The Central Front Range (CFR) Transportation Planning Region (TPR) includes Custer, Fremont, and Park Counties and portions of El Paso and Teller Counties. The largest cities in the Region include Cañon City, Cripple Creek, Fairplay, Florence, and Westcliffe. Public transit and human services transportation play an integral role in the Region’s multimodal transportation network by providing mobility and promoting personal independence to residents in the Region. Transit improves quality of life and supports public health by providing access to jobs, schools, shopping, food, medical care, senior centers, social services, and recreation in the Region while also providing connectivity to goods and services in nearby major activity centers, such as Colorado Springs, Pueblo, and the Greater Denver Area.

Every four to five years, Colorado Department of Transportation (CDOT), in coordination with regional planning partners, updates regional transit plans in all rural regions of the state. This Plan serves as the Coordinated Public Transit and Human Services Transportation Plan for the CFR TPR and establishes a framework for creating an integrated statewide transit system that meets the mobility needs of Coloradans. CDOT’s Division of Transit and Rail (DTR), in coordination with the CFR TPR members and transit agencies, took input from the general public to develop this Plan in accordance with all CDOT and Federal Transit Administration (FTA) planning requirements. The TPR will use this Plan to prioritize transit investments and work towards the long-term implementation of the Region’s unique transit vision and goals.

CFR Transit Vision
Improve mobility for all residents, employees, and visitors through the effective coordination and delivery of transit services that are sustainable and provide the maximum benefit for available resources.

CFR Transit Goals
1. Improve coordination and develop partnerships
2. System preservation and expansion
3. Improve regional connections
Regional Snapshot

Transportation - whether walking, biking, taking transit, vanpooling, carpooling, or driving a car - is a critical element of everyone’s daily life and well-being. Providing access to safe and reliable transportation for all, regardless of who they are or where they come from, results in the creation of accessible and inclusive communities, healthier lifestyle choices, and improved economic prosperity.

When considering the Central Front Range’s mobility future, reviewing and analyzing available data helps uncover potential gaps and needs in the transportation network. Populations that often have a higher than average need for transit and/or have limited access to transportation services and facilities include:

- Older adults (65+)
- People with disabilities
- Communities of color
- Low-income residents
- People with limited English proficiency
- Households without a car
- Veterans

Equality vs. Equity of Colorado’s Transportation Network

Colorado’s statewide transit planning efforts consider the needs of all people - not only from an equality perspective, but also through the lens of equity. An equitable transportation network offers convenient and affordable access to jobs, medical services, education, grocery shopping, and social/recreational activities. Access results in opportunities that can often positively influence personal health and quality of life.

Population & Employment Projections through 2045

Projected Employment Growth

65%

Projected Population Growth

28%

Projected Age 65+ Population Growth

37%

CFR Historically Underrepresented Populations


Identified Transit Needs


Where People Travel to Work (by County)

Source: US Census Bureau Longitudinal-Employer Household Dynamics, 2015; Data for El Paso and Teller includes both the rural and urbanized portions of each county
CDOT conducted a comprehensive stakeholder and public engagement effort to gather input from elected officials, stakeholders, and community members about transportation needs – including transit and human services transportation - in the CFR through one-on-one meetings, online surveys, participation in community events, and small group meetings. The highest priority transit trends and issues that emerged from this outreach included:

- **Interest in passenger rail**
  - 43% of respondents
- **Need for additional transportation options**
  - 24% of respondents
- **Interest in expansion of existing bus services**
  - 12% of respondents
- **Desire to accommodate the travel needs of historically underrepresented populations**
  - 11% of respondents
- **Interest in transit supportive infrastructure improvements**
  - 8% of respondents
- **Concerns over lack of transit funding**
  - 1% of respondents

---

### Ranking of Potential Travel Option Improvements

Your Transportation Plan online survey respondents were asked to identify how much they value five potential multimodal transportation strategies that could help improve travel options in the CFR TPR.

#### Preferred Travel Option Improvement Strategies:

1. **Expand Intercity Transit**
2. **Improve Travel Time Reliability**
3. **Enhance Local & Regional Transit**
4. **Provide Multimodal Hubs/Connections**
5. **Expand the Bicycle & Pedestrian Network**

---

### Transit Provider Desired Transit Improvements

In fall 2019, a survey was distributed to transit and human services agencies in the CFR TPR. One of the survey questions asked providers what improvements are most needed in the Region. As shown below, CFR TPR providers indicated that increasing service frequency and service coverage are the most desired improvements.
In 2014, CDOT conducted its first ever statistically valid statewide survey of older adults and adults with disabilities to learn about specific travel behavior and transportation needs of these populations and their preferences and priorities. The survey was conducted again in 2019 to begin to understand changes and trends of these populations over time. Since 2014, the number of people that say they “sometimes” or “a lot of times” have difficulty finding transportation for trips they need to make decreased by nine percent. Overall, the types of trips that people have trouble finding transportation for is similar to 2014 data, with the highest need being trips for medical appointments and shopping/pharmacy. The findings from the 2019 survey relevant to the CFR are found below.

### Barriers to Using Public Transportation Services

<table>
<thead>
<tr>
<th>Service is not provided where I live or where I want to go</th>
<th>Service does not operate during the times I need</th>
<th>Buses, trains, or light rail do not come often enough they do not run with enough frequency</th>
<th>Information about fares, schedules, and routes is difficult to find</th>
<th>I cannot easily access bus, train, or light rail stops/stations because there are no sidewalks, curbs, or because I’m not able to safely cross the road</th>
<th>Distance from bus, train, or light rail stops/stations is too far for me to walk</th>
<th>Fares are too expensive</th>
<th>Travel time to my destinations is too long</th>
</tr>
</thead>
<tbody>
<tr>
<td>Central Front Range</td>
<td>Statewide Average</td>
<td>Central Front Range</td>
<td>Statewide Average</td>
<td>Central Front Range</td>
<td>Statewide Average</td>
<td>Central Front Range</td>
<td>Statewide Average</td>
</tr>
</tbody>
</table>

The most common barrier identified in the CFR related to public transportation was coverage of existing services. Other common barriers included insufficient frequency and distance to public transportation stops.
### Existing Providers & Coordination Activities

All transit service provider information and associated data for the CFR was collected from the 2019 Statewide Transit Plan Provider Survey, National Transit Database, previous plans, CDOT’s Division of Transit and Rail, and internet research. While extensive efforts were made to collect information about all providers, the information may not be comprehensive.

#### Bustang Outrider
Bustang, CDOT’s interregional express bus service, is funded by CDOT and operated by a local provider. Two Bustang Outrider routes serve the Central Front Range.

- **Gunnison-Denver Outrider Route** - Connects the CFR to the San Luis Valley, Gunnison Valley, and Greater Denver Area. This route, operated by Alpine Express, runs one bus daily from Gunnison to Denver in the morning and Denver back to Gunnison in the afternoon.

- **Alamosa-Pueblo Outrider Route** - connects the CFR with the San Luis Valley and Pueblo Area. The route is operated by the Senior Resource Development Agency out of Pueblo, with one run in each direction daily; from Alamosa to Pueblo in the morning and Pueblo to Alamosa in the afternoon/ evening.

#### Central Front Range stops: Fairplay and Pine Junction

#### Alamosa-Pueblo Outrider Route
- **Central Front Range stops:** Cotopaxi, Cañon City, and Penrose

### Transit Service Types

- **Fixed-route:** Transit service that operates on a defined route and schedule.
- **Deviated Fixed-Route:** Transit service that follows a defined route and schedule but will deviate off route within a defined area to pick up passengers upon request.
- **On-Demand:** Typically door-to-door service where you call ahead to schedule a trip (e.g., Dial-a-Ride, Call-n-Ride, Access-a-Ride).
- **Vanpools:** Service that is organized in advance by a group of people who travel to and from similar locations at the same time.

### Transit Service Categories

- **Interregional Public:** Open to the general public and connects one region/TPR of the state to another region/TPR.
- **Regional Transit Service:** Open to the general public and connects communities and counties within a region/TPR.
- **Local Transit:** Open to the general public and operates primarily within a city, town, or community.
- **Human Services Transportation:** Service provided by a human services agency that is typically for a specific population, such as older adults, people with disabilities, and veterans.
- **Vanpool:** Service that is organized in advance by a group of people who travel to and from similar locations at the same time.
- **Private For-Profit Transportation:** Services that are operated privately and can include taxis, resort transportation, ridehailing services (Uber, Lyft), etc.

### Definitions

- **Interregional Public:** Open to the general public and connects one region/TPR of the state to another region/TPR.
- **Regional Transit Service:** Open to the general public and connects communities and counties within a region/TPR.
- **Local Transit:** Open to the general public and operates primarily within a city, town, or community.
- **Human Services Transportation:** Service provided by a human services agency that is typically for a specific population, such as older adults, people with disabilities, and veterans.
- **Vanpool:** Service that is organized in advance by a group of people who travel to and from similar locations at the same time.
- **Private For-Profit Transportation:** Services that are operated privately and can include taxis, resort transportation, ridehailing services (Uber, Lyft), etc.

### Interregional, Regional & Local Transit Providers

<table>
<thead>
<tr>
<th>Provider</th>
<th>Service Area</th>
<th>Types of Service</th>
<th>Span of Service</th>
<th>Fares</th>
<th>2018 Annual Ridership</th>
<th>2018 Ops &amp; Admin Budget</th>
<th>2018 Vehicle Revenue Miles</th>
<th>2018 Vehicle Revenue Hours</th>
</tr>
</thead>
<tbody>
<tr>
<td>City of Cripple Creek</td>
<td>Municipality</td>
<td>Deviated Fixed-Route</td>
<td>Daily (7:00AM - 10:00AM)</td>
<td>$1.00/ride</td>
<td>49,974</td>
<td>$363,001</td>
<td>78,274</td>
<td>11,860</td>
</tr>
<tr>
<td>Cañon City Golden Age Council (Fremont County Transit)</td>
<td>Fremont County</td>
<td>Deviated Fixed-Route</td>
<td>M-F (7:40AM - 4:40PM)</td>
<td>Suggested donation</td>
<td>9,559</td>
<td>$256,333</td>
<td>75,335</td>
<td>6,320</td>
</tr>
<tr>
<td>Teller Senior Coalition</td>
<td>Teller County</td>
<td>Deviated Fixed-Route</td>
<td>M-F (8:00AM - 5:00PM)</td>
<td>$10.00 maximum fare</td>
<td>6,590</td>
<td>$221,806</td>
<td>76,713</td>
<td>5,069</td>
</tr>
<tr>
<td>Wet Mountain Valley Community Service</td>
<td>100 miles around Westcliffe</td>
<td>Deviated Fixed-Route</td>
<td>M-F (8:00AM - 5:00PM)</td>
<td>Suggested donation</td>
<td>2,309</td>
<td>$81,345</td>
<td>50,762</td>
<td>2,340</td>
</tr>
<tr>
<td>Park County</td>
<td>Interregional (Park County Commuter w/ Summit Stage); CFR and Intermountain TPRs</td>
<td>Daily (7:00AM - 6:00PM)</td>
<td>$2/Ride</td>
<td>Included in Summit Stage data</td>
<td>Included in Summit Stage data</td>
<td>Included in Summit Stage data</td>
<td>Included in Summit Stage data</td>
<td></td>
</tr>
<tr>
<td>Summit County (Summit Stage)</td>
<td>Interregional (Operates Park County Commuters): CFR and Intermountain TPRs</td>
<td>Daily (5:15AM - 1:40AM)</td>
<td>$2/ride</td>
<td>1,697,776</td>
<td>$10,579,762</td>
<td>1,670,783</td>
<td>84,929</td>
<td></td>
</tr>
<tr>
<td>Upper Arkansas Area Council of Governments</td>
<td>Multi-county: Custer; Fremont</td>
<td>Deviated Fixed-Route</td>
<td>M-F (7:00AM - 6:00PM)</td>
<td>Suggested donation</td>
<td>Not available</td>
<td>Not available</td>
<td>Not available</td>
<td>Not available</td>
</tr>
</tbody>
</table>

Note: Ridership, budget, revenue miles, and revenue hours include all service types. In the case of Summit County, these metrics include all Summit Stage services provided outside the CFR TPR, as well as the Park County Commuter.

Source: 2018 National Transit Database, 2019 CDOT Statewide Transit Plan Provider Survey

### Legend

- **Fixed Route Bus**
- **Demand Response**
- **Commuter Bus**
- **Trolley Bus**
- **Vouchers or Reimbursement**
Five-year historic trends for key transit operating metrics (ridership, revenue miles, and revenue hours) for all local and regional public transit service providers in the CFR show that ridership is down, but revenue miles and hours are generally up since 2014.

**Total TPR Annual Ridership**

<table>
<thead>
<tr>
<th>Year</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>75,022</td>
<td>73,733</td>
<td>70,053</td>
<td>74,077</td>
<td>68,432</td>
<td></td>
</tr>
</tbody>
</table>

**Total TPR Vehicle Revenue Miles**

<table>
<thead>
<tr>
<th>Year</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>224,108</td>
<td>218,773</td>
<td>220,278</td>
<td>287,785</td>
<td>281,084</td>
<td></td>
</tr>
</tbody>
</table>

**Total TPR Vehicle Revenue Hours**

<table>
<thead>
<tr>
<th>Year</th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>18,382</td>
<td>19,282</td>
<td>21,288</td>
<td>25,065</td>
<td>25,589</td>
<td></td>
</tr>
</tbody>
</table>

## Transit Provider Service Performance Metrics

Key performance data indicate the efficiency of an agency’s service operations. CFR cost/trip, cost/revenue hour, and cost/revenue mile are shown below.

### ANNUAL COST/TRIP

<table>
<thead>
<tr>
<th>Service Provider</th>
<th>Fixed-Route and Deviated-Fixed Route Services</th>
<th>Demand Response Services</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Central Front Range Average</strong></td>
<td>$14.18</td>
<td>$26.59</td>
</tr>
<tr>
<td><strong>Wet Mountain Valley Community Service</strong></td>
<td>$15.88</td>
<td>$37.56</td>
</tr>
<tr>
<td><strong>Teller Senior Coalition</strong></td>
<td>$12.49</td>
<td>$6.74</td>
</tr>
<tr>
<td><strong>City of Cripple Creek</strong></td>
<td>$12.49</td>
<td>$6.74</td>
</tr>
<tr>
<td><strong>Cañon City Golden Age Council Inc.</strong></td>
<td>$26.59</td>
<td>$37.56</td>
</tr>
</tbody>
</table>

### ANNUAL COST/REVENUE HOUR

<table>
<thead>
<tr>
<th>Service Provider</th>
<th>Fixed-Route and Deviated-Fixed Route Services</th>
<th>Demand Response Services</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Central Front Range Average</strong></td>
<td>$99.14</td>
<td>$36.47</td>
</tr>
<tr>
<td><strong>Wet Mountain Valley Community Service</strong></td>
<td>$41.71</td>
<td>$43.96</td>
</tr>
<tr>
<td><strong>Teller Senior Coalition</strong></td>
<td>$41.71</td>
<td>$156.56</td>
</tr>
<tr>
<td><strong>City of Cripple Creek</strong></td>
<td>$41.71</td>
<td>$36.47</td>
</tr>
<tr>
<td><strong>Cañon City Golden Age Council Inc.</strong></td>
<td>$156.56</td>
<td>$36.47</td>
</tr>
</tbody>
</table>

### ANNUAL RIDERSHIP

<table>
<thead>
<tr>
<th>Service Provider</th>
<th>Fixed-Route and Deviated-Fixed Route Services</th>
<th>Demand Response Services</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Central Front Range Average</strong></td>
<td>2,882</td>
<td>15,667</td>
</tr>
<tr>
<td><strong>Wet Mountain Valley Community Service</strong></td>
<td>1,187</td>
<td>5,403</td>
</tr>
<tr>
<td><strong>Teller Senior Coalition</strong></td>
<td>1,187</td>
<td>5,403</td>
</tr>
<tr>
<td><strong>City of Cripple Creek</strong></td>
<td>4,577</td>
<td>45,397</td>
</tr>
<tr>
<td><strong>Cañon City Golden Age Council Inc.</strong></td>
<td>9,599</td>
<td>9,599</td>
</tr>
</tbody>
</table>

### ANNUAL OPERATING COSTS

<table>
<thead>
<tr>
<th>Service Provider</th>
<th>Fixed-Route and Deviated-Fixed Route Services</th>
<th>Demand Response Services</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Central Front Range Average</strong></td>
<td>$37,999</td>
<td>$211,622</td>
</tr>
<tr>
<td><strong>Wet Mountain Valley Community Service</strong></td>
<td>$18,853</td>
<td>$202,953</td>
</tr>
<tr>
<td><strong>Teller Senior Coalition</strong></td>
<td>$18,853</td>
<td>$202,953</td>
</tr>
<tr>
<td><strong>City of Cripple Creek</strong></td>
<td>$57,145</td>
<td>$305,856</td>
</tr>
<tr>
<td><strong>Cañon City Golden Age Council Inc.</strong></td>
<td>$57,145</td>
<td>$305,856</td>
</tr>
</tbody>
</table>

Source: 2018 National Transit Database Data and 2019 Statewide Transit Plan Provider Survey
Human Services Transportation Providers

Several human services agencies operate transportation services in the CFR TPR; however, for many of these providers, transportation is only one of the services they provide. The table below identifies human services agencies in the Region that provide transportation services and the populations they serve. The list below is limited to those that responded to the 2019 Statewide Transit Plan Provider Survey and may not be comprehensive.

<table>
<thead>
<tr>
<th>Provider</th>
<th>Service Area</th>
<th>Days of Service</th>
<th>Passenger Eligibility</th>
<th>Types of Service</th>
<th>Approximate Passenger Trips/Year</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fremont County Head Start</td>
<td>Fremont County</td>
<td>Fixed-route: M-Th</td>
<td>Low-income populations</td>
<td></td>
<td>756</td>
</tr>
<tr>
<td>Starpoint</td>
<td>Multi-county: Fremont, Chaffee, Custer</td>
<td>Demand response: Tu</td>
<td>People with disabilities</td>
<td></td>
<td>1,800-2,000</td>
</tr>
<tr>
<td>Park County Senior Coalition</td>
<td>Park County</td>
<td>Fixed-route: M, Tu, Th, F</td>
<td>Older adults (60+) who have a disability, are veterans, are low income, or receive Medicaid</td>
<td>Not available</td>
<td>Not available</td>
</tr>
<tr>
<td>Daybreak</td>
<td>Multi-county: El Paso, Park, Teller</td>
<td>Varies by day/ program schedule</td>
<td>Adults with disabilities in the adult day program</td>
<td>Not available</td>
<td>Not available</td>
</tr>
</tbody>
</table>

Other Human Services Providers

Human services providers may not offer transportation services but may offer transportation related services, fund transportation programs, or simply coordinate with transportation providers in the Region. The list below is limited to those who responded to the 2019 Statewide Transit Plan Provider Survey.

<table>
<thead>
<tr>
<th>Provider</th>
<th>Service Area</th>
<th>Client Eligibility</th>
<th>Types of Service</th>
</tr>
</thead>
<tbody>
<tr>
<td>The Independence Center</td>
<td>Multi-county: Fremont, Teller, Park, and El Paso Counties</td>
<td>Adults and children with disabilities</td>
<td></td>
</tr>
</tbody>
</table>

State of Good Repair

CDOT’s DTR comprehensive Transit Asset Management Plan meets federal requirements and was last updated in fall 2018. The Plan identifies the condition of assets funded with state or federal funds to guide optimal prioritization of investments to keep transit systems in Colorado in a state of good repair. Currently, 40 percent of CDOT tracked transit vehicles in the CFR are beyond their state of good repair.

<table>
<thead>
<tr>
<th>Agency</th>
<th>Total Revenue</th>
<th>Vehicles Beyond State of Good Repair</th>
<th>Percentage of Vehicles Beyond State of Good Repair</th>
<th>Cost of Backlog</th>
</tr>
</thead>
<tbody>
<tr>
<td>City of Cripple Creek</td>
<td>6</td>
<td>0</td>
<td>0%</td>
<td>$0.0</td>
</tr>
<tr>
<td>Teller Senior Coalition</td>
<td>7</td>
<td>3</td>
<td>43%</td>
<td>$113,400</td>
</tr>
<tr>
<td>Upper Arkansas Area Council of Governments (Includes Cañon City Golden Age Council and Wet Mountain Community Services)</td>
<td>13</td>
<td>6</td>
<td>46%</td>
<td>$332,900</td>
</tr>
<tr>
<td>Cripple Creek Care Center</td>
<td>3</td>
<td>1</td>
<td>33%</td>
<td>$77,800</td>
</tr>
<tr>
<td>Park County Senior Coalition</td>
<td>5</td>
<td>4</td>
<td>80%</td>
<td>$271,700</td>
</tr>
<tr>
<td>TOTAL - Central Front Range</td>
<td>34</td>
<td>14</td>
<td>40%</td>
<td>$795,800</td>
</tr>
</tbody>
</table>

Regional Coordination Activities

Coordination of transportation services, funding sources, information, vehicles and equipment is paramount when looking for ways to minimize service duplication, create more efficient and productive systems, and provide trips to as many people as possible. A variety of existing coordination activities are occurring between transit providers and human services agencies in the CFR TPR. The 2019 Statewide Transit Plan Provider Survey gathered information from providers in the CFR about coordination to better understand current activities and identify barriers.

Current Coordination Activities

<table>
<thead>
<tr>
<th>3</th>
<th>4</th>
</tr>
</thead>
<tbody>
<tr>
<td>Regularly communicate with partners</td>
<td></td>
</tr>
</tbody>
</table>

Barriers to Coordination Activities

<table>
<thead>
<tr>
<th>4</th>
<th>2</th>
</tr>
</thead>
<tbody>
<tr>
<td>Funding regulations/limitations</td>
<td></td>
</tr>
</tbody>
</table>

Legend

- Fixed Route Bus
- Demand Response
- Vouchers or Reimbursement
- Bus Passes or Tickets

Source: 2019 CDOT Statewide Transit Plan Provider Survey

Source: CDOT Statewide Transit Asset Inventory, July 2019

Source: 2019 Statewide Transit Plan Provider Survey

Source: 2019 Statewide Transit Plan Provider Survey
The Upper Arkansas Area Council of Governments (UAACOG) was designated as the regional coordinating council (RCC) in 2010 for Lake, Custer, Chaffee, and Fremont Counties. Adjacent counties, outside the UAACOG area, are also invited to participate. The UAACOG acts as the grants administrator for state and federal funds for Golden Shuttle in Cañon City and Wet Mountain Valley Community Services in Westcliffe. While lacking of funding and resources has limited the activities of the RCC, the group continues to meet quarterly to discuss strategies to improve regional coordination and reduce transportation service gaps. There has been some success in gaining membership and joint grant applications.

The Community of Caring/Aspen Mine Center in Cripple Creek provides human services programs and functions as the local coordinating council (LCC) for Teller County, including the communities of Woodland Park, Divide, Cripple Creek, and Victor. In 2009, Teller County created a Community Resource Directory with information about services available to residents, including human services transportation. In the near term, the agency plans to update the directory and include more detailed information on transit services available in the County and the Region. The LCC is undertaking a study to assess county wide transit needs in Teller County.

Currently, there is no official mobility manager for the Region; rather the Transportation Coordinator for the UAACOG performs some of the mobility manager duties for the Region.

Fremont County Transit works with Wet Mountain Community Services to service residents at the county line of Custer and Fremont Counties. Fremont County Transit also transports passengers to Bustang Outrider stops.

The City of Cripple Creek coordinates with the City of Victor, local casinos, and the Cripple Creek and Victor Mining Company to fund various transit services.

Transit funding is complex and Colorado providers typically use a patchwork funding approach that includes federal, state, local fares, donations, and/or tax revenues. Public funds are primarily used to support transit and transportation services in rural parts of Colorado, with most agencies relying on federal funds from the FTA. Based on 2014-2018 budget data, most of the CFR’s capital revenues and over half of its operating revenues were from federal sources. Operating revenues were supplemented by state and local funds, fares, donations, and partnerships.

Additional capital and operating projects were identified by CFR TPR participants, transportation providers, CDOT staff, and other key transit stakeholders throughout the Region. Project needs identified do not include any anticipated fleet replacement funds needed to maintain all assets in a state of good repair. See page 23 for the full list of additional project needs.

Capital Project Needs: $22.5M
Operational Project Needs: $20.8M
Total Identified Need: $43.2M

The chart below shows five-year CFR operating and capital funding trends. Operating funds increased by just over 30 percent over the five-year period with capital funding flat except for in 2016.

![Historic Revenue Data Chart](source)

**Financial Snapshot**

**Capital Revenue Sources**
- Federal: 80%
- State: 16%
- Other: 4%

**Operating Revenue Sources**
- Federal: 33%
- Other: 21%
- Local: 13%
- State: 11%
- Fares: 2%

**Capital Project Needs:** $22.5M
**Operational Project Needs:** $20.8M
**Total Identified Need:** $43.2M

**Historic Revenue Data**

![Historic Revenue Data Chart](source)
Regional Transit Revenue Trends

Annual Operating/Capital Projections

Annual operating and capital funding projections for the CFR, provide a framework for planning for transit in the future. However, while planning projections are informative, they are in no way predictions of the future. Many factors influence revenue projections, including: (1) availability and allocation of federal, state, and local funds; (2) economic volatility; and (3) the rate of inflation. To provide a foundation for future planning, annual operating and capital projections for the CFR were developed based on 2018 National Transit Database data and survey responses from the 2019 Statewide Transit Plan Provider Survey.

Scenario 1: Maintain the Status Quo

Projected Surpluses/Deficits 2020-2045

Scenario 2: Maintain the Status Quo + New State Funding

Projected Surpluses/Deficits 2020-2045

Source: CDOT

Funding Programs & Opportunities

Federal funding is the primary revenue source for transit and human services providers in the State of Colorado for both operating and capital projects. CDOT serves as the designated recipient for rural transit funds and allocates Grants for Rural Areas (5311) funding based on a Colorado-defined rural funding allocation methodology. CDOT allocates Bus and Bus Facilities (5339) and Planning (5304) funds through an annual competitive grant application process open to rural providers in the State.

Historically, limited funding for operating and capital transit needs has been available. In 2017, the state legislature approved Senate Bill 267 (SB-267), which allocates $50 million in general funds for each of four years to address transportation needs. SB-267 mandates that at least 10 percent, or $50 million, is allocated to transit capital projects annually. Twenty-five percent of the SB-267 transit funds are allocated to CDOT projects, including Bustang; approximately 50 percent of funds are to be allocated to CDOT and partner agency projects; and 25 percent of funds are allocated to local agency transit improvement projects. SB-267 is only a four-year program; for the funding to continue, the state legislature would have to approve such legislation.

Given the limited state funding for transit, many transit agencies in the state rely heavily on local funds to support their service, especially operating dollars. Alternative funding sources to support transit services locally and regionally include:

- General funds
- Public-private partnerships
- Lodging taxes
- Rural transportation authorities
- Parking fees
- Sales and use taxes
- Property taxes
- Utility taxes/fees
- State tax dollars
- Sponsorships/donations
- Vehicle fees
- Federal funds
- Tourism taxes

Federal Transit Administration Funding Programs

- Accelerating Innovative Mobility - 5310
- Access and Mobility Partnerships - 5310
- Bus and Bus Facilities Discretionary Program - 5339(b)
- Capital Investment Grant - 5309
- Enhanced Mobility of Seniors and Individuals with Disabilities - 5310
- Grants for Buses & Bus Facilities - 5339(a)
- Grants for Rural Areas - 5311
- Human Resources & Training - 5314
- Integrated Mobility Innovation - 5310
- Low or No Emission Program - 5339(c)
- Mobility for All Pilot Program Grants - 5310
- Mobility on Demand (MOD) Sandbox Demonstration Program - 5312
- Pilot Program for Transit-Oriented Development Planning 20005(b)
- Planning Grants - 5304
- Public Transportation Innovation - 5312
- Rural Transportation Assistance Program - 5311(b)(3)
- State of Good Repair Grants - 5337
- Technical Assistance & Standards Development - 5314(a)

CENTRAL FRONT RANGE

CENTRAL FRONT RANGE TPR

SENATE BILL-267 PROJECTS

C DOT’s Transportation Commission approved SB-267 transit projects in December 2019, with $5.30 million allocated to the CFR TPR over four years. Projects include:

- Design of Cripple Creek admin/operations facility
- Design and construction of a new Fairplay mobility hub
- Outlier stop and shelter improvements in Cañon City and Cotopaxi
- Partner/capital call for projects (TBD)

Scenario 1 assumes that no additional operating or capital funds are available for transit through 2045. Due to inflation, operating funds continue to diminish over the 25-year planning horizon. Capital revenue declines through 2029 with a spike in revenues in 2030. This is due to the annual investment required to retire the current backlog of vehicles operating beyond their useful lives by 2029 and ensuring that all other vehicles are replaced on time to maintain a state of good repair. While capital projections are still in a deficit, the impact is less severe after 2030.

Scenario 2 builds on Scenario 1 by assuming an additional $50 million in state funds are allocated to transit each year through 2045. The projection is based on the SB-267 funding allocation formula. The Region’s allocation of state transit funding from 2023-2045 is split 50/50 between capital and operating.

• Property taxes
• Public-private partnerships
• Federal funds
• Tourism taxes
• Parking fees
### Implementation Strategies

Strategies actions are meant to be near-term, practicable measures related to the TPR’s transit vision and goals and to support the implementation of identified transit projects in the Region.

- Advocate for stable funding to maintain the operation of existing transit services
- Advocate for full funding of TPR-identified transit capital, operating, and planning projects (see project list on page 113)
- Maintain all assets in a state of good repair
- Maximize existing and seek new funding sources to expand local and regional services to include additional days, hours, and geographic coverage
- Maintain and improve roadways critical in supporting the needs of military installations in the Region
- Consider ways to integrate transit and improve access to transit along main streets for residents, employees, and visitors
- Implement mobility hubs to provide accessible, multimodal transportation connectivity
- Expand interregional transit service to provide access to goods and services in major activity centers while enhancing quality of life for historically underrepresented populations
- Improve transit amenities in the Region, through increased signage and shelters, and more inclusive street design
- Partner and collaborate with CDOT and local agencies to increase coordinating council participation and expand coordination, marketing, and outreach between transit providers and human services agencies
- Ensure the coordinating council has adequate resources and funding needed to hire a permanent mobility manager, explore joint strategies, and maximize partnership opportunities

### Priority Projects

Based on findings from public input, data about gaps and needs, and input from stakeholders, CFR TPR members prioritized their operating and capital projects for the Region. If projects were added after the TPR prioritization process, those projects are identified as “unranked.” It is important to note that while projects are ranked, priorities may change based on available funding, grant opportunities, agency needs, etc.

<table>
<thead>
<tr>
<th>Rank</th>
<th>Planning Project ID</th>
<th>Project Name</th>
<th>Project Description</th>
<th>Capital Cost ($M)</th>
<th>10-Year Operating Cost ($M)</th>
<th>Project Benefits</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>1004</td>
<td>Transit Transfer Facilities For Regional Services (Cripple Creek, Canon City, Woodland Park)</td>
<td>Provide Transfer Facilities For Regional Services in Cripple Creek, Canon City, and Woodland Park</td>
<td>$0.09</td>
<td>$0.30</td>
<td></td>
</tr>
<tr>
<td>2</td>
<td>1635</td>
<td>Mobility Management and Expansion of UAACOG</td>
<td>Expand marketing, outreach, and coordination of UAACOG</td>
<td>$0.10</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3</td>
<td>1076</td>
<td>Cripple Creek Historic Trolley Restoration</td>
<td>Restore two historic trolleys and approximately 3 miles of historic inter-urban electric trolley railway through the City of Cripple Creek</td>
<td>$11.2</td>
<td>$1.50</td>
<td></td>
</tr>
<tr>
<td>4</td>
<td>1067</td>
<td>New inter-regional Service between Cripple Creek-Woodland Park-Colarado Springs</td>
<td>Connecting Cripple Creek with Woodland Park and then Colorado Springs (via US 24): 5-7 days per week, 9 hours per day, estimated 2,300-3,250 hours per year</td>
<td>$0.45</td>
<td>$1.33</td>
<td></td>
</tr>
<tr>
<td>5</td>
<td>1070</td>
<td>New Golden Shuttle Fixed-Route Service in Fremont County (Cañon City and outlying areas)</td>
<td>Expand service to include weekend and evening service. Estimated 4,400 hrs./yr. Annual depreciated cost of one-half time body-on-frame bus</td>
<td>$0.45</td>
<td>$0.88</td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>1081</td>
<td>New inter-Regional Transit Service between Canon City-Flower L Unused pre</td>
<td>Connecting Canon City and Florence with Colorado Springs. 3-7 days per week, 8 hours per day, estimated 2,080-2,912 annual hours; one van</td>
<td>$0.24</td>
<td>$0.60</td>
<td></td>
</tr>
<tr>
<td>7</td>
<td>1068</td>
<td>New Regional Fixed-Route Transit Service</td>
<td>Establish twice daily fixed services through Teller County serving Lake George, Florissant, Evergreen Station, others; requires one new vehicle</td>
<td>$0.075</td>
<td>$0.52</td>
<td></td>
</tr>
<tr>
<td>8</td>
<td>1075</td>
<td>Cripple Creek Administration &amp; Operations Facility</td>
<td>Design of a new administrative/operations facility to provide vehicle storage space, office, and training space for the City’s transit division. This would enable the City to protect their vehicles thereby reducing capital maintenance costs, and provide an appropriate facility to conduct business, train staff, and perform vehicle inspections</td>
<td>$1.90</td>
<td>$0.15</td>
<td></td>
</tr>
<tr>
<td>9</td>
<td>1079</td>
<td>Westcliffe Vehicle Housing</td>
<td>Metal building to house vehicles</td>
<td>$0.40</td>
<td>$0.06</td>
<td></td>
</tr>
<tr>
<td>10</td>
<td>1071</td>
<td>Expanded Local Fixed-Route Service between Florence-Penrose - Canon City</td>
<td>Expand Fixed Services in Fremont County serving Florence, Penrose, and towns west along US 50. Requires one new bus</td>
<td>$0.06</td>
<td>$0.70</td>
<td></td>
</tr>
<tr>
<td>11</td>
<td>1078</td>
<td>Cripple Creek Bus Operations and Storage Facility (Phase 1)</td>
<td>New, Phase I engineering and design for bus operations and storage facility</td>
<td>$0.12</td>
<td></td>
<td></td>
</tr>
<tr>
<td>12</td>
<td>1084</td>
<td>Fairplay Mobility Hub</td>
<td>Design and construction of new mobility hub and parking facility to support Outrider routes along US-285. The mobility hub will serve Summit Stage in the future</td>
<td>$4.00</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>1001</td>
<td>New Inter-regional Transit Service between Summit County and Colorado Springs</td>
<td>Inter-regional Transit Service From Summit County to Fairplay to Hartland to Colorado Springs. 5 days per week, 4 trips per day</td>
<td>$0.40</td>
<td>$0.93</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>1006</td>
<td>Essential Bus Service between Limon and Colorado Springs (Proposed Outrider Service)</td>
<td>Outrider bus service between Limon and Colorado Springs; one roundtrip per day 385 days/year, purchase of 2 vehicles; cost based on $4.20 per mile</td>
<td>$0.85</td>
<td>$1.12</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>1008</td>
<td>Essential Bus Service between Salida and Pueblo (Proposed Outrider Service)</td>
<td>Outrider bus service between Salida and Pueblo; one roundtrip per day 385 days/year, purchase of 2 vehicles; cost based on $4.20 per mile</td>
<td>$0.85</td>
<td>$1.49</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>1072</td>
<td>Expanded Starpoint Demand Response Transit Service</td>
<td>Expand Starpoint client-based service to include weekend and early morning services. Estimated 1,000 hrs./yr. Annual depreciated cost of one-half time body-on-frame bus</td>
<td>$0.90</td>
<td>$0.20</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>1074</td>
<td>Carpool or Vanpool Service Connecting Cripple Creek to Pueblo</td>
<td>New and expanded vanpool service connecting Cripple Creek, Woodland Park, Colorado Springs, Canon City, and Pueblo. 5 days per week, 2 vans</td>
<td>$0.05</td>
<td>$0.05</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>1077</td>
<td>Feasibility Study: Cripple Creek Trolley</td>
<td>Conduct planning and feasibility study for the Cripple Creek Trolley System</td>
<td>$0.10</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>2467</td>
<td>Teller County Coalition Transit Stops, Facilities, and Wayfinding</td>
<td>Shelters, benches, signage for bus stops in Woodland Park</td>
<td>$0.25</td>
<td>---</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>2489</td>
<td>Expansion of Transit Services to Cotopaxi and Surrounding Areas</td>
<td>Expansion of transit services to Cotopaxi, Howard, and surrounding areas. Add a fixed route service to Canon City (will also retain Demand Service)</td>
<td>$0.21</td>
<td>$0.65</td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>2496</td>
<td>Outrider Improvements at Canon City and Cotopaxi</td>
<td>Stop and shelter improvements in Canon City and Cotopaxi along existing Outrider routes. Requires one roundtrip per day 385 days/year, purchase of 2 vehicles. Cost based on $4.20/mile (500 miles per roundtrip)</td>
<td>$0.16</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Unranked</td>
<td>2515</td>
<td>New Essential Bus Service from Four Corners to Denver</td>
<td>Essential bus service between Durango, Bayfield, Pagosa Springs, South Fork, Monte Vista, Center, Sagache, Villa Grove, Salida, Buena Vista, Fairplay, Denver (Potential Bustang Outsider). Assumes one roundtrip per day 385 days/year, purchase of 2 vehicles. Cost based on $4.20/mile (500 miles per roundtrip)</td>
<td>$0.85</td>
<td>$10.7</td>
<td></td>
</tr>
</tbody>
</table>

### Industrial Needs

- **Mobility**
  - Cripple Creek Administration & Economic Vitality
  - Economic Vitality
  - Tourism
  - Transportation
  - Mobility
  - Asset Management
  - Public Health
  - Quality of Life
  - Economic Vitality
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