundation for the state's long-term environmental and mobility objectives.



Enterprise Reporting & Next Steps

The enterprise and its Board of Directors are committed to transparency and accountability throughout its work.

Public Accountability Dashboard

Starting in the next state fiscal year, the Enterprise will begin to develop its Public Accountability Dashboard, which will provide regular updates on the progress of its program, including total revenue collected, revenue allocated to projects and programs, expenditures and completion of funded projects, and anticipated air pollution mitigation benefits.

Annual Report

An annual report, mirroring the information that will populate the Public Accountability Dashboard, will be published in December at the end of each calendar year. This report will be presented to the Colorado Transportation Commission, the Colorado House of Representatives Transportation and Local Government Committee and the Colorado Senate Transportation and Energy Committee.

Public Outreach Activities

The Board of Directors will discuss and approve future public outreach activities throughout the next fiscal year, which will solicit public comment on project selection and prioritization requirements, community needs, and other topics of interest to fulfill the business purpose of the Enterprise and help inform updates to the 10-year plan.

Annual 10-Year Plan Updates

The Enterprise Board of Directors adopted this initial 10-year plan on June 23, 2022. The 10-year plan will be updated as projects are funded and implemented. This plan was developed with a particular eye towards uncertainty associated with the new revenue source.

This 10-year plan was updated on April 23, 2026.





COLORADO

Department of Transportation

Nonattainment Area Air Pollution
Mitigation Enterprise

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Proposed Motion

**Motion to adopt the revised
NAAPME 10 Year Plan, as
presented,**

Darius Pakbaz,
Enterprise Administrator



Wrap Up / Next Steps

Speaker,
Title



Upcoming Dates:

- May 26, 3:00 p.m. - 4:30 p.m. - *Nonattainment Board Meeting*
- June 26, 2022, 3:00 p.m. - 4:30 p.m. - *Nonattainment Board Meeting*

Upcoming Meeting Topics:

- 10 Year Plan Development



Adjournment

Kristin Stephens,
NAAPME Chair