

2024 Annual Report

Colorado Task Force on Drunk and Impaired Driving





The Colorado Task Force on Drunk and Impaired Driving (CTFDID) Annual Report is a living document utilizing the experise of CTFDID members. It is designed to inform legislators and the public on recommendations for reducing impaired driving and for saving lives in Colorado.



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Dedication of the CTFDID 2024 Annual Report

What happened the night of the crash...

Just before midnight on August 5, 2022, after spending a long day soaking up the last bit of summer sunshine, four best friends hopped into a Honda truck just before midnight to make their way home for the evening. It was the last Friday before the start of senior year, and the air was buzzing with excitement as the group discussed upcoming class schedules, sports practices, and plans for the future. The car was filled with the easy smiles and laughter that come from being surrounded by lifelong friends.

Not knowing it, this drive (one that had been made countless times before) would be the group's last.

A drunk driver, with 0.091 percent Blood Alcohol Content (BAC) and 7.7 nanograms of Delta-9 Tetrahy-drocannabinol (THC) in his system, collided head-on with the truck carrying the four teens. The impaired driver was speeding down the Interstate Frontage Road in the wrong lane directly into oncoming traffic.

Two of the teens died from the injuries sustained in the collision while the other two were transported to the hospital with moderate to severe injuries.

In a few short minutes countless lives were changed forever. These are their stories.,



Photo: Maddy Tobler in the intensive care unit.

It hurts when events such as prom, graduation, moving to college, and even simple summer days are filled with grief instead of the happiness they once would have been. I look at the people I surround myself with and it's hard to imagine myself building a new human connection without comparing them to the ones I have lost.

- Maddy Tobler

Audrey Claire Todd



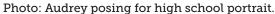




Photo: Audrey as a child in a pool.

At 11:24 pm, Kimberly Todd, Audrey's mother, unknowingly communicated with her daughter for the last time. Audrey had texted her mother to let her know she was on her way home and she would be back soon. Four hours later, Kimberly awoke to countless investigators, advocates, and officers at her front door informing her of the unimaginable.

Kimberly shared that she doesn't remember much from that night but the disbelief of her loss. Two years after the crash, Kimberly shared the deep impact the loss of Audrey had on her life. "Time does not heal these wounds. The devastation of my child being ripped from the very fabric of my being is something I will never recover from. At moments, you will see me smiling and laughing, but, on the inside, I'm screaming Audrey's name."

Audrey was a radiant and affectionate light for her family and friends. She told the people she loved, especially her family, how much they meant to her every single day. Audrey and her mother considered each other best friends. Kimberly described her daughter as, "... a selfless human who always put others first. She embodied everything I wish more young adults would try to strive and be. She never wasted a moment of her life and lived it to the fullest."

Kimberly's shock and grief were shared deeply by all who had known and loved Audrey. Audrey had countless beautiful friendships in her life, including the three friends in the car the night of the crash. She loved her friends unconditionally and was known for her infectious smile. Her friends described Audrey as the, "kindest person they had ever met" and, as someone who, "did not have a mean bone in her body."

Audrey was a gorgeous young woman with her whole life ahead of her. There wasn't a day that went by that we didn't tell one another we loved each other."

- Audrev's Mother

Colton Bellamy



Photo: Colton (left), three friends (middle), and Owen (right) together on a beach.



Photo: Colton posing for high school portrait.

Shortly after midnight on August 6, Marcus Bellamy looked at the Life360 application on his phone to make sure his son, Colton, had made it home. The application showed that Colton was on the frontage road along I-25. After numerous attempts to call Colton, Marcus got in his car with dread and drove to the crash site where he was informed that Colton had been taken to the hospital. Marcus called the hospital, and he was told that Colton did not survive the crash.

At 4:00 am, Teggie Bellamy, Colton's mother, was awakened by Marcus and a house full of officers and investigators to learn that her 17-year-old son had died from injuries sustained in a car crash.

Teggie describes Colton as a "pillar of light." Colton was someone to whom everyone naturally gravitated. He was positive, funny, and had a great enthusiasm for life. He was full of love and openly expressed his affection toward his friends and family. Every morning, evening, and before walking out the door, Colton would give his mother and father a hug and remind them that he loved them. He wasn't afraid to express the love he had to his friends, who were like his extended family.

From a young age, Colton loved any opportunity to be active or outside. As Colton got older, he fell in love with snowboarding and mountain biking. Colton's dad built him a custom bike that, like most things Colton tried, he mastered quickly. At 10 years old, Colton had the Denver University's Women's Cycling Team in awe as they rode through Lair of the Bear together. On a mountain biking trip with his dad just weeks before the crash that took his life, Colton expressed his immense excitement for his senior year of high school and his hopes to become a dentist, like his father.

Colton's father expressed the pain he has experienced since losing his son. He said, "Losing Colton has been devastating. I am a different person now. I try to go about my life but he is always on my mind. I feel extreme anxiety, because I know nothing in life is guaranteed. I feel anxious about my older son – worried that I could lose him as well."

Colton loved family. He was so full of love and shared it with so many. Especially his friends. He had an extensive friend network. And we were always so proud of who he chose as friends."

- Colton's Father

Maddy Tobler



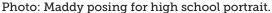




Photo: Maddy and a friend cheer leading on the sideline of a football field.

When Maddy woke up in the hospital the morning after the crash with a traumatic brain injury, a burst fracture that shattered her C7 vertebrae, and several additional broken bones, lacerations and contusions, she was also faced with the unbearable truth that two of her best friends were dead.

In the first few days after the crash, Maddy frequently woke up in terror not knowing where she was or what had happened. Each time she opened her eyes, Maddy would relearn the loss she had experienced and experience the pain as if finding it out for the first time. Upon reflection on her early days in recovery, Maddy shared, "It's a really funny thing, sitting in a cold hospital room unable to retain the fact that your friends are dead and you are barely surviving. It's the realization that no matter how hard you try, reality will never go away, and the ghosts of what could have, what should have, and what would have been will never stop haunting you."

Due to Maddy's injuries, she was forced to grieve in isolation from her friends and her community. She was unable to attend the vigils or the celebrations of life held for her friends.

Prior to the crash, Maddy was preparing to return to high school for her senior year as a varsity cheerleader. She had a fun filled summer with her best friends, and she was full of excitement for the future and her final year of high school. Maddy did not attend the first day of her senior year, or even the first several weeks. Instead, she began her senior year in the ICU. When she did return, her attendance was extremely limited. The annual events and milestones she had looked forward to, like prom, graduation, and college, were filled with grief instead of joy. In her own words, Maddy said, "Due to a drunk driver, I lost almost everything I cared about. My cheerleader career, my academic skills, my ability to care, my mental health, and the two people closest to me."

The even more suffocating thing about it, is I don't know if these feelings will ever go away because they seem to only get worse. Every day that goes by, my sadness deepens as I move through life feeling lonely and destroyed as everything was ripped from me.

- Maddy Tobler

Own Clarke



Photo: Owen and Audrey holding hands at an aquarium.



Photo: Owen posing for high school portrait.



Photo: Owen in black tank top matching Colton.



Photo: Colton in black tank top matching Owen.

Before the crash, Owen was a typical high school student living his best life. That day, Owen and Colton had just been to the high school to take their senior student identification pictures. They insisted on wearing matching black tank tops (to show off their muscles), and they had prepared mustaches attached to a stick to hold up to their faces for the photo, but the school said the fake mustaches were not allowed. They were always being silly and making each other laugh.

Later that evening, Audrey came over after work, and Owen made her dinner. They giggled as he clumsily tried to put together a turkey sandwich for her. An act of love. Their friendship since freshman year had turned into a deeply loving relationship. Maddy and Colton arrived after dinner, and they all left to enjoy their Friday night together - happy, and in love.

After the crash, Owen was transported to the hospital where he was treated for minor physical injuries, but nothing could prepare him for the pain of the news that his two best friends were killed. His screams echoed throughout the emergency room.

His memories of the crash are vivid. He relives the nightmare on an endless loop. He was mentally unable to drive for a year following the crash, and only after intensive therapy would he get behind the wheel.

Every event that has followed [the crash] is paired with the pain of not sharing it with his best friends. Every event. Every moment. For the rest of his life.

- Heidi Clarke

The aftermath...

The 25-year-old driver responsible for killing Audrey and Colton and severely injuring Maddy was charged and convicted of two counts of vehicular homicide, one count of vehicular assault, two counts of careless driving resulting in injury, and two counts of careless driving resulting in death.

At the time of the crash, the driver was on probation for a DUI injury crash in California. When confronted by law enforcement, the driver claimed to have fallen asleep behind the wheel. Officers reported that the driver's eyes were bloodshot and watery, his breath smelled of alcohol, and he exhibited slurred speech.

The driver experienced minor injuries from the crash, effectively walking away from the devastation he caused that night. The driver was given the maximum sentence of 31 years in prison for killing two teenagers, severely injuring one, and forever changing the lives of countless others.

■ Nobody thinks that it will happen to them, and one bad decision will forever alter your life."

- Colton's Mother

■ All of the devastation caused by the defendant's choice was preventable if only the defendant, who knew firsthand the dangers of drunk driving, had not chosen to get behind the wheel."

- Senior Deputy District Attorney Meghan Gallo

There are so many other options versus sitting behind the wheel and making that choice...because when you do that, you're putting everyone at danger, yourself included. It's not worth it. You will turn a family upside down." - Audrey's Mother

Impaired Driving by the Numbers

The drivers at fault in the following crashes had impairment for alcohol and/or another substance confirmed by a toxicology report.

721	Total traffic fatalities in Colorado in 2023.
291	Traffic fatalities involving an at fault driver with confirmed alcohol impairment (BAC≥0.08)* and/or an impairing substance.
173	Traffic fatalities involving an at fault driver whose impairment was confirmed by any toxicology report with BAC>0.08. Disclaimer: Not solely alcohol alone; but any test that included BAC>0.08*.
114	Traffic fatalities involving an at fault driver who tested positive for cannabinoid and an additional substance (excludes caffeine or nicotine).
42	Traffic fatalities involving an at fault driver who tested positive for a drug (not including cannabis, caffeine or nicotine), but did not have alcohol present or tested below BAC 0.08.*.
629	Traffic crashes with suspected driver impairment that involved at least one serious bodily injury.
39	Traffic fatalities involving a driver between the ages of 16-20 who tested positive for alcohol or other substance (excluding caffeine or nicotine).
16,228	In state fiscal year 2023, there were 15,227 misdemeanor impaired driving filings and 1,001 felony DUI filings for adults 18 and older. Source: Colorado State Judicial Court

Data Source (unless otherwise noted): CDOT BESDT Data; Toxicology Data 2023

^{*}This number is preliminary and refers to drivers who tested at or below BAC 0.08 when the toxicology test was taken; additional drivers may have had an alcohol level at or above BAC 0.08 at the time of the crash. Drivers who tested positive for an additional substance might have been impaired while testing below BAC 0.08.

Creation of the Colorado Task Force on Drunk and Impaired Driving

In 2006, Colorado Senate Bill 06-192 created the Inter-agency Task Force on Drunk Driving (CTFDID) in response to the tragic death of Sonja Marie DeVries who was killed in 2004 by an impaired driver. The driver had been convicted of impaired driving on six previous occasions. Since its inception in 2006, the CTFDID brought together executive leaders from government and other organizations that had an interest in reducing instances of impaired driving. In 2014, Colorado House Bill 14-1321 changed the title of the Interagency Task Force on Drunk Driving to the Colorado Task Force on Drunk and Impaired Driving.

State Statute 42-4-1306

The task force shall meet regularly to investigate methods of reducing the incidents of drunk and impaired driving and develop recommendations for the state of Colorado regarding the enhancement of government services, education, and intervention to prevent drunk and impaired driving.



Mission

The mission of the Colorado Task Force on Drunk and Impaired Driving is to support the prevention, awareness, enforcement and treatment of drunk and impaired driving in Colorado through strong partnerships with public, private and non-profit organizations.



Vision

The vision of the Colorado Task Force on Drunk and Impaired Driving is a Colorado in which key stakeholders work in partnership to achieve a fully integrated solution to the problem of impaired driving.

Accomplishments

Over the past year, the CTFDID embarked on numerous projects and successfully executed the following:

November 2023

The voting members of the CTFDID elected and voted for a new leadership. The CTFDID for many years was under the leadership and direction of Glenn Davis with the Colorado Highway Safety Office (HSO). With Mr. Davis' impending retirement, the voting members identified Lieutenant Colonel Josh Downing with the Colorado State Patrol and Rebecca Green, MADD Colorado's Executive Director, as the emerging leaders of the CTFDID.

January 2024

Many members of the CTFDID were asked to take part in the HSO and the National Highway Traffic Safety Administration (NHTSA) Statewide Impaired Driving Assessment. The recommendations from the assessment provided the framework for Colorado's Strategic Impaired Driving Plan required by NHTSA.

April 2024

The CTFDID provided the research, stakeholder engagement, and problem identification that helped the Colorado Department of Transportation secure a grant through the Governors Highway Safety Association to create and to extend public service announcements. The funds were used to formally launch an awareness campaign about the express consent law with the goal of increasing the number of people who comply. The campaign is expected to launch in winter 2024.

August 2024

The HSO, along with the CTFDID, developed a Strategic Impaired Driving Plan. This plan is required to be updated and completed every three years and is directly tied to impaired driving funding for the State of Colorado.

Two members of the CTFDID Tox Refusal Subcommittee presented information on the statewide toxicology refusal rates and recommendations to the Association of Transportation Safety Information Professionals Conference in San Diego, California, to bring further awareness to Colorado's express consent law.

The chair and co-chair of the CTFDID accepted an invitation from the Colorado Transportation Legislative Review Committee to present successes, challenges, and goals identified by members and stakeholders of the CTFDID.

November 2024

The CTFDID generated and released the CTFDID 2024 Annual Report.

2025 Key Recommendations



Investigate improvements to the traffic data systems to provide more timely, comprehensive, and accurate data to stakeholders to aid in the prevention of impaired driving.

Establish automated crash reporting with improved completeness of toxicology data.

- There is a desire to include more data from autopsies and Vital Statistics in crash reports, which both include toxicology information, to provide greater context on the role of impairing substances in crashes. Statutory changes might be needed to ease barriers to sharing and receiving Vital Statistics data among state agencies.
- An automated crash report would allow data from law enforcement agencies to be aggregated and shared in a more timely and accurate manner with traffic safety professionals and with the public.

Explore opportunities to link impaired driving data from citation to final post-disposition compliance.

Having more complete tracking of impaired driving case filings including citations, filings, toxicology, sentencing, treatment, and administrative sanctions would assist state agencies in understanding how cases progress in the criminal justice system and identifying reforms needed to ensure declines in recidivism and other negative outcomes.

2025 Key Recommendations



Standardized statewide Driving Under the Influence (DUI) report form.

Impaired driving presents a significant challenge across Colorado, impacting all jurisdictions irrespective of local boundaries. The investigation and reporting of DUI cases are often intricate and variable, leading to potential inconsistencies and confusion within the judicial system. Currently, agencies across the state are required to develop and automate their own DUI report forms, which differ in data requirements and reporting standards. This lack of uniformity complicates data collection and dissemination to the HSO.

To address these challenges, the CTFDID proposes the development and implementation of a standardized Colorado DUI Report form. This proposed form would function similarly to the DR3447 report used for accident reporting, providing a unified system for DUI case documentation.

Benefits of a Unified DUI Report Form:

- Consistent Data Collection: A standardized report form would ensure that data collected across various jurisdictions is uniform, facilitating more accurate and comprehensive data for analysis.
- Familiar Format and Information Labeling: A consistent format and standardized information labeling would streamline reporting processes for law enforcement officers and other stakeholders, reducing confusion and errors.
- Accurate SFST Observational Reporting: The standardized form would improve the accuracy and reliability of Standardized Field Sobriety Test (SFST) observational reporting, providing more reliable data for legal proceedings.
- Reliable Toxicology Information Detailing: Standardized reporting would enhance the clarity and reliability of toxicology information, supporting more effective legal and rehabilitation outcomes.
- Standardized Consistency with SFST Training: Consistency with SFST training protocols would ensure that the data collected is aligned with best practices and training standards, improving overall reporting quality.

Implementing a standardized Colorado DUI Report Form would significantly benefit law enforcement, the court system, probation and parole services, and rehabilitation programs. A unified reporting system would offer a clearer, more consistent picture of impaired driving challenges across the state, ultimately supporting more effective interventions and improvements in public safety.

2025 Key Recommendations



Study the increase in chemical test refusal and investigate the best ways to encourage drivers to agree to chemical testing.

Compare inducements for testing and consequences for refusal under Colorado law to other jurisdictions to determine if changes to Colorado are appropriate.

Engage CTFDID members and other stakeholders to understand and implement the most effective and legally appropriate communication about testing with suspected impaired drivers at the roadside.

Colorado Statewide Impaired Driving Plan 2024



Every three years, the CTFDID updates its Statewide Impaired Driving Plan, which is approved through NHTSA and includes additional recommendations.

This Plan can be found by visiting the CTFDID web site: www.codot.gov/safety/duitaskforce.

CTFDID Statutory Membership

CTFDID STATUTORY POSITION I

The executive director of the department of transportation or his or her designee who shall also convene the first meeting of the task force.

Lieutenant Colonel Josh Downing, CTFDID Chair

Colorado State Patrol

CTFDID STATUTORY POSITION II

Three representatives appointed by the executive director of the department of revenue, with the following qualifications:

(A) One representative with expertise in driver's license sanctioning.

Crystal Soderman,Operations Manager

Department of Revenue

(B) One representative with expertise in enforcement of the state's liquor sales laws.

Michelle Stone-Principato,

Director of Liquor and Tabacco Enforcement Division, Department of Revenue

Liquor Sales Enforcement

(C) One representative from the department of revenue's marijuana enforcement division.

Chris Poirier,

Deputy Director of Policy & Regularoty Affairs, Marijuana Enforcement Division, Department of Revenue

Marijuana Enforcement

CTFDID STATUTORY POSITION III

The state court administrator or his or her designee

Honorable Monica Gomez, 4th Judicial Court District

State Court Administration Office

CTFDID STATUTORY POSITION V

The state public defender or his or her designee

Appointment Pending

CTFDID STATUTORY POSITION VI

Two representatives appointed by the executive director of the department of human services with the following qualifications:

(A) One representative with expertise in substance abuse education and treatment for DUI or DWAI offender.

Webster T. Hendricks,

Persistent Drunk Driving Program Specialist, Colorado Department of Human Services, Behavioral Health Administration

Driving Under the Influence Education and Treatment

(B) One representative with expertise in providing minors, adolescents, and juvenile offenders with substance abuse treatment and related services.

Appointment Pending

CTFDID STATUTORY POSITION VII

The director of the division of probation services or his or her designee.

Kristina Davis, Probation Analyst II - Evaluation Unit, Division of Probation Services, Office of the State Court Administrator (appointed 2024)

CTFDID Statutory Membership

CTFDID STATUTORY POSITION VIII

The executive director of the department of public health and environment, or his or her designee

Heather Krug, Regulatory Programs Branch Chief

Colorado Department of Public Health and Environment

CTFDID STATUTORY POSITION IX

The following members selected by the member serving pursuant to subsection (3)(a)(I) of this section.

(A) A representative of a statewide association of chiefs of police with experience in making arrests for drunk or impaired driving.

Chief Greg Daly, Avon Police Department

Chiefs Association

(B) A representative of a statewide organization of county sheriffs with experience in making arrests for drunk or impaired driving.

Amy Nichols, Executive Director, County Sheriffs of Colorado (appointed 2024)

Statewide Organization of County Sheriff

(C) A victim or a family member of a victim of drunk or impaired driving.

Dr. Dana Waldbaum, Veterinarian

(D) A representative of a statewide organization of victims of drunk or impaired driving.

Rebecca Green, MADD **Executive Director; CTFDID** Vice Chair

Mothers Against Drunk Driving (MADD) Colorado State Office

(E) A representative of a statewide organization of district attorneys with experience in prosecuting drunk or impaired driving offenses.

Stephanie Miller, Deputy District Attorney, 11th **Juditional District (appointed** 2024)

Statewide Organization of District Attorneys

(F) A representative of a statewide organization of criminal defense attorneys with experience in defending persons charged with drunk or impaired driving offenses.

Abraham Hutt, Esq., Recht Kornfeld PC

Statewide Criminal Defense

(G) A representative of a statewide organization that represents persons who sell alcoholic beverages for consumption on premises.

Paul Aylmer, President and CEO, Epicurean

Statewide Alcohol Beverages On-Premises

(G.5) A representative of a statewide organization that represents persons who sell alcoholic beverages for consumption off premises.

Andrew Kosterman, CEO, Peak Beverages

Statewide Alcohol Beverages Off-Premises

(H) A representative of a statewide organization that represents distributors of alcoholic beverages in Colorado.

Appointment Pending

(I) A manufacturer of alcoholic beverages in Colorado.

Appointment Pending

(J) A person under twenty-four years of age who is enrolled in a secondary or postsecondary school.

Abigail Allman (appointed 2024)

CTFDID Statutory Membership

(K) A representative of a statewide organization that represents alcohol and drug addiction counselors.

Tim Kitchens, LAC, LPC, Advanced Behavioral Therapy, Primary Provider/Therapist (appointed 2024)

(L) A representative of a statewide organization that represents persons licensed to sell retail marijuana for consumption off premises.

Truman Bradley,Executive Director, Marijuana Industry Group

Statewide Sell Retail Manager

(M) A community-based representative of the substance use disorder prevention field.

Shayna Kefalas,Program Director, Larimer County Partners

(N) A representative from the retail or medical marijuana industry who is an owner or manager of a retail dispensary

Sarah Woodson, Owner, Color of Cannabis

Representative from Medical Marijuana Retail Dispensary

CTFDID STATUTORY POSITION X

The director of the peace officers standards and training board or the director's designee.

Erik Bourgerie, Director

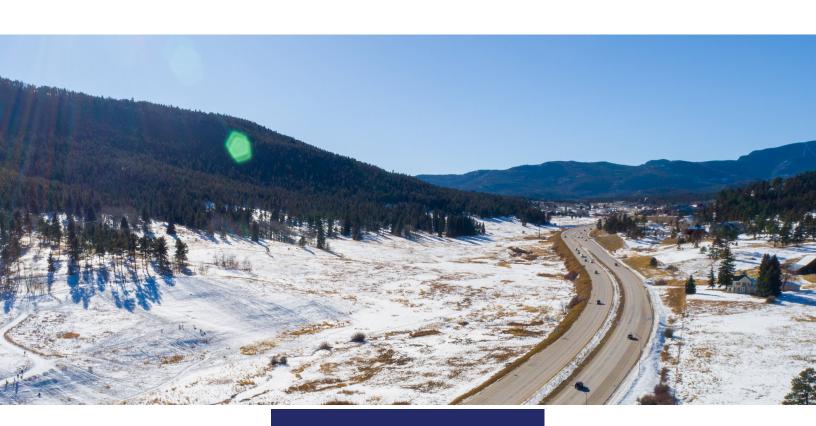
Colorado Peace Officers Standards and Training (POST)

CTFDID STATUTORY POSITION XI

A researcher who is appointed by a majority of the task force members and who specializes in drunk and impaired driving research.

Allison Rosenthal, Statistical Analyst

Researcher, Department of Public Safety



Resources

Colorado Task Force on Drunk and **Impaired Driving (CTFDID)**

This website contains information about the CTFDID including meeting notes and past reports.

www.codot.gov/safety/duitaskforce

No DUI Colorado

This website was developed and created by the Persistent Drunk Driver Committee as an educational resource for the Colorado community regarding impaired driving and substance abuse behaviors.

www.noduicolorado.org

Mothers Against Drunk Driving (MADD)

MADD's mission is to end drugged and drunk driving, to support the victims of these violent crimes, and to prevent underage drinking. The website contains links to data and resources to meet this mission.



www.madd.org

Statewide Traffic Records Advisory **Committee (STRAC)**

This advisory group represents the data records interests of motor vehicle traffic and safety agencies and organizations. Within statutory constraints, the committee recommends policies regarding the retention and dissemination of traffic records information. The website contains information about STRAC, including data, reports, and meeting minutes.

www.codot.gov/about/committees/strac



Colorado Judicial Branch Annual Statistical Report

Each fiscal year, the Colorado Judicial Branch issues this report on Colorado state courts. Profiled in the reports are caseload statistics for the Supreme Court, Court of Appeals, District Court, County Court, Water Court, and Probation Court.

www.courts.state.co.us/Administration/Unit. cfm?Unit=annrep





Resources

 Driving Under the Influence of Drugs and **Alcohol: A Report Pursuant to HB 17-1315**

As mandated by House Bill 17-1315 in Colorado, this report provides a comprehensive overview of the public safety impacts of drug-impaired driving, highlighting the drugs involved and the court outcomes of driving under the influence case filings.

https://dcj.colorado.gov/dcj-offices/ors/dashb-

• Countermeasures That Work, 11th Edition (NHSTA)

This is a basic reference to assist state Highway Safety Offices in selecting effective, evidence-based countermeasures for traffic safety problem areas.

www.nhtsa.gov/book/countermeasures/ countermeasures-that-work

 National Highway Traffic Safety Administration (NHTSA)

The mission of NHTSA is to save lives, prevent injuries, and reduce economic costs due to road traffic crashes through education, research, safety standards, and enforcement. The website contains extensive information on all aspects of road safety.

www.nhtsa.gov

 Colorado Motor Vehicle Problem **Identification Dashboard**

This dashboard describes motor vehicle crashes within the state of Colorado.

www.codot.gov/safety/safetydata/coloradoproblem-identification-id-reports



Executive Team Contacts

For more information on the CTFDID or this annual report, please contact:

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Chair

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